

House of Representatives

File No. 646

General Assembly

February Session, 2024

(Reprint of File No. 199)

Substitute House Bill No. 5150 As Amended by House Amendment Schedule "A"

Approved by the Legislative Commissioner May 2, 2024

AN ACT CONCERNING CANNABIS AND HEMP REGULATION.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 21a-240 of the 2024 supplement to the general
- 2 statutes is repealed and the following is substituted in lieu thereof
- 3 (Effective July 1, 2024):
- 4 The following words and phrases, as used in this chapter, shall have
- 5 the following meanings, unless the context otherwise requires:
- 6 (1) "Abuse of drugs" means the use of controlled substances solely for
- 7 their stimulant, depressant or hallucinogenic effect upon the higher
- 8 functions of the central nervous system and not as a therapeutic agent
- 9 prescribed in the course of medical treatment or in a program of
- 10 research operated under the direction of a physician or pharmacologist.
- 11 (2) "Administer" means the direct application of a controlled
- 12 substance, whether by injection, inhalation, ingestion or any other

means, to the body of a patient or research subject by: (A) A practitioner, or, in the practitioner's presence, by the practitioner's authorized agent; [, or] (B) the patient or research subject at the direction and in the presence of the practitioner; [,] or (C) a nurse or intern under the direction and supervision of a practitioner.

- (3) "Agent" means an authorized person who acts on behalf of or at the direction of a manufacturer, distributor, dispenser or prescribing practitioner, but does not include a common or contract carrier, public warehouseman [,] or employee of the carrier or warehouseman.
- (4) "Amphetamine-type substances" include amphetamine, optical isomers thereof, salts of amphetamine and its isomers, and chemical compounds which are similar thereto in chemical structure or which are similar thereto in physiological effect, and which show a like potential for abuse, which are controlled substances under this chapter unless modified.
- (5) "Barbiturate-type drugs" include barbituric acid and its salts, derivatives thereof and chemical compounds which are similar thereto in chemical structure or which are similar thereto in physiological effect, and which show a like potential for abuse, which are controlled substances under this chapter unless modified.
 - (6) "Bureau" means the Bureau of Narcotics and Dangerous Drugs, United States Department of Justice, or its successor agency.
 - (7) "Cannabis-type substances" include all parts of any plant, or species of the genus cannabis or any infra specific taxon thereof whether growing or not; [the seeds thereof;] the resin extracted from any part of such a plant; and every compound, manufacture, salt, derivative, mixture or preparation of such plant, [its seeds] or its resin; but shall not include the mature stalks of such plant, fiber produced from such stalks, oil or cake made from the seeds of such plant, any other compound, manufacture, salt, derivative, mixture or preparation of such mature stalks, except the resin extracted therefrom, fiber, oil or cake, the [sterilized] seed of such plant, [which is incapable of germination,] or

hemp, as defined in 7 USC 16390, as amended from time to time. Included are cannabinon, cannabinol, cannabidiol and chemical compounds which are similar to cannabinon, cannabinol or cannabidiol in chemical structure or which are similar thereto in physiological effect, and which show a like potential for abuse, which are controlled substances under this chapter unless derived from hemp, as defined in

section 22-61*l*, as amended by this act.

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- (8) "Controlled drugs" are those drugs which contain any quantity of a substance which has been designated as subject to the federal Controlled Substances Act, or which has been designated as a depressant or stimulant drug pursuant to federal food and drug laws, or which has been designated by the Commissioner of Consumer Protection pursuant to section 21a-243, as having a stimulant, depressant or hallucinogenic effect upon the higher functions of the central nervous system and as having a tendency to promote abuse or psychological or physiological dependence, or both. Such controlled drugs are classifiable as amphetamine-type, barbiturate-type, cannabistype, cocaine-type, hallucinogenic, morphine-type and other stimulant and depressant drugs. Specifically excluded from controlled drugs and controlled substances are alcohol, nicotine and caffeine.
- (9) "Controlled substance" means a drug, substance [,] or immediate precursor in schedules I to V, inclusive, of the Connecticut controlled substance scheduling regulations adopted pursuant to section 21a-243.
- (10) "Counterfeit substance" means a controlled substance which, or the container or labeling of which, without authorization, bears the trademark, trade name or other identifying mark, imprint, number or device, or any likeness thereof, of a manufacturer, distributor or dispenser other than the person who in fact manufactured, distributed or dispensed the substance.
- (11) "Deliver or delivery" means the actual, constructive or attempted transfer from one person to another of a controlled substance, whether or not there is an agency relationship.

77 (12) "Dentist" means a person authorized by law to practice dentistry 78 in this state.

- (13) "Dispense" means to deliver a controlled substance to an ultimate user or research subject by or pursuant to the lawful order of a practitioner, including the prescribing, administering, packaging, labeling or compounding necessary to prepare the substance for the delivery.
- 84 (14) "Dispenser" means a practitioner who dispenses.

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- 85 (15) "Distribute" means to deliver other than by administering or dispensing a controlled substance.
- 87 (16) "Distributor" means a person who distributes and includes a 88 wholesaler who is a person supplying or distributing controlled drugs 89 which the person personally has not produced or prepared to hospitals, 90 clinics, practitioners, pharmacies, other wholesalers, manufacturers and 91 federal, state and municipal agencies.
 - (17) "Drug" means: (A) [substances] <u>Substances</u> recognized as drugs in the official United States Pharmacopoeia, official Homeopathic Pharmacopoeia of the United States, or official National Formulary, or any supplement to any of them; (B) substances intended for use in the diagnosis, cure, mitigation, treatment or prevention of disease in man or animals; (C) substances, other than food, intended to affect the structure or any function of the body of man or animals; and (D) substances intended for use as a component of any article specified in subparagraph (A), (B) or (C) of this subdivision. [It] <u>"Drug"</u> does not include devices or their components, parts or accessories.
- (18) "Drug dependence" means a psychoactive substance dependence
 on drugs as that condition is defined in the most recent edition of the
 "Diagnostic and Statistical Manual of Mental Disorders" of the American
 Psychiatric Association.
- 106 (19) "Drug-dependent person" means a person who has a

psychoactive substance dependence on drugs as that condition is defined in the most recent edition of the "Diagnostic and Statistical Manual of Mental Disorders" of the American Psychiatric Association.

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(20) (A) "Drug paraphernalia" means equipment, products and materials of any kind that are used, intended for use or designed for use in planting, propagating, cultivating, growing, harvesting, manufacturing, compounding, converting, producing, processing, testing, analyzing, packaging, repackaging, preparing, storing, containing or concealing, or ingesting, inhaling or otherwise introducing into the human body, any controlled substance contrary to the provisions of this chapter, including, but not limited to: (i) Kits intended for use or designed for use in planting, propagating, cultivating, growing or harvesting of any species of plant that is a controlled substance or from which a controlled substance can be derived; (ii) kits used, intended for use or designed for use in manufacturing, compounding, converting, producing, processing or preparing controlled substances; (iii) isomerization devices used or intended for use in increasing the potency of any species of plant that is a controlled substance; (iv) testing equipment used, intended for use or designed for use in identifying or analyzing the strength, effectiveness or purity of controlled substances; (v) dilutents and adulterants, including, but not limited to, quinine hydrochloride, mannitol, mannite, dextrose and lactose used, intended for use or designed for use in cutting controlled substances; (vi) separation gins and sifters used, intended for use or designed for use in removing twigs and seeds from, or in otherwise cleaning or refining, marijuana; (vii) capsules and other containers used, intended for use or designed for use in packaging small quantities of controlled substances; (viii) containers and other objects used, intended for use or designed for use in storing or concealing controlled substances; and (ix) objects used, intended for use or designed for use in ingesting, inhaling, or otherwise introducing marijuana, cocaine, hashish [,] or hashish oil into the human body, including, but not limited to, wooden, acrylic, glass, stone, plastic or ceramic pipes with screens, permanent screens, hashish heads or

141 punctured metal bowls; water pipes; carburetion tubes and devices; smoking and carburetion masks; roach clips; miniature cocaine spoons 142 143 and cocaine vials; chamber pipes; carburetor pipes; electric pipes; air-144 driven pipes; chillums; bongs; ice pipes and chillers. "Drug 145 paraphernalia" does not include a product used by a manufacturer 146 licensed pursuant to this chapter for the activities permitted under the 147 license or by an individual to test any substance prior to injection, 148 inhalation or ingestion of the substance to prevent accidental overdose 149 by injection, inhalation or ingestion of the substance, provided the 150 licensed manufacturer or individual is not using the product to engage 151 in the unlicensed manufacturing or distribution of controlled 152 substances. As used in this subdivision, "roach clip" means an object 153 used to hold burning material, including, but not limited to, a marijuana 154 cigarette, that has become too small or too short to be held between the 155 fingers.

- (B) "Factory" means any place used for the manufacturing, mixing, compounding, refining, processing, packaging, distributing, storing, keeping, holding, administering or assembling illegal substances contrary to the provisions of this chapter, or any building, rooms or location which contains equipment or paraphernalia used for this purpose.
- (21) "Federal Controlled Substances Act, 21 USC 801 et seq." means
 Public Law 91-513, the Comprehensive Drug Abuse Prevention and
 Control Act of 1970.
- (22) "Federal food and drug laws" means the federal Food, Drug andCosmetic Act, as amended, Title 21 USC 301 et seq.

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(23) "Hallucinogenic substances" are psychodysleptic substances, other than cannabis-type substances, which assert a confusional or disorganizing effect upon mental processes or behavior and mimic acute psychotic disturbances. Exemplary of such drugs are mescaline, peyote, psilocyn and d-lysergic acid diethylamide, which are controlled substances under this chapter unless modified.

(24) "Hospital", as used in sections 21a-243 to 21a-283, inclusive, means an institution for the care and treatment of the sick and injured, approved by the Department of Public Health or the Department of Mental Health and Addiction Services as proper to be entrusted with the custody of controlled drugs and substances and professional use of controlled drugs and substances under the direction of a licensed practitioner.

- (25) "Intern" means a person who holds a degree of doctor of medicine or doctor of dental surgery or medicine and whose period of service has been recorded with the Department of Public Health and who has been accepted and is participating in training by a hospital or institution in this state. Doctors meeting the foregoing requirements and commonly designated as "residents" and "fellows" shall be regarded as interns for purposes of this chapter.
- (26) "Immediate precursor" means a substance which the Commissioner of Consumer Protection has found to be, and by regulation designates as being, the principal compound commonly used or produced primarily for use, and which is an immediate chemical intermediary used or likely to be used, in the manufacture of a controlled substance, the control of which is necessary to prevent, curtail or limit manufacture.
- (27) "Laboratory" means a laboratory approved by the Department of Consumer Protection as proper to be entrusted with the custody of controlled substances and the use of controlled substances for scientific and medical purposes and for purposes of instruction, research or analysis.
- (28) "Manufacture" means the production, preparation, cultivation, growing, propagation, compounding, conversion or processing of a controlled substance, either directly or indirectly by extraction from substances of natural origin, or independently by means of chemical synthesis, or by a combination of extraction and chemical synthesis, and includes any packaging or repackaging of the substance or labeling or

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relabeling of its container, except that this term does not include the preparation or compounding of a controlled substance by an individual for the individual's own use or the preparation, compounding, packaging or labeling of a controlled substance: (A) By a practitioner as an incident to the practitioner administering or dispensing of a controlled substance in the course of such practitioner's professional practice; [,] or (B) by a practitioner, or by the practitioner's authorized agent under such practitioner's supervision, for the purpose of, or as an incident to, research, teaching or chemical analysis and not for sale.

(29) "Marijuana" means all parts of any plant, or species of the genus cannabis or any infra specific taxon thereof, whether growing or not; [the seeds thereof;] the resin extracted from any part of the plant; every compound, manufacture, salt, derivative, mixture [,] or preparation of such plant, or its [seeds or] resin; [,] any high-THC hemp product; manufactured cannabinoids; [, synthetic cannabinoids, except as provided in subparagraph (E) of this subdivision;] or cannabinon, cannabinol or cannabidiol and chemical compounds which are similar to cannabinon, cannabinol or cannabidiol in chemical structure or which are similar thereto in physiological effect, which are controlled substances under this chapter, except cannabidiol derived from hemp, as defined in section 22-61l, as amended by this act, that is not a high-THC hemp product. "Marijuana" does not include: (A) The mature stalks of such plant, fiber produced from such stalks, oil or cake made from the seeds of such plant, any other compound, manufacture, salt, derivative, mixture or preparation of such mature stalks, except the resin extracted from such mature stalks or fiber, oil or cake; (B) the [sterilized] seed of such plant; [which is incapable of germination;] (C) hemp, as defined in section 22-61l, as amended by this act, (i) with a total THC concentration of not more than three-tenths per cent on a dryweight basis, and (ii) that is not a high-THC hemp product; (D) any substance approved by the federal Food and Drug Administration or successor agency as a drug and reclassified in any schedule of controlled substances or unscheduled by the federal Drug Enforcement Administration or successor agency which is included in the same

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schedule designated by the federal Drug Enforcement Administration or successor agency; or (E) [synthetic cannabinoids which are controlled substances that are designated by the Commissioner of Consumer Protection, by whatever official, common, usual, chemical or trade name designation, as controlled substances and are classified in the appropriate schedule in accordance with subsections (i) and (j) of section 21a-243] infused beverages, as defined in section 26 of this act.

(30) "Narcotic substance" means any of the following, whether produced directly or indirectly by extraction from a substance of vegetable origin, or independently by means of chemical synthesis, or by a combination of extraction and chemical synthesis: (A) Morphinetype: (i) Opium or opiate, or any salt, compound, derivative, or preparation of opium or opiate which is similar to any such substance in chemical structure or which is similar to any such substance in physiological effect and which shows a like potential for abuse, which is a controlled substance under this chapter unless modified; (ii) any salt, compound, isomer, derivative, or preparation of any such substance which is chemically equivalent or identical to any substance referred to in clause (i) of this [subdivision] subparagraph, but not including the isoquinoline alkaloids of opium; (iii) opium poppy or poppy straw; or (iv) (I) fentanyl or any salt, compound, derivative or preparation of fentanyl which is similar to any such substance in chemical structure or which is similar to any such substance in physiological effect and which shows a like potential for abuse, which is a controlled substance under this chapter unless modified, or (II) any salt, compound, isomer, derivative or preparation of any such substance which is chemically equivalent or identical to any substance referred to in subclause (I) of this clause; or (B) cocaine-type; coca leaves or any salt, compound, derivative or preparation of coca leaves, or any salt, compound, isomer, derivatives or preparation of any such substance which is chemically equivalent or identical to any such substance or which is similar to any such substance in physiological effect and which shows a like potential for abuse, but not including decocainized coca leaves or extractions of coca leaves which do not contain cocaine or

- 273 ecgonine.
- 274 (31) "Nurse" means a person performing nursing as defined in section
- 275 20-87a.
- 276 (32) "Official written order" means an order for controlled substances
- 277 written on a form provided by the bureau for that purpose under the
- 278 federal Controlled Substances Act.
- 279 (33) "Opiate" means any substance having an addiction-forming or
- addiction-sustaining liability similar to morphine or being capable of
- 281 conversion into a drug having addiction-forming or addiction-
- 282 sustaining liability; it does not include, unless specifically designated as
- 283 controlled under this chapter, the dextrorotatory isomer of 3-methoxy-
- 284 n-methylmorthinan and its salts (dextro-methorphan) but shall include
- its racemic and levorotatory forms.
- 286 (34) "Opium poppy" means the plant of the species papaver
- somniferum 1., except its seed.
- 288 (35) Repealed by P.A. 99-102, S. 51.
- 289 (36) "Other stimulant and depressant drugs" means controlled
- 290 substances other than amphetamine-type, barbiturate-type, cannabis-
- 291 type, cocaine-type, hallucinogenics and morphine-type which are found
- 292 to exert a stimulant and depressant effect upon the higher functions of
- 293 the central nervous system and which are found to have a potential for
- abuse and are controlled substances under this chapter.
- 295 (37) "Person" includes any corporation, limited liability company,
- association or partnership, or one or more individuals, government or
- 297 governmental subdivisions or agency, business trust, estate, trust, or
- 298 any other legal entity. Words importing the plural number may include
- 299 the singular; words importing the masculine gender may be applied to
- 300 females.
- 301 (38) "Pharmacist" means a person authorized by law to practice
- 302 pharmacy pursuant to section 20-590, 20-591, 20-592 or 20-593.

303 (39) "Pharmacy" means an establishment licensed pursuant to section 304 20-594.

- 305 (40) "Physician" means a person authorized by law to practice medicine in this state pursuant to section 20-9.
- 307 (41) "Podiatrist" means a person authorized by law to practice 308 podiatry in this state.
- 309 (42) "Poppy straw" means all parts, except the seeds, of the opium 310 poppy, after mowing.
- 311 (43) "Practitioner" means: (A) A physician, dentist, veterinarian, 312 podiatrist, scientific investigator or other person licensed, registered or 313 otherwise permitted to distribute, dispense, conduct research with 314 respect to or to administer a controlled substance in the course of 315 professional practice or research in this state; and (B) a pharmacy, 316 hospital or other institution licensed, registered or otherwise permitted 317 to distribute, dispense, conduct research with respect to or to administer 318 a controlled substance in the course of professional practice or research 319 in this state.
- 320 (44) "Prescribe" means order or designate a remedy or any 321 preparation containing controlled substances.
- 322 (45) "Prescription" means a written, oral or electronic order for any 323 controlled substance or preparation from a licensed practitioner to a 324 pharmacist for a patient.
- 325 (46) "Production" includes the manufacture, planting, cultivation, 326 growing or harvesting of a controlled substance.
- 327 (47) "Registrant" means any person licensed by this state and 328 assigned a current federal Bureau of Narcotics and Dangerous Drug 329 Registry Number as provided under the federal Controlled Substances 330 Act.
- 331 (48) "Registry number" means the alphabetical or numerical

designation of identification assigned to a person by the federal Drug Enforcement Administration, or other federal agency, which is commonly known as the federal registry number.

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- (49) "Restricted drugs or substances" are the following substances without limitation and for all purposes: Datura stramonium; hyoscyamus niger; atropa belladonna, or the alkaloids atropine; hyoscyamine; belladonnine; apatropine; or any mixture of these alkaloids such as daturine, or the synthetic homatropine or any salts of these alkaloids, except that any drug or preparation containing any of the above-mentioned substances which is permitted by federal food and drug laws to be sold or dispensed without a prescription or written order shall not be a controlled substance; amyl nitrite; the following volatile substances to the extent that said chemical substances or compounds containing said chemical substances are sold, prescribed, dispensed, compounded, possessed or controlled or delivered or administered to another person with the purpose that said chemical substances shall be breathed, inhaled, sniffed or drunk to induce a stimulant, depressant or hallucinogenic effect upon the higher functions of the central nervous system: Acetone; benzene; butyl alcohol; butyl nitrate and its salts, isomers, esters, ethers or their salts; cyclohexanone; dichlorodifluoromethane; ether; ethyl acetate; formaldehyde; hexane; isopropanol; methanol; methyl cellosolve acetate; methyl ethyl ketone; methyl isobutyl ketone; nitrous oxide; pentochlorophenol; toluene; toluol; trichloroethane; trichloroethylene; 1,4 butanediol.
- (50) "Sale" is any form of delivery which includes barter, exchange or gift, or offer therefor, and each such transaction made by any person whether as principal, proprietor, agent, servant or employee.
- (51) "State", when applied to a part of the United States, includes any state, district, commonwealth, territory or insular possession thereof, and any area subject to the legal authority of the United States of America.
- 363 (52) "State food, drug and cosmetic laws" means the Uniform Food,

364 Drug and Cosmetic Act, section 21a-91 et seq.

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- (53) "Ultimate user" means a person who lawfully possesses a controlled substance for the person's own use or for the use of a member of such person's household or for administering to an animal owned by such person or by a member of such person's household.
- 369 (54) "Veterinarian" means a person authorized by law to practice veterinary medicine in this state.
- 371 (55) "Wholesaler" means a distributor or a person who supplies 372 controlled substances that the person personally has not produced or 373 prepared to registrants.
- 374 (56) "Reasonable times" means the time or times any office, care-375 giving institution, pharmacy, clinic, wholesaler, manufacturer, 376 laboratory, warehouse, establishment, store or place of business, vehicle 377 or other place is open for the normal affairs or business or the practice 378 activities usually conducted by the registrant.
 - (57) "Unit dose drug distribution system" means a drug distribution system used in a hospital or chronic and convalescent nursing home in which drugs are supplied in individually labeled unit of use packages, each patient's supply of drugs is exchanged between the hospital pharmacy and the drug administration area or, in the case of a chronic and convalescent nursing home between a pharmacy and the drug administration area, at least once each twenty-four hours and each patient's medication supply for this period is stored within a patient-specific container, all of which is conducted under the direction of a pharmacist licensed in Connecticut and, in the case of a hospital, directly involved in the provision and supervision of pharmaceutical services at such hospital at least thirty-five hours each week.
 - (58) "Cocaine in a free-base form" means any substance which contains cocaine, or any compound, isomer, derivative or preparation thereof, in a nonsalt form.

(59) "THC" means tetrahydrocannabinol, including, but not limited to, delta-7, delta-8-tetrahydrocannabinol, delta-9-tetrahydrocannabinol and delta-10-tetrahydrocannabinol, and any material, compound, mixture or preparation which contain their salts, isomers and salts of isomers, whenever the existence of such salts, isomers and salts of isomers is possible within the specific chemical designation, regardless of the source, except: (A) Dronabinol substituted in sesame oil and encapsulated in a soft gelatin capsule in a federal Food and Drug Administration or successor agency approved product; [,] or (B) any tetrahydrocannabinol product that has been approved by the federal Food and Drug Administration or successor agency to have a medical use and reclassified in any schedule of controlled substances or unscheduled by the federal Drug Enforcement Administration or successor agency.

- (60) "Total THC" means the sum of the percentage by weight of tetrahydrocannabinolic acid, multiplied by eight hundred seventy-seven-thousandths, plus the percentage of weight of THC.
- (61) "Manufactured cannabinoid" means cannabinoids [naturally occurring from a source other than marijuana that are similar in chemical structure or physiological effect to cannabinoids derived from marijuana, as defined in section 21a-243, but are derived by a chemical or biological process] created by directly converting one cannabinoid to a different cannabinoid through: (A) Application of light or heat; (B) decarboxylation of naturally occurring acidic forms of cannabinoids; or (C) an alternate extraction or conversion process approved by the Department of Consumer Protection and published on the department's Internet web site.
- (62) "Synthetic cannabinoid" (A) means [any material, compound, mixture or preparation which contains any quantity of a substance having a psychotropic response primarily by agonist activity at cannabinoid-specific receptors affecting the central nervous system that is produced artificially and not derived from an organic source naturally containing cannabinoids, unless listed in another schedule pursuant to

427 section 21a-243] any substance converted, by a chemical process, to 428 create a cannabinoid or cannabinoid-like substance that (i) has 429 structural features which allow interaction with at least one of the 430 known cannabinoid-specific receptors, or (ii) has any physiological or 431 psychotropic response on at least one cannabinoid-specific receptor, (B) includes, but is not limited to, hexahydrocannabinol (HHC and HXC) 432 433 and hydrox4phc (PHC), and (C) does not include any manufactured 434 cannabinoid.

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(63) "High-THC hemp product" (A) prior to October 1, 2024, means a manufacturer hemp product, as defined in section 22-61l, as amended by this act, that has, or is advertised, labeled or offered for sale as having, total THC that exceeds [(A)] (i) for a hemp edible, hemp topical or hemp transdermal patch [(i)] (I) one milligram on a per-serving basis, or [(ii)] (II) five milligrams on a per-container basis, [(B)] (ii) for a hemp tincture, including, but not limited to, oil intended for ingestion by swallowing, buccal administration or sublingual absorption [(i)] (I) one milligram on a per-serving basis, or [(ii)] (II) twenty-five milligrams on a percontainer basis, [(C)] (iii) for a hemp concentrate or extract, including, but not limited to, a vape oil, wax or shatter, twenty-five milligrams on a per-container basis, or [(D)] (iv) for a manufacturer hemp product not described in subparagraph [(A)] (A)(i), [(B)] (A)(ii) or [(C)] (A)(iii) of this subdivision, [(i)] (I) one milligram on a per-serving basis, [(ii)] (II) five milligrams on a per-container basis, or [(iii)] (III) three-tenths per cent on a dry-weight basis for cannabis flower or cannabis trim, (B) on and after October 1, 2024, means a manufacturer hemp product, as defined in section 22-61*l*, as amended by this act, that has, or is advertised, labeled or offered for sale as having, total THC that exceeds (i) one milligram per serving with up to five milligrams per-container, or (ii) three-tenths per cent on a dry-weight basis for cannabis flower or cannabis trim, and (C) does not include an infused beverage, as defined in section 26 of this act. As used in this subdivision, "container" means an object that is offered, intended for sale or sold to a consumer and directly contains a high-THC hemp product, and does not include an object or packaging that indirectly contains, or contains in bulk for

- transportation purposes, a high-THC hemp product.
- Sec. 2. Section 21a-408 of the 2024 supplement to the general statutes
- is repealed and the following is substituted in lieu thereof (*Effective July*
- 464 1, 2024):
- As used in this section, sections 21a-408a to 21a-408o, inclusive, [and]
- sections 21a-408r to 21a-408v, inclusive, and section 3 of this act, unless
- the context otherwise requires:
- (1) "Advanced practice registered nurse" means an advanced practice
- 469 registered nurse licensed pursuant to chapter 378;
- 470 (2) "Cannabis establishment" has the same meaning as provided in
- 471 section 21a-420, as amended by this act;
- 472 (3) "Cannabis testing laboratory" means a person who (A) is located
- in this state, (B) is licensed by the department to analyze marijuana, and
- 474 (C) meets the licensure requirements established in section 21a-408r and
- the regulations adopted pursuant to subsection (d) of section 21a-408r;
- 476 (4) "Cannabis testing laboratory employee" means a person who is
- 477 (A) employed at a cannabis testing laboratory, and (B) registered
- 478 pursuant to section 21a-408r and the regulations adopted pursuant to
- 479 subsection (d) of section 21a-408r;
- (5) "Caregiver" means a person, other than the qualifying patient and
- 481 the qualifying patient's physician, physician assistant or advanced
- 482 practice registered nurse, who is eighteen years of age or older and has
- 483 agreed to undertake responsibility for managing the well-being of the
- 484 qualifying patient with respect to the palliative use of marijuana,
- provided (A) in the case of a qualifying patient (i) under eighteen years
- 486 of age and not an emancipated minor, or (ii) otherwise lacking legal
- 487 capacity, such person shall be a parent, guardian or person having legal
- 488 custody of such qualifying patient, and (B) in the case of a qualifying
- patient eighteen years of age or older or an emancipated minor, the need
- 490 for such person shall be evaluated by the qualifying patient's physician,

491 physician assistant or advanced practice registered nurse and such need
 492 shall be documented in the written certification;

- (6) "Cultivation" includes planting, propagating, cultivating, growingand harvesting;
- 495 (7) "Debilitating medical condition" means (A) cancer, glaucoma, 496 positive status for human immunodeficiency virus or acquired immune 497 deficiency syndrome, Parkinson's disease, multiple sclerosis, damage to 498 the nervous tissue of the spinal cord with objective neurological 499 indication of intractable spasticity, epilepsy or uncontrolled intractable 500 seizure disorder, cachexia, wasting syndrome, Crohn's disease, 501 posttraumatic stress disorder, irreversible spinal cord injury with 502 objective neurological indication of intractable spasticity, cerebral palsy, 503 cystic fibrosis or terminal illness requiring end-of-life care, except, if the 504 qualifying patient is under eighteen years of age, "debilitating medical 505 condition" means terminal illness requiring end-of-life care, irreversible 506 spinal cord injury with objective neurological indication of intractable 507 spasticity, cerebral palsy, cystic fibrosis, severe epilepsy or uncontrolled 508 intractable seizure disorder, or (B) any medical condition, medical 509 treatment or disease approved for qualifying patients by the 510 Department of Consumer Protection and posted online pursuant to 511 section 21a-408l;
- 512 (8) "Dispensary facility" means a place of business where marijuana 513 may be dispensed, sold or distributed in accordance with this chapter 514 and any regulations adopted thereunder to qualifying patients and 515 caregivers and for which the department has issued a dispensary facility 516 license pursuant to this chapter;
- 517 (9) "Employee" has the same meaning as provided in section 21a-420, 518 <u>as amended by this act;</u>
- (10) "Institutional animal care and use committee" means a committee that oversees an organization's animal program, facilities and procedures to ensure compliance with federal policies, guidelines and principles related to the care and use of animals in research;

523 (11) "Institutional review board" means a specifically constituted

- review body established or designated by an organization to protect the
- 525 rights and welfare of persons recruited to participate in biomedical,
- 526 behavioral or social science research;
- 527 (12) "Licensed dispensary" or "dispensary" means an individual who
- 528 is a licensed pharmacist employed by a dispensary facility or hybrid
- 529 retailer;
- 530 (13) "Marijuana" [means marijuana, as defined] has the same meaning
- 531 <u>as provided</u> in section 21a-240, as amended by this act;
- 532 (14) "Nurse" means a person who is licensed as a nurse under chapter
- 533 378;
- 534 (15) "Palliative use" means the acquisition, distribution, transfer,
- 535 possession, use or transportation of marijuana or paraphernalia relating
- 536 to marijuana, including the transfer of marijuana and paraphernalia
- 537 relating to marijuana from the patient's caregiver to the qualifying
- patient, to alleviate a qualifying patient's symptoms of a debilitating
- medical condition or the effects of such symptoms, but does not include
- 540 any such use of marijuana by any person other than the qualifying
- 541 patient;
- 542 (16) "Paraphernalia" means drug paraphernalia, as defined in section
- 543 21a-240, as amended by this act;
- 544 (17) "Physician" means a person who is licensed as a physician under
- 545 chapter 370;
- 546 (18) "Physician assistant" means a person who is licensed as a
- 547 physician assistant under chapter 370;
- 548 (19) "Producer" means a person who is licensed as a producer
- 549 pursuant to section 21a-408i;
- 550 (20) "Qualifying patient" means a person who [:] (A) [Is] <u>is</u> a resident
- of Connecticut, (B) has been diagnosed by a physician, physician

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assistant or advanced practice registered nurse as having a debilitating medical condition, and (C) (i) is eighteen years of age or older, (ii) is an emancipated minor, or (iii) has written consent from a custodial parent, guardian or other person having legal custody of such person that indicates that such person has permission from such parent, guardian or other person for the palliative use of marijuana for a debilitating medical condition and that such parent, guardian or other person will (I) serve as a caregiver for the qualifying patient, and (II) control the acquisition and possession of marijuana and any related paraphernalia for palliative use on behalf of such person. "Qualifying patient" does not include an inmate confined in a correctional institution or facility under the supervision of the Department of Correction;

- (21) "Research program" means a study approved by the Department of Consumer Protection in accordance with this chapter and undertaken to increase information or knowledge regarding the growth or processing of marijuana, or the medical attributes, dosage forms, administration or use of marijuana to treat or alleviate symptoms of any medical conditions or the effects of such symptoms;
- 570 (22) "Research program employee" means a person who (A) is 571 registered as a research program employee under section 21a-408t, or 572 (B) holds a temporary certificate of registration issued pursuant to 573 section 21a-408t;
- 574 (23) "Research program subject" means a person registered as a 575 research program subject pursuant to section 21a-408v;
 - (24) "Usable marijuana" means the dried leaves and flowers of the marijuana plant, and any mixtures or preparations of such leaves and flowers, that are appropriate for the palliative use of marijuana, but does not include the seeds, stalks and roots of the marijuana plant; and
- 580 (25) "Written certification" means a written certification issued by a 581 physician, physician assistant or advanced practice registered nurse 582 pursuant to section 21a-408c.

Sec. 3. (NEW) (*Effective July 1, 2024*) (a) Each cannabis establishment shall submit marijuana samples to a cannabis testing laboratory for testing as set forth in subsection (b) of this section.

- (b) (1) A cannabis testing laboratory shall test each marijuana sample submitted pursuant to subsection (a) of this section (A) for microbiological contaminants, mycotoxins, heavy metals and pesticide chemical residue, and (B) for purposes of conducting an active ingredient analysis, if applicable.
- (2) Microbiological contaminant testing conducted pursuant to subparagraph (A) of subdivision (1) of this subsection shall include, but not be limited to, microbiological contaminant testing for Aspergillus species as set forth by the Department of Consumer Protection and posted on the department's Internet web site.
- (c) When conducting microbiological testing as set forth in subsection (b) of this section, the marijuana sample shall be tested by using (1) a molecular method that (A) includes quantitative polymerase chain reaction, (B) is certified for identifying microbiological DNA, and (C) is approved by (i) the Association of Official Analytical Collaboration International, or (ii) a comparable national or international standards organization designated by the Commissioner of Consumer Protection, or (2) an alternative testing method approved by the Department of Consumer Protection and posted on the department's Internet web site.
- (d) If a marijuana sample does not pass the testing set forth in subsection (b) of this section, the cannabis establishment that submitted such failing marijuana sample to the cannabis testing laboratory shall:
- (1) Repeat testing as set forth in subsections (a) and (b) of this section on the marijuana batch from which such marijuana sample was taken, in a form and manner approved by the Department of Consumer Protection. If all repeated testing yields satisfactory results, the marijuana batch from which the marijuana samples were taken shall be released for sale;

614 (2) If such cannabis establishment submits to the Commissioner of 615 Consumer Protection a remediation plan that is sufficient to ensure 616 public health and safety, and the commissioner approves such 617 remediation plan, remediate the marijuana batch from which such 618 marijuana sample was taken and repeat all testing as set forth in 619 subsections (a) and (b) of this section on such remediated marijuana 620 batch, in a form and manner approved by the Department of Consumer 621 Protection. If all repeated testing yields satisfactory results, the 622 marijuana batch from which the marijuana samples were taken shall be 623 released for sale; or

(3) If such cannabis establishment does not comply with subdivision (1) or (2) of this subsection, or if any subsequent laboratory testing does not yield satisfactory results for the testing set forth in subsections (a) and (b) of this section, dispose of the entire marijuana batch from which the marijuana sample was taken in accordance with procedures established by the Commissioner of Consumer Protection, as published on the Department of Consumer Protection's Internet web site.

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- (e) For purposes of the testing set forth in subsections (a) and (b) of this section, the quantity and number of marijuana samples taken shall be sufficient to ensure representative sampling of the corresponding marijuana batch size.
- Sec. 4. Section 21a-420 of the 2024 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2024):
- As used in RERACA, unless the context otherwise requires:
- (1) "Responsible and Equitable Regulation of Adult-Use Cannabis Act" or "RERACA" means this section, sections 2-56j, 7-294kk, 7-294ll, 12-330ll to 12-330nn, inclusive, 14-227p, 21a-278b, 21a-278c, 21a-279c, 21a-279d, 21a-420a to 21a-420j, inclusive, 21a-420l to 21a-421r, inclusive, 21a-421aa to 21a-421ff, inclusive, 21a-421aaa to 21a-421hhh, inclusive, 21a-422 to 21a-422c, inclusive, 21a-422e to 21a-422g, inclusive, 21a-422j to 21a-422s, inclusive, 22-61n, as amended by this act, 23-4b, 47a-9a, 53-

646 247a, 53a-213a, 53a-213b, 54-33p, 54-56q, 54-56r, 54-125k and 54-142u,

- 647 sections 23, 60, 63 to 65, inclusive, 124, 144 and 165 of public act 21-1 of
- the June special session, and the amendments in public act 21-1 of the
- 649 June special session to sections 7-148, 10-221, 12-30a, 12-35b, 12-412, 12-
- 650 650, 12-704d, 14-44k, 14-111e, 14-227a to 14-227c, inclusive, 14-227j, 15-
- 651 140q, 15-140r, 18-100h, 19a-342, 19a-342a, 21a-267, 21a-277, 21a-279, 21a-
- 652 279a, 21a-408 to 21a-408f, inclusive, as amended by this act, 21a-408h to
- 653 21a-408p, inclusive, 21a-408r to 21a-408v, inclusive, 30-89a, 31-40q, 32-
- 654 39, 46b-120, 51-164n, 53-394, 53a-39c, 54-1m, 54-33g, 54-41b, 54-56e, 54-
- 655 56g, 54-56i, 54-56k, 54-56n, 54-63d, 54-66a and 54-142e, [and] section 20
- of public act 23-79 and sections 3, 5 and 6 of this act;
- 657 (2) "Backer" means any individual with a direct or indirect financial
- 658 interest in a cannabis establishment. "Backer" does not include an
- 659 individual with an investment interest in a cannabis establishment if (A)
- 660 the interest held by such individual and such individual's spouse,
- parent or child, in the aggregate, does not exceed five per cent of the
- 662 total ownership or interest rights in such cannabis establishment, and
- 663 (B) such individual does not participate directly or indirectly in the
- control, management or operation of the cannabis establishment;
- 665 (3) "Cannabis" means marijuana, as defined in section 21a-240, as
- 666 <u>amended by this act;</u>
- 667 (4) "Cannabis establishment" means a producer, dispensary facility,
- 668 cultivator, micro-cultivator, retailer, hybrid retailer, food and beverage
- 669 manufacturer, product manufacturer, product packager, delivery
- 670 service or transporter;
- (5) "Cannabis flower" means the flower, including abnormal and
- 672 immature flowers, of a plant of the genus cannabis that has been
- harvested, dried, cured, chopped or ground, and prior to any processing
- whereby the flower material is transformed into a cannabis product.
- 675 "Cannabis flower" does not include (A) the leaves or stem of such plant,
- or (B) hemp, as defined in section 22-61*l*, as amended by this act;
- (6) "Cannabis testing laboratory" means a laboratory that (A) is

678 located in this state, (B) is licensed by the department to analyze

- 679 cannabis, and (C) meets the licensure requirements established in
- section 21a-408r and the regulations adopted pursuant to subsection (d)
- 681 of section 21a-408r;
- (7) "Cannabis testing laboratory employee" means an individual who
- 683 is (A) employed at a cannabis testing laboratory, and (B) registered
- 684 pursuant to section 21a-408r and the regulations adopted pursuant to
- 685 subsection (d) of section 21a-408r;
- (8) "Cannabis trim" means all parts, including abnormal or immature
- parts, of a plant of the genus cannabis, other than cannabis flower, that
- have been harvested, dried and cured, and prior to any processing,
- 689 excluding chopping or grinding, whereby the plant material is
- transformed into a cannabis product. "Cannabis trim" does not include
- 691 hemp, as defined in section 22-61*l*, as amended by this act;
- 692 (9) "Cannabis product" means cannabis, intended for use or
- 693 consumption, that is in the form of (A) a cannabis concentrate, or (B) a
- 694 product that contains cannabis and at least one other cannabis or
- 695 noncannabis ingredient or component, excluding cannabis flower;
- 696 (10) "Cannabis concentrate" means any form of concentration,
- 697 including, but not limited to, extracts, oils, tinctures, shatter and waxes,
- 698 that is extracted from cannabis;
- 699 (11) "Cannabis-type substances" have the same meaning as
- 700 "marijuana", as defined in section 21a-240, as amended by this act;
- 701 (12) "Commissioner" means the Commissioner of Consumer
- 702 Protection and includes any designee of the commissioner;
- 703 (13) "Consumer" means an individual who is twenty-one years of age
- 704 or older;
- 705 (14) "Control" means the power to direct, or cause the direction of, the
- 706 management and policies of a cannabis establishment, regardless of
- 707 whether such power is possessed directly or indirectly;

708 (15) "Cultivation" has the same meaning as provided in section 21a-709 408, as amended by this act;

710 (16) "Cultivator" means a person that is licensed to engage in the cultivation, growing and propagation of the cannabis plant at an 712 establishment with not less than fifteen thousand square feet of grow 713 space;

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- 714 (17) "Delivery service" means a person that is licensed to deliver 715 cannabis from (A) micro-cultivators, retailers and hybrid retailers to 716 consumers and research program subjects, and (B) hybrid retailers and 717 dispensary facilities to qualifying patients, caregivers and research 718 program subjects, as defined in section 21a-408, as amended by this act, 719 or to hospices or other inpatient care facilities licensed by the 720 Department of Public Health pursuant to chapter 368v that have a 721 protocol for the handling and distribution of cannabis that has been 722 approved by the department, or a combination thereof;
 - (18) "Department" means the Department of Consumer Protection;
 - (19) "Dispensary facility" means a place of business where cannabis may be dispensed, sold or distributed in accordance with chapter 420f and any regulations adopted pursuant to said chapter, to qualifying patients and caregivers, and to which the department has issued a dispensary facility license pursuant to chapter 420f and any regulations adopted pursuant to said chapter;
 - (20) "Disproportionately impacted area" means (A) for the period beginning July 1, 2021, and ending July 31, 2023, a United States census tract in the state that has, as determined by the Social Equity Council under subdivision (1) of subsection (i) of section 21a-420d, as amended by this act, (i) a historical conviction rate for drug-related offenses greater than one-tenth, or (ii) an unemployment rate greater than ten per cent, and (B) on and after August 1, 2023, a United States census tract in this state that has been identified by the Social Equity Council pursuant to subdivision (2) of subsection (i) of section 21a-420d;

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(21) "Disqualifying conviction" means a conviction within the last ten years which has not been the subject of an absolute pardon under the provisions of section 54-130a, or an equivalent pardon process under the laws of another state or the federal government, for an offense under (A) section 53a-276, 53a-277 or 53a-278, [;] (B) section 53a-291, 53a-292 or 53a-293, [;] (C) section 53a-215, [;] (D) section 53a-138 or 53a-139, [;] (E) section 53a-142a, [;] (F) sections 53a-147 to 53a-162, inclusive, [;] (G) sections 53a-125c to 53a-125f, inclusive, [;] (H) section 53a-129b, 53a-129c or 53a-129d, [;] (I) subsection (b) of section 12-737, [;] (J) section 53a-48 or 53a-49, if the offense which is attempted or is an object of the conspiracy is an offense under the statutes listed in subparagraphs (A) to (I), inclusive, of this subdivision, [;] or (K) the law of any other state or of the federal government, if the offense on which such conviction is based is defined by elements that substantially include the elements of an offense under the statutes listed in subparagraphs (A) to (J), inclusive, of this subdivision;

- (22) "Dispensary technician" means an individual who has had an active pharmacy technician or dispensary technician registration in this state within the past five years, is affiliated with a dispensary facility or hybrid retailer and is registered with the department in accordance with chapter 420f and any regulations adopted pursuant to said chapter;
- (23) "Edible cannabis product" means a cannabis product intended for humans to eat or drink;
- (24) "Employee" means any person who is not a backer, but is a member of the board of a company with an ownership interest in a cannabis establishment, and any person employed by a cannabis establishment or who otherwise has access to such establishment or the vehicles used to transport cannabis, including, but not limited to, an independent contractor who has routine access to the premises of such establishment or to the cannabis handled by such establishment;
- (25) "Equity" and "equitable" means efforts, regulations, policies, programs, standards, processes and any other functions of government

or principles of law and governance intended to [:] (A) [Identify] identify and remedy past and present patterns of discrimination and disparities of race, ethnicity, gender and sexual orientation, [;] (B) ensure that such patterns of discrimination and disparities, whether intentional or unintentional, are neither reinforced nor perpetuated, [;] and (C) prevent the emergence and persistence of foreseeable future patterns of discrimination or disparities of race, ethnicity, gender and sexual orientation;

(26) "Equity joint venture" means a business entity that is controlled, and at least fifty per cent owned, by an individual or individuals, or such applicant is an individual, who meets the criteria of subparagraphs (A) and (B) of subdivision [(50)] (51) of this section;

- (27) "Extract" means the preparation, compounding, conversion or processing of cannabis, either directly or indirectly by extraction or independently by means of chemical synthesis, or by a combination of extraction and chemical synthesis to produce a cannabis concentrate;
- (28) "Financial interest" means any right to, ownership, an investment or a compensation arrangement with another person, directly, through business, investment or family. "Financial interest" does not include ownership of investment securities in a publicly-held corporation that is traded on a national exchange or over-the-counter market, provided the investment securities held by such person and such person's spouse, parent or child, in the aggregate, do not exceed one-half of one per cent of the total number of shares issued by the corporation;
- (29) "Food and beverage manufacturer" means a person that is licensed to own and operate a place of business that acquires cannabis and creates food and beverages;
- (30) "Grow space" means the portion of a premises owned and controlled by a producer, cultivator or micro-cultivator that is utilized for the cultivation, growing or propagation of the cannabis plant, and contains cannabis plants in an active stage of growth, measured starting from the outermost wall of the room containing cannabis plants and

continuing around the outside of the room. "Grow space" does not include space used to cure, process, store harvested cannabis or manufacture cannabis once the cannabis has been harvested;

- (31) "Historical conviction count for drug-related offenses" means, for a given area, the number of convictions of residents of such area (A) for violations of sections 21a-267, 21a-277, 21a-278, 21a-279 and 21a-279a, and (B) who were arrested for such violations between January 1, 1982, and December 31, 2020, inclusive, where such arrest was recorded in databases maintained by the Department of Emergency Services and Public Protection;
- (32) "Historical conviction rate for drug-related offenses" means, for a given area, the historical conviction count for drug-related offenses divided by the population of such area, as determined by the five-year estimates of the most recent American Community Survey conducted by the United States Census Bureau;
- 818 (33) "Hybrid retailer" means a person that is licensed to purchase 819 cannabis and sell cannabis and medical marijuana products;
- 820 (34) "Infused beverage" has the same meaning as provided in section 821 26 of this act;

[(34)] (35) "Key employee" means an employee with the following management position or an equivalent title within a cannabis establishment: (A) President or chief officer, who is the top ranking individual at the cannabis establishment and is responsible for all staff and overall direction of business operations; (B) financial manager, who is the individual who reports to the president or chief officer and who is responsible for oversight of the financial operations of the cannabis establishment, which financial operations include one or more of the following: (i) Revenue and expense management; (ii) distributions; (iii) tax compliance; (iv) budget development; and (v) budget management and implementation; or (C) compliance manager, who is the individual who reports to the president or chief officer and who is generally responsible for ensuring the cannabis establishment complies with all

835 laws, regulations and requirements related to the operation of the 836 cannabis establishment;

- 837 [(35)] (36) "Labor peace agreement" means an agreement between a 838 cannabis establishment and a bona fide labor organization under section 839 21a-421d pursuant to which the owners and management of the 840 cannabis establishment agree not to lock out employees and that 841 prohibits the bona fide labor organization from engaging in picketing, 842 work stoppages or boycotts against the cannabis establishment;
- 843 [(36)] (37) "Manufacture" means to add or incorporate cannabis into 844 other products or ingredients or create a cannabis product;

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- [(37)] (38) "Medical marijuana product" means cannabis that may be exclusively sold to qualifying patients and caregivers by dispensary facilities and hybrid retailers and which are designated by the commissioner as reserved for sale to qualifying patients and caregivers and published on the department's Internet web site;
- 850 [(38)] (39) "Micro-cultivator" means a person licensed to engage in the 851 cultivation, growing and propagation of the cannabis plant at an 852 establishment containing not less than two thousand square feet and not 853 more than ten thousand square feet of grow space, prior to any 854 expansion authorized by the commissioner;
- 855 [(39)] (40) "Municipality" means any town, city or borough, 856 consolidated town and city or consolidated town and borough;
- 857 [(40)] (41) "Paraphernalia" means drug paraphernalia, as defined in 858 section 21a-240, as amended by this act;
- 859 [(41)] (42) "Person" means an individual, partnership, limited liability 860 company, society, association, joint stock company, corporation, estate, receiver, trustee, assignee, referee or any other legal entity and any other person acting in a fiduciary or representative capacity, whether appointed by a court or otherwise, and any combination thereof;
- 864 [(42)] (43) "Producer" means a person that is licensed as a producer sHB5150 / File No. 646

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865 pursuant to section 21a-408i and any regulations adopted pursuant to 866 said section; 867 [(43)] (44) "Product manufacturer" means a person that is licensed to 868 obtain cannabis, extract and manufacture products; 869 [(44)] (45) "Product packager" means a person that is licensed to 870 package and label cannabis; 871 [(45)] (46) "Qualifying patient" has the same meaning as provided in section 21a-408, as amended by this act; 872 873 [(46)] (47) "Research program" has the same meaning as provided in 874 section 21a-408, as amended by this act; 875 [(47)] (48) "Retailer" means a person, excluding a dispensary facility 876 and hybrid retailer, that is licensed to purchase cannabis from 877 producers, cultivators, micro-cultivators, product manufacturers and 878 food and beverage manufacturers and to sell cannabis to consumers and 879 research programs; 880 [(48)] (49) "Sale" or "sell" has the same meaning as provided in section 881 21a-240, as amended by this act; 882 [(49)] (50) "Social Equity Council" or "council" means the council 883 established under section 21a-420d, as amended by this act; 884 [(50)] (51) "Social equity applicant" means a person that has applied 885 for a license for a cannabis establishment, where such applicant is 886 controlled, and at least sixty-five per cent owned, by an individual or 887 individuals, or such applicant is an individual, who: 888 (A) Had an average household income of less than three hundred per 889 cent of the state median household income over the three tax years

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less than five of the ten years immediately preceding the date of such

(B) (i) Was a resident of a disproportionately impacted area for not

immediately preceding such individual's application; and

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- 893 application; or
- (ii) Was a resident of a disproportionately impacted area for not less
- than nine years prior to attaining the age of eighteen;
- [(51)] (52) "THC" has the same meaning as provided in section 21a-
- 897 240, as amended by this act;
- 898 [(52)] (53) "Third-party lottery operator" means a person, or a
- 899 constituent unit of the state system of higher education, that conducts
- 900 lotteries pursuant to section 21a-420g, as amended by this act, identifies
- 901 the cannabis establishment license applications for consideration
- 902 without performing any review of the applications that are identified
- 903 for consideration, and that has no direct or indirect oversight of or
- 904 investment in a cannabis establishment or a cannabis establishment
- 905 applicant;
- 906 [(53)] (54) "Transfer" means to transfer, change, give or otherwise
- 907 dispose of control over or interest in;
- 908 [(54)] (55) "Transport" means to physically move from one place to
- 909 another;
- 910 [(55)] (56) "Transporter" means a person licensed to transport
- 911 cannabis between cannabis establishments, cannabis testing
- 912 laboratories and research programs; and
- 913 [(56)] (57) "Unemployment rate" means, in a given area, the number
- of people sixteen years of age or older who are in the civilian labor force
- and unemployed divided by the number of people sixteen years of age
- 916 or older who are in the civilian labor force.
- 917 Sec. 5. (NEW) (Effective July 1, 2024) (a) (1) During the period
- 918 beginning July 1, 2024, and ending March 31, 2025, a social equity
- 919 applicant that has submitted an application to the department for a
- 920 cultivator license pursuant to subsection (a) of section 21a-420o of the
- general statutes, as amended by this act, may withdraw such application
- and apply for a micro-cultivator license pursuant to this section if:

(A) The Social Equity Council has verified that the applicant meets the criteria for a social equity applicant pursuant to subdivision (1) of subsection (a) of section 21a-420o of the general statutes, as amended by this act;

- 927 (B) The social equity applicant is eligible to receive a provisional 928 cultivator license pursuant to subsection (a) of section 21a-420o of the 929 general statutes, as amended by this act;
- 930 (C) The department has not already issued a provisional cultivator 931 license to the social equity applicant pursuant to subsection (a) of section 932 21a-420o of the general statutes, as amended by this act; and
- (D) The social equity applicant submits to the department, in a form and manner prescribed by the commissioner, a written statement by the social equity applicant withdrawing the social equity applicant's application under subsection (a) of section 21a-420o of the general statutes, as amended by this act.
- 938 (2) No social equity applicant that withdraws an application in the 939 manner set forth in subdivision (1) of this subsection shall be eligible to 940 receive a refund for any fee paid in connection with such withdrawn 941 application.
- (b) During the period beginning July 1, 2024, and ending December 31, 2025, the department shall issue a provisional micro-cultivator license to a social equity applicant pursuant to this section:
- 945 (1) If the social equity applicant meets the eligibility criteria 946 established in subdivision (1) of subsection (a) of this section;
- (2) If during the period beginning July 1, 2024, and ending March 31,
 2025, the social equity applicant submits to the department, in a form
 and manner prescribed by the commissioner:
- 950 (A) A completed micro-cultivator license application and other 951 documentation required to determine eligibility as set forth in 952 subsections (e) to (l), inclusive, of section 21a-420g of the general

statutes, as amended by this act;

- (B) A written statement by the social equity applicant disclosing whether any change occurred in the ownership or control of the social equity applicant after the Social Equity Council verified that the applicant met the criteria for a social equity applicant pursuant to subdivision (1) of subsection (a) of section 21a-420o of the general statutes, as amended by this act; and
- 960 (C) The application fee required under subdivision (1) of subsection 961 (c) of this section; and
 - (3) If any change described in subparagraph (B) of subdivision (2) of this subsection has occurred:
 - (A) Such change in ownership or control is allowed under (i) section 21a-420g of the general statutes, as amended by this act, and (ii) any regulation adopted, or policy or procedure issued, pursuant to section 21a-420g of the general statutes, as amended by this act, or 21a-420h of the general statutes; and
 - (B) Pursuant to subsection (d) of this section, (i) the Social Equity Council has determined that the social equity applicant continues to meet the criteria for a social equity applicant, and (ii) the department has received a written notice from the Social Equity Council affirming that the Social Equity Council has determined that the social equity applicant continues to meet the criteria for a social equity applicant.
 - (c) (1) A social equity applicant that submits a micro-cultivator license application pursuant to subsection (b) of this section shall submit to the department an application fee in the amount of five hundred thousand dollars. All application fees collected pursuant to this subdivision shall be deposited in the consumer protection enforcement account established in section 21a-8a of the general statutes.
- 981 (2) The fee to renew a final micro-cultivator license issued pursuant 982 to this section shall be the same as the fee to renew a final micro-

cultivator license as set forth in section 21a-420e of the general statutes, as amended by this act. All renewal fees collected pursuant to this subdivision shall be paid to the State Treasurer and credited to the General Fund.

- (d) If any change described in subparagraph (B) of subdivision (2) of subsection (b) of this section has occurred, the Social Equity Council shall (1) determine whether the social equity applicant continues to meet the criteria for a social equity applicant, and (2) submit to the department, in a form and manner prescribed by the commissioner, a written notice disclosing such determination.
- (e) No social equity applicant that receives a micro-cultivator license under this section shall be eligible to apply for a provisional license and a final license to create more than one equity joint venture to be approved by the Social Equity Council under section 21a-420d of the general statutes, as amended by this act, and no such social equity applicant shall operate any such equity joint venture unless such social equity applicant has received a micro-cultivator license under this section, commenced cultivation activities under such micro-cultivator license and submitted to the department both the application fee required under subdivision (1) of subsection (c) of this section and a conversion fee in the amount of five hundred thousand dollars. The conversion fee collected pursuant to this subsection shall be deposited in the Cannabis Social Equity and Innovation Fund established in section 21a-420f of the general statutes.
- (f) Each application submitted to the department pursuant to subsection (b) of this section, and all information included in, or submitted with, any application submitted pursuant to said subsection, shall be subject to the provisions of subsection (g) of section 21a-420e of the general statutes.
- (g) Notwithstanding any other provision of RERACA, and except as otherwise provided in subsections (a) to (f), inclusive, of this section:
- (1) Each application submitted pursuant to subsection (b) of this sHB5150 / File No. 646

section shall be processed as any other micro-cultivator application that has been selected through the lottery; and

- 1017 (2) Each social equity applicant, application submitted pursuant to subsection (b) of this section and micro-cultivator license issued pursuant to this section shall be subject to subsections (e) to (l), inclusive, of section 21a-420g of the general statutes, as amended by this act.
- Sec. 6. (NEW) (*Effective July 1, 2024*) (a) For the purposes of this section:
- (1) "Container" (A) means an object that is offered, intended for sale or sold to a consumer and directly contains an infused beverage or legacy infused beverage, and (B) does not include an object or packaging that indirectly contains, or contains in bulk for transportation purposes, an infused beverage or legacy infused beverage; and
- 1028 (2) "Legacy infused beverage" has the same meaning as provided in section 26 of this act.
- 1030 (b) A fee of one dollar shall be assessed by a dispensary facility, 1031 hybrid retailer or retailer on each infused beverage container and legacy 1032 infused beverage container sold by such cannabis establishment. Such 1033 fee shall not be subject to any sales tax or treated as income pursuant to 1034 any provision of the general statutes.

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(c) On October 1, 2024, and every six months thereafter, each dispensary facility, hybrid retailer or retailer shall remit payment to the department for each infused beverage container and legacy infused beverage container sold during the preceding six-month period. The funds received by the department from infused beverage sales and legacy infused beverage sales shall be deposited in the consumer protection enforcement account established in section 21a-8a of the general statutes for the purposes of (1) protecting public health and safety, (2) educating consumers and licensees, and (3) ensuring compliance with cannabis and liquor control laws.

Sec. 7. Section 21a-420c of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2024*):

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- (a) Except as provided in RERACA and chapter 420b or 420f, (1) no person, other than a retailer, hybrid retailer, micro-cultivator or delivery service, or an employee thereof in the course of [his or her] such employee's employment, may sell or offer cannabis to a consumer, and (2) no person, other than a hybrid retailer, dispensary facility or a delivery service, or an employee thereof in the course of [his or her] such employee's employment, may sell or offer cannabis to qualifying patients and caregivers.
- 1055 (b) No person except a delivery service, or an employee [thereof] of a 1056 delivery service, subject to the restrictions set forth in section 21a-420z, 1057 acting in the course of [his or her] such employee's employment may 1058 deliver cannabis to consumers, patients or caregivers. [except that 1059 retailers, hybrid retailers, micro-cultivators and dispensary facilities 1060 may utilize their own employees to deliver cannabis to the same 1061 individuals they may sell to pursuant to subsection (a) of this section 1062 until thirty days after the date the first five delivery service licensees 1063 have commenced public operation, which date shall be published by the 1064 commissioner on the department's Internet web site, and thereafter all 1065 delivery to consumers, patients or caregivers shall be done through a 1066 delivery service licensee.]
- Sec. 8. Section 21a-420c of the general statutes, as amended by section 7 of this act, is repealed and the following is substituted in lieu thereof (*Effective October 1*, 2024):
 - (a) Except as provided in RERACA and chapter 420b or 420f, (1) no person, other than a retailer, hybrid retailer, micro-cultivator or delivery service, or an employee thereof in the course of such employee's employment, may sell or offer cannabis to a consumer, and (2) no person, other than a hybrid retailer, dispensary facility or a delivery service, or an employee thereof in the course of such employee's employment, may sell or offer cannabis to qualifying patients and

1077 caregivers.

1078 (b) No person except a delivery service, or an employee of a delivery service, subject to the restrictions set forth in section 21a-420z, acting in the course of such employee's employment may deliver cannabis to consumers, patients or caregivers.

- 1082 (c) Any violation of the provisions of this section shall be deemed an unfair or deceptive trade practice under subsection (a) of section 42-1084 110b.
- (d) (1) Any municipality may, by vote of its legislative body, prohibit
 the operation of any business within such municipality that is found to
 be in violation of the provisions of this section or if such operation poses
 an immediate threat to public health and safety.
- (2) If the chief executive officer of a municipality determines that a business within the municipality is operating in violation of the provisions of this section or poses an immediate threat to public health and safety, the chief executive officer may apply to the Superior Court for an order under subdivision (3) of this subsection.
 - (3) Upon an application under subdivision (2) of this subsection, the Superior Court, upon a finding that a business within the municipality is operating in violation of the provisions of this section or poses an immediate threat to public health and safety, may issue forthwith, ex parte and without a hearing, an order that shall direct the chief law enforcement officer of the municipality to take from such business possession and control of any merchandise related to such violation or immediate threat to public health and safety, which merchandise shall include, but need not be limited to, (A) any cannabis or cannabis product, (B) any cigarette, tobacco or tobacco product, (C) any merchandise related to the merchandise described in subparagraphs (A) and (B) of this subdivision, and (D) any proceeds related to the merchandise described in subparagraphs (A) to (C), inclusive, of this subdivision.

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(4) As used in this subsection, (A) "cigarette" has the same meaning as provided in section 4-28h, (B) "immediate threat to public health and safety" includes, but is not limited to, the presence of (i) any cannabis or cannabis product in connection with a violation of this section, or (ii) any cigarette or tobacco product alongside any cannabis or cannabis product, and (C) "operation" and "operating" mean engaging in the sale of, or otherwise offering for sale, goods and services to the general public, including, but not limited to, through indirect retail sales.

- (e) (1) Any person who violates any provision of this section shall be assessed a civil penalty of thirty thousand dollars for each violation.

 Each day that such violation continues shall constitute a separate offense.
 - (2) Any person who aids or abets any violation of the provisions of this section shall be assessed a civil penalty of thirty thousand dollars for each violation. Each day that such person aids or abets such violation shall constitute a separate offense. For the purposes of this subdivision, no person shall be deemed to have aided or abetted a violation of the provisions of this section unless (A) such person was the owner, officer, controlling shareholder or in a similar position of authority that allowed such person to make command or control decisions regarding the operations and management of another person who (i) is prohibited from selling or offering any cannabis or cannabis product under this section, and (ii) sold or offered any cannabis or cannabis product in violation of this section, (B) such person knew that such other person (i) is prohibited from selling or offering any cannabis or cannabis product under this section, and (ii) sold or offered any cannabis or cannabis product in violation of this section, (C) such person provided substantial assistance or encouragement in connection with the sale or offer of such cannabis or cannabis product in violation of this section, and (D) such person's conduct was a substantial factor in <u>furthering the sale or offer</u> of such cannabis or cannabis product in violation of this section.
- 1139 (3) Any person who manages or controls a commercial property, or 1140 who manages or controls a commercial building, room, space or

enclosure, in such person's capacity as an owner, lessee, agent,
employee or mortgagor, who knowingly leases, rents or makes such
property, building, room, space or enclosure available for use, with or
without compensation, for the purpose of any sale or offer of any
cannabis or cannabis product in violation of this section shall be
assessed a civil penalty of ten thousand dollars for each violation. Each
day that such violation continues shall constitute a separate offense.

- (4) No person other than the Attorney General, upon complaint of the Commissioner of Consumer Protection, or a municipality in which the violation of this section occurred shall assess any civil penalty under this subsection or institute a civil action to recover any civil penalty imposed under this subsection. If a municipality institutes a civil action to recover any civil penalty imposed under this subsection, such penalty shall be paid first to the municipality to reimburse such municipality for the costs incurred in instituting such action. One-half of the remainder, if any, shall be payable to the treasurer of such municipality and one-half of such remainder shall be payable to the Treasurer and deposited in the General Fund.
- (f) Nothing in this section shall be construed to prohibit the imposition of any criminal penalty on any person who (1) is prohibited from selling or offering any cannabis or cannabis product under this section, and (2) sells or offers any cannabis or cannabis product in violation of this section.
- Sec. 9. Subsection (k) of section 21a-420d of the 2024 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2024*):
 - (k) The council shall develop criteria for evaluating the ownership and control of any equity joint venture created under section 21a-420m, as amended by this act, 21a-420u, as amended by this act, [or] 21a-420j or section 5 of this act and shall review and approve or deny in writing such equity joint venture prior to such equity joint venture being licensed under section 21a-420m, as amended by this act, 21a-420u, as

1173 amended by this act, [or] 21a-420j or section 5 of this act. After 1174 developing criteria for social equity plans as described in subdivision 1175 (5) of subsection (h) of this section, the council shall review and approve 1176 or deny in writing any such plan submitted by a cannabis establishment 1177 as part of its final license application. The council shall not approve any 1178 equity joint venture applicant which shares with an equity joint venture 1179 any individual owner who meets the criteria established in 1180 subparagraphs (A) and (B) of subdivision [(50)] (51) of section 21a-420, 1181 as amended by this act, other than an individual owner in their capacity 1182 as a backer licensed under section 21a-420o, as amended by this act.

- Sec. 10. Subsection (c) of section 21a-420e of the 2024 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2024*):
- 1186 (c) Except as provided in subsection (d) of this section, the following 1187 fees shall be paid by each applicant:
- (1) For a retailer license, the fee to enter the lottery shall be five hundred dollars, the fee to receive a provisional license shall be five thousand dollars and the fee to receive a final license or a renewal of a final license shall be twenty-five thousand dollars.
- (2) For a hybrid retailer license, the fee to enter the lottery shall be five hundred dollars, the fee to receive a provisional license shall be five thousand dollars and the fee to receive a final license or a renewal of a final license shall be twenty-five thousand dollars.
- (3) For a cultivator license, the fee to enter the lottery shall be one thousand dollars, the fee to receive a provisional license shall be twenty-five thousand dollars and the fee to receive a final license or a renewal of a final license shall be seventy-five thousand dollars.

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(4) For a micro-cultivator license, the fee to enter the lottery shall be two hundred fifty dollars, the fee to receive a provisional license shall be five hundred dollars and the fee to receive a final license or a renewal of a final license shall be one thousand dollars.

(5) (A) For a product manufacturer license, the fee to enter the lottery shall be seven hundred fifty dollars, the fee to receive a provisional license shall be five thousand dollars and the fee to receive a final license or a renewal of a final license shall be twenty-five thousand dollars.

- (B) For a product manufacturer seeking authorization to expand the product manufacturer's authorized activities to include the authorized activities of a food and beverage manufacturer, the application fee for such expanded authorization shall be five thousand dollars and the fee to renew such expanded authorization shall be five thousand dollars. The fees due under this subparagraph shall be in addition to the fees due under subparagraph (A) of this subdivision.
- (6) (A) For a food and beverage manufacturer license, the fee to enter the lottery shall be two hundred fifty dollars, the fee to receive a provisional license shall be one thousand dollars and the fee to receive a final license or a renewal of a final license shall be five thousand dollars.
 - (B) For a food and beverage manufacturer seeking authorization to expand the food and beverage manufacturer's authorized activities to include the authorized activities of a product manufacturer, the application fee for such expanded authorization shall be twenty-five thousand dollars and the fee to renew such expanded authorization shall be twenty-five thousand dollars. The fees due under this subparagraph shall be in addition to the fees due under subparagraph (A) of this subdivision.
 - (7) (A) For a product packager license, the fee to enter the lottery shall be five hundred dollars, the fee to receive a provisional license shall be five thousand dollars and the fee to receive a final license or a renewal of a final license shall be twenty-five thousand dollars.
 - (B) For a product packager seeking authorization to expand the product packager's authorized activities to include the authorized activities of a product manufacturer, the application fee for such expanded authorization shall be thirty thousand dollars and the fee to

1236 renew such expanded authorization shall be twenty-five thousand

- dollars. The fees due under this subparagraph shall be in lieu of the fees
- due under subparagraph (A) of this subdivision.
- 1239 (8) For a delivery service or transporter license, the fee to enter the
- lottery shall be two hundred fifty dollars, the fee to receive a provisional
- license shall be one thousand dollars and the fee to receive a final license
- or a renewal of a final license shall be five thousand dollars.
- 1243 (9) For an initial or renewal of a backer license, the fee shall be one
- 1244 hundred dollars.
- 1245 (10) For an initial or renewal of a key employee license, the fee shall
- be one hundred dollars.
- 1247 (11) For an initial or renewal of a registration of an employee who is
- not a key employee, the fee shall be fifty dollars.
- 1249 (12) The license conversion fee for a dispensary facility to become a
- 1250 hybrid retailer shall be one million dollars, except as provided in section
- 1251 21a-420u, as amended by this act.
- 1252 (13) The license conversion fee for a producer to engage in the adult
- use cannabis market shall be three million dollars, except as provided in
- 1254 section 21a-420*l*.
- 1255 (14) For a dispensary facility license, the fee to enter the lottery shall
- be five hundred dollars, the fee to receive a provisional license shall be
- 1257 five thousand dollars and the fee to receive a final license or a renewal
- of a final license shall be five thousand dollars.
- 1259 (15) For a producer license, the fee to enter the lottery shall be one
- thousand dollars, the fee to receive a provisional license shall be twenty-
- 1261 five thousand dollars and the fee to receive a final license or a renewal
- of a final license shall be seventy-five thousand dollars.
- Sec. 11. Subsection (b) of section 21a-420g of the 2024 supplement to
- the general statutes is repealed and the following is substituted in lieu

thereof (*Effective July 1, 2024*):

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1266 (b) Except as provided in section 21a-420o, as amended by this act, 1267 and section 5 of this act, prior to the first date that the department begins 1268 accepting applications for a license type, the department shall determine 1269 the maximum number of applications that shall be considered for such 1270 license type and post such information on its Internet web site. Fifty per 1271 cent of the maximum number of applications that shall be considered 1272 for each license type (1) shall be selected through a social equity lottery 1273 for such license type, and (2) shall be reserved by the department for 1274 social equity applicants. If, upon the close of the application period for 1275 a license type, the department receives more applications than the 1276 maximum number to be considered in total or to be reserved for social 1277 equity applicants as set forth in this subsection, a third-party lottery 1278 operator shall conduct a lottery to identify applications for review by 1279 the department and the Social Equity Council.

- Sec. 12. Subsection (b) of section 21a-420m of the 2024 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2024*):
- (b) The equity joint venture shall be in any cannabis establishment licensed business, other than a cultivator license, provided such equity joint venture is at least fifty per cent owned and controlled by an individual or individuals who meet, or the equity joint venture applicant is an individual who meets, the criteria established in subparagraphs (A) and (B) of subdivision [(50)] (51) of section 21a-420, as amended by this act.
- Sec. 13. Section 21a-420o of the 2024 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2024*):
 - (a) Thirty days after the Social Equity Council posts the criteria for social equity applicants on its Internet web site, the department shall open up a three-month application period for cultivators during which a social equity applicant may apply to the department for a provisional

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cultivator license and final license for a cultivation facility located in a disproportionately impacted area without participating in a lottery or request for proposals. Such application for a provisional license shall be granted upon: (1) [verification] Verification by the Social Equity Council that the applicant meets the criteria for a social equity applicant; (2) the applicant submitting to and passing a criminal background check; and (3) payment of a three-million-dollar fee to be deposited in the Cannabis Social Equity and Innovation Fund established in section 21a-420f. Upon granting such provisional license, the department shall notify the applicant of the project labor agreement requirements of section 21a-421e, as amended by this act. The department shall not grant an application for a provisional cultivator license under this subsection after December 31, 2025.

(b) To obtain a final cultivator license under this section, the social equity applicant shall provide evidence of: (1) [a] A contract with an entity providing an approved electronic tracking system as described in section 21a-421n; (2) a right to exclusively occupy [a] the location [in a disproportionately impacted area] at which the cultivation facility will be located, which location shall be situated (A) in a disproportionately impacted area, (B) on any reservation, as defined in section 47-63, of the Schaghticoke, Paucatuck Eastern Pequot or Golden Hill Paugussett indigenous tribe recognized by this state under subsection (b) of section 47-59a, provided such reservation includes at least ten acres of contiguous land and such land comprised part of such reservation on July 1, 2024, (C) on any parcel of land owned in fee simple by any indigenous tribe recognized by this state under subsection (b) of section 47-59a, provided such parcel includes at least ten acres of contiguous land and is located in a municipality that, prior to July 1, 2024, contained any portion of a disproportionately impacted area, or (D) in the case of an exclusively outdoor grow, in a municipality containing any portion of a disproportionately impacted area, provided (i) such outdoor grow is conducted on land that such municipality has approved for agricultural or farming uses, and (ii) all cultivation complies with the provisions of the regulations adopted, and policies and procedures

issued, pursuant to section 21a-421j, as amended by this act, permitting the outdoor cultivation of cannabis; (3) any necessary local zoning approval and permits for the cultivation facility; (4) a business plan; (5) a social equity plan approved by the Social Equity Council; (6) written policies for preventing diversion and misuse of cannabis and sales of cannabis to underage persons; and (7) blueprints of the facility and all other security requirements of the department.

Sec. 14. Section 21a-420p of the 2024 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2024*):

- (a) On and after July 1, 2021, the department may issue or renew a license for a person to be a micro-cultivator. No person may act as a micro-cultivator or represent that such person is a licensed micro-cultivator unless such person has obtained a license from the department pursuant to this section.
- (b) A micro-cultivator is authorized to cultivate, grow, propagate, manufacture and package the cannabis plant at an establishment containing not less than two thousand square feet and not more than ten thousand square feet of grow space, prior to any expansion authorized by the commissioner, provided such micro-cultivator complies with the provisions of any regulations adopted under section 21a-420q concerning grow space. A micro-cultivator business shall meet physical security controls set forth and required by the commissioner.
- (c) A micro-cultivator may apply for expansion of its grow space, in increments of five thousand square feet, on an annual basis, from the date of initial licensure, if such licensee is not subject to any pending or final administrative actions or judicial findings. If there are any pending or final administrative actions or judicial findings against the licensee, the department shall conduct a suitability review to determine whether such expansion shall be granted, which determination shall be final and appealable only to the Superior Court. The micro-cultivator may apply for an expansion of its business annually upon renewal of its credential

until such licensee reaches a maximum of twenty-five thousand square feet of grow space. If a micro-cultivator desires to expand beyond twenty-five thousand square feet of grow space, the micro-cultivator licensee may apply for a cultivator license one year after its last expansion request. The micro-cultivator licensee shall not be required to apply through the lottery application process to convert its license to a cultivator license. If a micro-cultivator maintains its license and meets all of the application and licensure requirements for a cultivator license, including payment of the cultivator license fee established under section 21a-420e, as amended by this act, the micro-cultivator licensee shall be granted a cultivator license.

- (d) A micro-cultivator may label, manufacture, package and perform extractions on any cannabis cultivated, grown and propagated at its licensed establishment provided it meets all licensure and application requirements for a food and beverage manufacturer, product manufacturer or product packager, as applicable.
- (e) A micro-cultivator may sell, transfer or transport its cannabis to a dispensary facility, hybrid retailer, retailer, delivery service, food and beverage manufacturer, product manufacturer, research program, cannabis testing laboratory or product packager, provided the cannabis is cultivated, grown and propagated at the micro-cultivator's licensed establishment and transported utilizing the micro-cultivator's own employees or a transporter. A micro-cultivator shall not gift or transfer cannabis or cannabis products at no cost to a consumer as part of a commercial transaction.
- (f) [A] (1) Subject to the requirements of this subsection and subsection (b) of section 21a-420c, as amended by this act, a micro-cultivator may sell its own cannabis, including, but not limited to, its own cannabis seedlings, to consumers, excluding qualifying patients and caregivers, [either] through a delivery service. [or utilizing its own employees, subject to the requirements of subsection (b) of section 21a-420c. Any micro-cultivator that engages in the delivery of cannabis shall maintain a secure location, in a manner approved by the commissioner,

1396	at the micro-cultivator's premises where cannabis that is unable to be
1397	delivered may be returned to the micro-cultivator. Such secure cannabis
1398	return location shall meet specifications set forth by the commissioner
1399	and published on the department's Internet web site or included in
1400	regulations adopted by the department. A micro-cultivator shall cease
1401	delivery of cannabis to consumers if it converts to being a cultivator.]
1402	No cannabis establishment other than a micro-cultivator shall sell
1403	cannabis seedlings to consumers, and no cannabis establishment other
1404	than a delivery service shall deliver cannabis seedlings sold by a micro-
1405	cultivator to consumers.
1406	(2) No micro-cultivator shall sell a cannabis seedling to a consumer
1407	<u>unless:</u>
1408	(A) The micro-cultivator cultivated the cannabis seedling in this state
1409	from seed or clone;
1410	(B) The cannabis seedling (i) has a standing height of not more than
1411	$\underline{\text{six}}$ inches measured from the base of the stem to the tallest point of the
1412	plant, (ii) does not contain any bud or flower, and (iii) has been tested
1413	for pesticides and heavy metals in accordance with the laboratory
1414	testing standards established in the policies and procedures issued, and
1415	final regulations adopted, by the commissioner pursuant to section 21a-
1416	421j, as amended by this act; and
1417	(C) A label or informational tag is affixed to the cannabis seedling
1418	disclosing the following in legible English, black lettering, Times New
1419	Roman font, flat regular typeface, on a contrasting background and in
1420	uniform size of not less than one-tenth of one inch, based on a capital
1421	<u>letter "K":</u>
1422	(i) The name of the micro-cultivator;
1423	(ii) A product description for the cannabis seedling;
1424	(iii) One of the following chemotypes anticipated after flowering: (I)
1425	"High THC, Low CBD"; (II) "Low THC, High CBD"; or (III) "50/50 THC

1426	and CBD";
1427	(iv) The results of the testing required under subparagraph (B)(iii) of
1428	this subdivision;
1429	(v) Directions for optimal care of the cannabis seedling;
1430	(vi) Unobscured symbols, in a size of not less than one-half inch by
1431	one-half inch and in a format approved by the commissioner, which
1432	symbols shall indicate that the cannabis seedling contains THC and is
1433	not legal or safe for individuals younger than twenty-one years of age;
1434	<u>and</u>
1435	(vii) A unique identifier generated by a cannabis analytic tracking
1436	system maintained by the department and used to track cannabis under
1437	the policies and procedures issued, and final regulations adopted, by
1438	the commissioner pursuant to section 21a-421j, as amended by this act.
1439	(3) Notwithstanding section 21a-421j, as amended by this act, no
1440	cannabis seedling shall be required to be sold in child-resistant
1441	packaging.
1442	(4) No micro-cultivator shall knowingly sell more than three cannabis
1443	seedlings to a consumer in any six-month period.
1444	(5) No micro-cultivator shall accept any returned cannabis seedling.
1445	Sec. 15. Subsection (b) of section 21a-420u of the 2024 supplement to
1446	the general statutes is repealed and the following is substituted in lieu
1447	thereof (Effective July 1, 2024):
1448	(b) Any equity joint venture created under this section shall be
1449	created for the development of a cannabis establishment, other than a
1450	cultivator, provided such equity joint venture is at least fifty per cent
1451	owned and controlled by an individual or individuals who meet, or the
1452	equity joint venture applicant is an individual who meets, the criteria
1453	established in subparagraphs (A) and (B) of subdivision [(50)] (51) of
1454	section 21a-420, as amended by this act.

Sec. 16. Subsection (d) of section 21a-420w of the 2024 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2024*):

- 1458 (d) A food and beverage manufacturer may sell, transfer or transport 1459 its own products to a cannabis establishment, cannabis testing 1460 laboratory or research program, or obtain cannabis from a cannabis 1461 establishment, cannabis testing laboratory or research program for 1462 manufacturing purposes, provided such transportation is performed by 1463 utilizing its own employees or a transporter. A food and beverage 1464 manufacturer may not deliver any cannabis, cannabis products or food 1465 or beverage incorporating cannabis to a consumer, directly or through 1466 a delivery service.
- Sec. 17. Subsection (d) of section 21a-420x of the 2024 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2024*):
- 1470 (d) A product manufacturer may sell, transfer or transport its own 1471 products to a cannabis establishment, cannabis testing laboratory or 1472 research program, or obtain cannabis from a cannabis establishment, 1473 cannabis testing laboratory or research program for manufacturing 1474 purposes, provided such transportation is performed by utilizing its 1475 own employees or a transporter. A product manufacturer may not 1476 deliver any cannabis to a consumer directly or through a delivery 1477 service.
- Sec. 18. Section 21a-420y of the 2024 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2024*):

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(a) On and after July 1, 2021, the department may issue or renew a license for a person to be a product packager. No person may act as a product packager or represent that such person is a product packager unless such person has obtained a license from the department pursuant to this section.

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(b) A product packager may obtain cannabis from a producer, cultivator, micro-cultivator, food and beverage manufacturer or a product manufacturer, provided the product packager utilizes its own employees or a transporter. The product packager may sell, transfer or transport cannabis to and from any cannabis establishment, cannabis testing laboratory or research program, provided the product packager only transports cannabis packaged at its licensed establishment and utilizing its own employees or a transporter.

- (c) A product packager shall be responsible for ensuring that cannabis products are labeled and packaged in compliance with the provisions of RERACA and the policies and procedures issued by the commissioner to implement, and any regulations adopted pursuant to, RERACA.
- (d) A product packager shall ensure all equipment utilized for processing and packaging cannabis is sanitary and inspected regularly to deter the adulteration of cannabis.
- 1502 (e) (1) A product packager may expand the product packager's 1503 authorized activities to include the authorized activities of a product 1504 manufacturer if: (A) The product packager submits to the department 1505 (i) a completed license expansion application on a form and in a manner prescribed by the commissioner, and (ii) the fee prescribed in 1506 1507 subparagraph (B) of subdivision (7) of subsection (c) of section 21a-420e, 1508 as amended by this act; and (B) the commissioner authorizes the product 1509 packager, in writing, to expand such product packager's authorized 1510 activities to include the authorized activities of a product manufacturer.
 - (2) A product packager that expands the product packager's authorized activities to include the authorized activities of a product manufacturer under this subsection shall comply with all provisions of this chapter, and all regulations, policies and procedures prescribed pursuant to this chapter, concerning product manufacturers. In the event of a conflict between any provision of this chapter, or any regulation, policy or procedure prescribed pursuant to this chapter,

1518	concerning product packagers and any such provision, regulation,
1519	policy or procedure concerning product manufacturers, the provision,
1520	regulation, policy or procedure imposing the more stringent public
1521	health and safety standard shall prevail.
1522	Sec. 19. Section 21a-421e of the general statutes is repealed and the
1523	following is substituted in lieu thereof (<i>Effective July 1, 2024</i>):
1524	(a) As used in this section: [, "project labor agreement"]
1525	(1) "Affiliated business entity" means a business entity that, either
1526	directly or indirectly through one or more intermediaries, is controlled
1527	by, or is under common control with, a cannabis establishment;
1528	(2) "Control" means the power to direct, or cause the direction of, the
1529	management and policies of a business entity;
1530	(3) "Covered project" means a project that is (A) for the construction
1531	or renovation of any facility for the operation of a cannabis
1532	establishment, (B) in an amount of at least five million dollars, and (C)
1533	performed by or on behalf of (i) a cannabis establishment, or (ii) an
1534	affiliated business entity;
1535	(4) "Labor organization" (A) means any organization that exists and
1536	is constituted, in whole or in part, for the purpose of (i) collective
1537	bargaining, or (ii) dealing with employers concerning grievances, terms
1538	or conditions of employment or other mutual aid or protection, and (B)
1539	does not include a company union, as defined in section 31-101; and
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1540	(5) "Project labor agreement" means [an agreement between a
1541	subcontractor or contractor and a cannabis establishment that: (1) Binds
1542	all contractors and subcontractors on the covered project to the project
1543	labor] a prehire collective bargaining agreement that (A) is entered into
1544	by and between (i) a cannabis establishment or an affiliated business
1545	entity, (ii) one or more contractors or subcontractors at any tier, and (iii)
1546	one or more labor organizations, (B) establishes the terms and
1547	conditions of employment in connection with performance of a covered

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project, (C) binds each affiliated entity, contractor and subcontractor to adhere to the terms of such collective bargaining agreement through the inclusion of specifications in all relevant solicitation provisions and contract documents [; (2)] concerning performance of the covered project, (D) allows [all contractors and subcontractors] each contractor or subcontractor to compete for contracts and subcontracts on the covered project without regard to whether [they are] such contractor or subcontractor is otherwise [parties to] a party to a collective bargaining [agreements; (3)] agreement, (E) establishes uniform terms and conditions of employment for all construction labor employed [on the projects; (4) in connection with performance of the covered project, (F) guarantees against strikes, lockouts and similar job disruptions [; (5)] in connection with performance of the covered project, (G) sets forth mutually binding procedures for resolving labor disputes arising during the [project labor] term of such collective bargaining agreement, [;] and [(6)] (H) includes any other provisions as negotiated by the parties to such collective bargaining agreement to promote successful [delivery] performance of the covered project. [; and "employee organization" means any lawful association, labor organization, federation or council having as a primary purpose the improvement of wages, hours and other conditions of employment for employees of cannabis establishments.]

(b) [A project for the construction or renovation of any facility for the operation of a cannabis establishment in an amount of five million dollars or greater] Each covered project shall be the subject of a project labor agreement. [between the contractors and subcontractors of such project and the cannabis establishment.] A contractor, subcontractor or [employee] labor organization may enforce the provisions of this section, or seek remedies for noncompliance with a project labor agreement entered into under this section, by commencing a civil action in the Superior Court in the judicial district [where the cannabis establishment project is located] in which the covered project is to be performed or is performed. The court, after hearing, may order penalties of not more than ten thousand dollars per day for each violation of the

1582 project labor agreement by the cannabis establishment or affiliated

- 1583 <u>business entity</u>. A failure of a cannabis establishment <u>or affiliated</u>
- business entity to comply with the provisions of this section shall not be
- the basis for any administrative action by the Department of Consumer
- 1586 Protection.
- Sec. 20. Subsection (b) of section 21a-421j of the 2024 supplement to
- the general statutes is repealed and the following is substituted in lieu
- 1589 thereof (*Effective July 1, 2024*):
- 1590 (b) The commissioner shall adopt regulations in accordance with
- 1591 chapter 54 to implement the provisions of RERACA. Notwithstanding
- 1592 the requirements of sections 4-168 to 4-172, inclusive, in order to
- 1593 effectuate the purposes of RERACA and protect public health and
- safety, prior to adopting such regulations the commissioner shall issue
- policies and procedures to implement the provisions of RERACA that
- shall have the force and effect of law. The commissioner shall post all
- 1597 policies and procedures on the department's Internet web site and
- 1598 submit such policies and procedures to the Secretary of the State for
- posting on the eRegulations System, at least fifteen days prior to the
- 1600 effective date of any policy or procedure. The commissioner shall also
- provide such policies and procedures, in a manner prescribed by the
- 1602 commissioner, to each licensee. Any such policy or procedure shall no
- longer be effective upon the earlier of either the adoption of the policy
- or procedure as a final regulation under section 4-172 or forty-eight
- months from June 22, 2021, if such regulations have not been submitted
- 1606 to the legislative regulation review committee for consideration under
- section 4-170. The commissioner shall issue policies and procedures and
- thereafter final regulations that include, but are not limited to, the
- 1609 following:
- 1610 (1) Setting appropriate dosage, potency, concentration and serving
- 1611 size limits and delineation requirements for cannabis, provided a
- standardized serving of edible cannabis product or beverage, other than
- 1613 a medical marijuana product, shall contain not more than five
- 1614 milligrams of THC.

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(2) Requiring that each single standardized serving of cannabis product in a multiple-serving edible product or beverage is physically demarked in a way that enables a reasonable person to determine how much of the product constitutes a single serving and a maximum amount of THC per multiple-serving edible cannabis product or beverage.

- (3) Requiring that, if it is impracticable to clearly demark every standardized serving of cannabis product or to make each standardized serving easily separable in an edible cannabis product or beverage, the product, other than cannabis concentrate or medical marijuana product, shall contain not more than five milligrams of THC per unit of sale.
- (4) Establishing, in consultation with the Department of Mental Health and Addiction Services, consumer health materials that shall be posted or distributed, as specified by the commissioner, by cannabis establishments to maximize dissemination to cannabis consumers. Consumer health materials may include pamphlets, packaging inserts, signage, online and printed advertisements and advisories and printed health materials.
 - (5) Imposing labeling and packaging requirements for cannabis sold by a cannabis establishment that include, but are not limited to, the following:
 - (A) Inclusion of universal symbols to indicate that cannabis, or a cannabis product, contains THC and is not legal or safe for individuals younger than twenty-one years of age, and prescribe how such product and product packaging shall utilize and exhibit such symbols.
- 1640 (B) A disclosure concerning the length of time it typically takes for 1641 the cannabis to affect an individual, including that certain forms of 1642 cannabis take longer to have an effect.
- 1643 (C) A notation of the amount of cannabis the cannabis product is considered the equivalent to.

- 1645 (D) A list of ingredients and all additives for cannabis.
- 1646 (E) [Child-resistant] Except as provided in subdivision (3) of 1647 subsection (f) of section 21a-420p, as amended by this act, child-1648 resistant, tamper-resistant and light-resistant packaging. [, including 1649 requiring that an edible product be individually wrapped.] For the purposes of this subparagraph, packaging shall be deemed to be (i) 1650 1651 child-resistant if the packaging satisfies the standard for special 1652 packaging established in 16 CFR 1700.1(b)(4), as amended from time to 1653 time, (ii) tamper-resistant if the packaging has at least one barrier to, or 1654 indicator of, entry that would preclude the contents of such packaging 1655 from being accessed or adulterated without indicating to a reasonable 1656 person that such packaging has been breached, and (iii) light-resistant if 1657 the packaging is entirely and uniformly opaque and protects the entirety 1658 of the contents of such packaging from the effects of light.
 - (F) [Packaging for] Except as provided in subdivision (3) of subsection (f) of section 21a-420p, as amended by this act, (i) packaging for cannabis intended for multiple servings to be resealable in such a manner so as to render such packaging continuously child-resistant, as described in subparagraph (E)(i) of this subdivision, and preserve the integrity of the contents of such packaging, and (ii) if packaging for cannabis intended for multiple servings contains any edible cannabis product, for each single standardized serving to be easily discernible and (I) individually wrapped, or (II) physically demarked and delineated as required under this subsection.
 - (G) Impervious packaging that protects the contents of such packaging from contamination and exposure to any toxic or harmful substance, including, but not limited to, any glue or other adhesive or substance that is incorporated in such packaging.
 - (H) Product tracking information sufficient to determine where and when the cannabis was grown and manufactured such that a product recall could be effectuated.

(I) A net weight statement.

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1677 (J) A recommended use by or expiration date.

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- 1678 (K) Standard and uniform packaging and labeling, including, but not 1679 limited to, requirements (i) regarding branding or logos, (ii) that all 1680 packaging be opaque, and (iii) that amounts and concentrations of THC 1681 and cannabidiol, per serving and per package, be clearly marked on the 1682 packaging or label of any cannabis product sold.
 - (L) For any cannabis concentrate cannabis product that contains a total THC percentage greater than thirty per cent, a warning that such cannabis product is a high-potency product and may increase the risk of psychosis.
- 1687 (M) Chemotypes, which shall be displayed as (i) "High THC, Low 1688 CBD" where the ratio of THC to CBD is greater than five to one and the 1689 total THC percentage is at least fifteen per cent, (ii) "Moderate THC, 1690 Moderate CBD" where the ratio of THC to CBD is at least one to five but not greater than five to one and the total THC percentage is greater than 1692 five per cent but less than fifteen per cent, (iii) "Low THC, High CBD" 1693 where the ratio of THC to CBD is less than one to five and the total THC percentage is not greater than five per cent, or (iv) the chemotype described in clause (i), (ii) or (iii) of this subparagraph that most closely fits the cannabis or cannabis product, as determined by mathematical 1697 analysis of the ratio of THC to CBD, where such cannabis or cannabis product does not fit a chemotype described in clause (i), (ii) or (iii) of 1699 this subparagraph.
 - (N) A requirement that, prior to being sold and transferred to a consumer, qualifying patient or caregiver, cannabis packaging be clearly labeled, whether printed directly on such packaging or affixed by way of a separate label, other than an extended content label, with:
 - (i) A unique identifier generated by a cannabis analytic tracking system maintained by the department and used to track cannabis under the policies and procedures issued, and final regulations adopted, by the commissioner pursuant to this section; and

(ii) The following information concerning the cannabis contained in such packaging, which shall be in legible English, black lettering, Times New Roman font, flat regular typeface, on a contrasting background and in uniform size of not less than one-tenth of one inch, based on a capital letter "K", which information shall also be available on the Internet web site of the cannabis establishment that sells and transfers such cannabis:

- 1715 (I) The name of such cannabis, as registered with the department 1716 under the policies and procedures issued, and final regulations adopted, 1717 by the commissioner pursuant to this section.
- 1718 (II) The expiration date, which shall not account for any refrigeration 1719 after such cannabis is sold and transferred to the consumer, qualifying 1720 patient or caregiver.
- 1721 (III) The net weight or volume, expressed in metric and imperial 1722 units.
- 1723 (IV) The standardized serving size, expressed in customary units, and 1724 the number of servings included in such packaging, if applicable.
- 1725 (V) Directions for use and storage.
- (VI) Each active ingredient comprising at least one per cent of such cannabis, including cannabinoids, isomers, esters, ethers and salts and salts of isomers, esters and ethers, and all quantities thereof expressed in metric units and as a percentage of volume.
- (VII) A list of all known allergens, as identified by the federal Food and Drug Administration, contained in such cannabis, or the denotation "no known FDA identified allergens" if such cannabis does not contain any allergen identified by the federal Food and Drug Administration.
- 1734 (VIII) The following warning statement within, and outlined by, a red box:
- 1736 "This product is not FDA-approved, may be intoxicating, cause long-

1737 term physical and mental health problems, and have delayed side

- 1738 effects. It is illegal to operate a vehicle or machinery under the influence
- 1739 of cannabis. Keep away from children."
- 1740 (IX) At least one of the following warning statements, rotated
- 1741 quarterly on an alternating basis:
- 1742 "Warning: Frequent and prolonged use of cannabis can contribute to
- 1743 mental health problems over time, including anxiety, depression,
- stunted brain development and impaired memory."
- 1745 "Warning: Consumption while pregnant or breastfeeding may be
- 1746 harmful."
- 1747 "Warning: Cannabis has intoxicating effects and may be habit-
- 1748 forming and addictive."
- 1749 "Warning: Consuming more than the recommended amount may
- 1750 result in adverse effects requiring medical attention.".
- 1751 (X) All information necessary to comply with labeling requirements
- imposed under the laws of this state [or] and federal law, including, but
- 1753 not limited to, sections 21a-91 to 21a-120, inclusive, and 21a-151 to 21a-
- 1754 159, inclusive, the Federal Food, Drug and Cosmetic Act, 21 USC 301 et
- seq., as amended from time to time, and the federal Fair Packaging and
- 1756 Labeling Act, 15 USC 1451 et seq., as amended from time to time, for
- similar products that do not contain cannabis.
- 1758 (XI) Such additional warning labels for certain cannabis products as
- the commissioner may require and post on the department's Internet
- 1760 web site.
- 1761 (6) Establishing laboratory testing standards, consumer disclosures
- 1762 concerning mold and yeast in cannabis and permitted remediation
- 1763 practices.
- 1764 (7) Restricting forms of cannabis products and cannabis product
- delivery systems to ensure consumer safety and deter public health

1766 concerns.

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- (8) Prohibiting certain manufacturing methods, or inclusion of additives to cannabis products, including, but not limited to, (A) added flavoring, terpenes or other additives unless approved by the department, or (B) any form of nicotine or other additive containing nicotine.
- 1772 (9) Prohibiting cannabis product types that appeal to children.
- 1773 (10) Establishing physical and cyber security requirements related to 1774 build out, monitoring and protocols for cannabis establishments as a 1775 requirement for licensure.
 - (11) Placing temporary limits on the sale of cannabis in the adult-use market, if deemed appropriate and necessary by the commissioner, in response to a shortage of cannabis for qualifying patients.
- 1779 (12) Requiring retailers and hybrid retailers to make best efforts to 1780 provide access to (A) low-dose THC products, including products that 1781 have one milligram and two and a half milligrams of THC per dose, and 1782 (B) high-dose CBD products.
 - (13) Requiring producers, cultivators, micro-cultivators, product manufacturers and food and beverage manufacturers to register brand names for cannabis, in accordance with the policies and procedures and subject to the fee set forth in, regulations adopted under chapter 420f.
 - (14) Prohibiting a cannabis establishment from selling, other than the sale of medical marijuana products between cannabis establishments and the sale of cannabis to qualified patients and caregivers, (A) cannabis flower or other cannabis plant material with a total THC concentration greater than thirty per cent on a dry-weight basis, and (B) any cannabis product other than cannabis flower and cannabis plant material with a total THC concentration greater than sixty per cent on a dry-weight basis, except that the provisions of subparagraph (B) of this subdivision shall not apply to the sale of prefilled cartridges for use in

an electronic cannabis delivery system, as defined in section 19a-342a and the department may adjust the percentages set forth in subparagraph (A) or (B) of this subdivision in regulations adopted pursuant to this section for purposes of public health or to address market access or shortage. As used in this subdivision, "cannabis plant material" means material from the cannabis plant, as defined in section 21a-279a.

1803 (15) Permitting the outdoor cultivation of cannabis.

- (16) Prohibiting packaging that is (A) visually similar to any commercially similar product that does not contain cannabis, or (B) used for any good that is marketed to individuals reasonably expected to be younger than twenty-one years of age.
 - (17) Allowing packaging to include a picture of the cannabis product and contain a logo of one cannabis establishment, which logo may be comprised of not more than three colors and provided neither black nor white shall be considered one of such three colors.
 - (18) Requiring packaging to (A) be entirely and uniformly one color, and (B) not incorporate any information, print, embossing, debossing, graphic or hidden feature, other than any permitted or required label.
 - (19) Requiring that packaging and labeling for an edible cannabis product, excluding the warning labels required under this subsection and a picture of the cannabis product described in subdivision (17) of this subsection but including, but not limited to, the logo of the cannabis establishment, shall only be comprised of black and white or a combination thereof.
 - (20) (A) Except as provided in subparagraph (B) of this subdivision, requiring that delivery device cartridges be labeled, in a clearly legible manner and in as large a font as the size of the device reasonably allows, with only the following information (i) the name of the cannabis establishment where the cannabis is grown or manufactured, (ii) the cannabis brand, (iii) the total THC and total CBD content contained

within the delivery device cartridge, (iv) the expiration date, and (v) the 1827 1828 unique identifier generated by a cannabis analytic tracking system 1829 maintained by the department and used to track cannabis under the 1830 policies and procedures issued, and final regulations adopted, by the 1831 commissioner pursuant to this section.

- 1832 (B) A cannabis establishment may emboss, deboss or similarly print 1833 the name of the cannabis establishment's business entity, and one logo 1834 with not more than three colors, on a delivery device cartridge.
- 1835 (21) Prescribing signage to be prominently displayed at dispensary 1836 facilities, retailers and hybrid retailers disclosing (A) possible health 1837 risks related to mold, and (B) the use and possible health risks related to 1838 the use of mold remediation techniques.
- 1839 Sec. 21. Subsection (b) of section 21a-421l of the general statutes is 1840 repealed and the following is substituted in lieu thereof (Effective July 1, 1841 2024):
- 1842 (b) A cannabis establishment shall (1) store all cannabis in such a 1843 manner as to prevent diversion, theft or loss, (2) make cannabis 1844 accessible only to the minimum number of specifically authorized 1845 employees essential for efficient operation, and (3) return any cannabis 1846 to a secure location at the end of the scheduled business day. For the 1847 purposes of this subsection, a location shall be deemed to be secure if 1848 the location satisfies the requirements imposed in subsection (b) of 1849 section 21a-262-4 of the regulations of Connecticut state agencies for 1850 controlled substances listed in schedules III, IV and V of the Connecticut controlled substance scheduling regulations adopted pursuant to 1852 section 21a-243.
- 1853 Sec. 22. Subsection (b) of section 21a-421bb of the 2024 supplement to 1854 the general statutes is repealed and the following is substituted in lieu 1855 thereof (Effective July 1, 2024):

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1856 (b) Except as provided in subsection (d) of this section, cannabis 1857 establishments shall not:

(1) Advertise, including, but not limited to, through a business name or logo, cannabis, cannabis paraphernalia or goods or services related to cannabis:

- (A) In ways that target or are designed to appeal to individuals under twenty-one years of age, including, but not limited to, spokespersons or celebrities who appeal to individuals under the legal age to purchase cannabis or cannabis products, depictions of a person under twenty-five years of age consuming cannabis, or, the inclusion of objects, such as toys, characters or cartoon characters, suggesting the presence of a person under twenty-one years of age, or any other depiction designed in any manner to be appealing to a person under twenty-one years of age; or
- 1870 (B) By using any image, or any other visual representation, of the cannabis plant or any part of the cannabis plant, including, but not limited to, the leaf of the cannabis plant;
 - (2) Engage in any advertising by means of any form of billboard within one thousand five hundred feet of an elementary or secondary school ground or a house of worship, recreation center or facility, child care center, playground, public park or library, or engage in any advertising by means of a billboard between the hours of six o'clock a.m. and eleven o'clock p.m.;
 - (3) Engage in advertising by means of any television, radio, Internet, mobile application, social media or other electronic communication, billboard or other outdoor signage, or print publication unless the cannabis establishment has reliable evidence that at least ninety per cent of the audience for the advertisement is reasonably expected to be twenty-one years of age or older;
 - (4) Engage in advertising or marketing directed toward location-based devices, including, but not limited to, cellular phones, unless the marketing is a mobile device application installed on the device by the owner of the device who is twenty-one years of age or older and includes a permanent and easy opt-out feature and warnings that the

use of cannabis is restricted to persons twenty-one years of age or older;

- (5) Advertise cannabis or cannabis products in a manner claiming or implying, or permit any employee of the cannabis establishment to claim or imply, that such products have curative or therapeutic effects, or that any other medical claim is true, or allow any employee to promote cannabis for a wellness purpose unless such claims are substantiated as set forth in regulations adopted under chapter 420f or verbally conveyed by a licensed pharmacist or other licensed medical practitioner in the course of business in, or while representing, a hybrid retail or dispensary facility;
- (6) Sponsor charitable, sports, musical, artistic, cultural, social or other similar events or advertising at, or in connection with, such an event unless the cannabis establishment has reliable evidence that (A) not more than ten per cent of the in-person audience at the event is reasonably expected to be under the legal age to purchase cannabis or cannabis products, and (B) not more than ten per cent of the audience that will watch, listen or participate in the event is expected to be under the legal age to purchase cannabis products;
- (7) Advertise cannabis, cannabis products or cannabis paraphernalia in any physical form visible to the public within five hundred feet of an elementary or secondary school ground or a recreation center or facility, child care center, playground, public park or library;
- (8) Cultivate cannabis or manufacture cannabis products for distribution outside of this state in violation of federal law, advertise in any way that encourages the transportation of cannabis across state lines or otherwise encourages illegal activity;
- (9) Except for dispensary facilities and hybrid retailers, exhibit within or upon the outside of the facility used in the operation of a cannabis establishment, or include in any advertisement, the word "dispensary" or any variation of such term or any other words, displays or symbols indicating that such store, shop or place of business is a dispensary;

(10) Exhibit within or upon the outside of the premises subject to the cannabis establishment license, or include in any advertisement the words "drug store", "pharmacy", "apothecary", "drug", "drugs" or "medicine shop" or any combination of such terms or any other words, displays or symbols indicating that such store, shop or place of business is a pharmacy;

- (11) Advertise on or in public or private vehicles or at bus stops, taxi stands, transportation waiting areas, train stations, airports or other similar transportation venues including, but not limited to, vinyl-wrapped vehicles or signs or logos on transportation vehicles not owned by a cannabis establishment;
- (12) Display cannabis, cannabis products or any image, or any other visual representation, of the cannabis plant or any part of the cannabis plant, including, but not limited to, the leaf of the cannabis plant, so as to be clearly visible to a person from the exterior of the facility used in the operation of a cannabis establishment, or display signs or other printed material advertising any brand or any kind of cannabis or cannabis product, or including any image, or any other visual representation, of the cannabis plant or any part of the cannabis plant, including, but not limited to, the leaf of the cannabis plant, on the exterior of any facility used in the operation of a cannabis establishment;
- (13) Utilize radio or loudspeaker, in a vehicle or in or outside of a facility used in the operation of a cannabis establishment, for the purposes of advertising the sale of cannabis or cannabis products; [or]
- 1945 (14) Operate any web site advertising or depicting cannabis, cannabis 1946 products or cannabis paraphernalia unless such web site verifies that 1947 the entrants or users are twenty-one years of age or older; or
 - (15) Engage in advertising or marketing that includes a discounted price or other promotional offering as an inducement to purchase any cannabis or cannabis product that is not a medical marijuana product, except a discounted price or promotional offering may be offered, as an inducement to purchase cannabis, (A) within a dispensary facility,

retailer or hybrid retailer, (B) through a delivery service, or (C) on an

- 1954 <u>Internet web site maintained by or for a dispensary facility, retailer or</u>
- 1955 <u>hybrid retailer where cannabis or cannabis products may be lawfully</u>
- 1956 ordered.
- 1957 Sec. 23. Subdivision (30) of section 22-61*l* of the 2024 supplement to
- the general statutes is repealed and the following is substituted in lieu
- 1959 thereof (*Effective July 1, 2024*):
- 1960 (30) "Manufacturer hemp product" (A) means a commodity
- 1961 manufactured from the hemp plant, for commercial or research
- 1962 purposes, that is intended for human ingestion, inhalation, absorption
- or other internal consumption, that contains a THC concentration of not
- more than 0.3 per cent on a dry weight basis or per volume or weight of
- such manufacturer hemp product, and (B) does not include an infused
- 1966 beverage, as defined in section 26 of this act;
- 1967 Sec. 24. Section 22-61m of the 2024 supplement to the general statutes
- is repealed and the following is substituted in lieu thereof (*Effective July*
- 1969 1, 2024):
- 1970 (a) No person shall manufacture in the state without a license to
- 1971 manufacture issued by the Commissioner of Consumer Protection.
- 1972 Nothing in this section shall be construed to prohibit a person who is
- 1973 licensed in another state to manufacture, handle, store and market
- 1974 manufacturer hemp products from applying for and obtaining a license
- in accordance with the provisions of this section.
- 1976 (b) Each applicant for a manufacturer license shall submit an
- 1977 application on a form and in a manner prescribed by the Commissioner
- 1978 of Consumer Protection.
- 1979 (c) The following fees shall apply for a license to manufacture:
- 1980 (1) A nonrefundable license application fee of seventy-five dollars;
- 1981 and
- 1982 (2) A nonrefundable licensing fee of three hundred seventy-five

1983 dollars for a license to manufacture hemp.

- (d) A license to manufacture issued by the Commissioner of Consumer Protection pursuant to this section shall expire triennially on June thirtieth. Such licenses shall not be transferable.
- (e) In accordance with a hearing held pursuant to chapter 54, the Commissioner of Consumer Protection may deny, suspend or revoke a manufacturer license, issue fines of not more than [two thousand five hundred] <u>five thousand</u> dollars per violation and place conditions upon a manufacturer licensee who violates the provisions of this section and any regulation adopted pursuant to this section.
 - (f) (1) Any individual who manufactures in this state without obtaining a license pursuant to this section or who manufactures in this state after such entity's license is suspended or revoked shall be fined [two hundred fifty] ten thousand dollars in accordance with the provisions of section 51-164n.
 - (2) Any entity who manufactures in this state without obtaining a license pursuant to this section, or who manufactures in this state after having a license suspended, shall be fined not more than [two thousand five hundred] <u>five thousand</u> dollars per violation after a hearing conducted in accordance with the provisions of chapter 54.
 - (g) Nothing in this chapter or any regulations adopted pursuant to this chapter shall be construed to apply to persons licensed pursuant to section 21a-408i nor to require persons licensed pursuant to said section to obtain a license pursuant to this chapter.
 - (h) The Commissioner of Consumer Protection may inspect and shall have access to the buildings, equipment, supplies, vehicles, records, real property and other information of any manufacturer applicant or licensee that the commissioner deems necessary to carry out the commissioner's duties pursuant to this section.
- 2012 (i) (1) Each manufacturer shall follow the protocol in this subsection

2013 for disposing of cannabis in the event that any hemp or hemp product 2014 is deemed to exceed the prescribed THC concentration, as determined 2015 by the Commissioner of Consumer Protection, or a manufacturer 2016 licensee in possession of hemp or hemp products who desires to dispose 2017 of obsolete, misbranded, excess or otherwise undesired product. Each 2018 manufacturer licensee shall be responsible for all costs of disposal of 2019 hemp samples and any hemp produced by such licensee that violates 2020 the provisions of this section or any regulation adopted pursuant to this 2021 section. Any cannabis that exceeds the prescribed THC concentration 2022 allowable in hemp or hemp products shall be immediately embargoed 2023 by such manufacturer and clearly labeled as adulterated by such 2024 licensee and such licensee shall immediately notify both the Department 2025 of Consumer Protection and the Department of Agriculture, in writing, 2026 of such adulterated product. Such adulterated product shall be 2027 destroyed and disposed of by the following method, as determined by 2028 the Commissioner of Consumer Protection:

- 2029 (A) Surrender, without compensation, of such hemp or hemp product 2030 to the Commissioner of Consumer Protection who shall be responsible 2031 for the destruction and disposal of such adulterated product; or
- 2032 (B) By disposal in a manner prescribed by the Commissioner of 2033 Consumer Protection.

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- (2) Notwithstanding the provisions of subdivision (1) of this subsection, upon written request of a manufacturer, the Commissioner of Consumer Protection may permit such manufacturer to combine different batches of raw hemp plant material to achieve a THC concentration of 0.3 per cent on a dry weight basis, in lieu of embargo or destruction.
- 2040 (j) The manufacturer or manufacturer's authorized designee 2041 disposing of the hemp or hemp products shall maintain and make 2042 available to the Commissioner of Consumer Protection a record of each 2043 such disposal or destruction of product indicating:

2044 (1) The date, time and location of disposal or destruction;

2045 (2) The manner of disposal or destruction;

- 2046 (3) The batch or lot information and quantity of hemp or hemp 2047 product disposed of or destroyed; and
- 2048 (4) The signatures of the persons disposing of the hemp or hemp 2049 products, the authorized representative of the Commissioner of 2050 Consumer Protection and any other persons present during the 2051 disposal.
 - (k) Any hemp intended to be manufactured by a manufacturer into a manufacturer hemp product shall be tested by an independent testing laboratory located in this state. A manufacturer licensee shall make available samples, in an amount and type determined by the Commissioner of Consumer Protection, of hemp for an independent testing laboratory employee to select random samples. The independent testing laboratory shall test each sample in accordance with the laboratory testing standards established in policies, procedures and regulations adopted by the commissioner pursuant to section 21a-421j, as amended by this act.
 - (l) Once a batch of hemp, intended to be sold as a manufacturer hemp product, has been homogenized for sample testing and eventual packaging and sale, until the independent testing laboratory provides the results from its tests and analysis, the manufacturer shall segregate and withhold from use the entire batch of hemp that is intended for use as a manufacturer hemp product, except the samples that have been removed by the independent testing laboratory for testing. During this period of segregation, the manufacturer licensee shall maintain the hemp batch in a secure, cool and dry location, as prescribed by the Commissioner of Consumer Protection, so as to prevent the hemp from becoming adulterated. Such manufacturer shall not manufacture or sell a manufacturer hemp product prior to the time that the independent testing laboratory completes testing and analysis and provides such results, in writing, to the manufacturer licensee who initiated such testing.

(m) An independent testing laboratory shall immediately return or dispose of any hemp or manufacturer hemp product upon the completion of any testing, use or research. If an independent testing laboratory disposes of hemp or manufacturer hemp products, the laboratory shall dispose of such hemp in the following manner, as determined by the Commissioner of Consumer Protection:

- (1) By surrender, without compensation, of such hemp or manufacturer hemp product to the Commissioner of Consumer Protection who shall be responsible for the destruction and disposal of such hemp or hemp product; or
- 2087 (2) By disposal in a manner prescribed by the Commissioner of 2088 Consumer Protection.
 - (n) If a sample does not pass the microbiological, mycotoxin, heavy metal or pesticide chemical residue test, based on the laboratory testing standards established in policies, procedures and regulations adopted by the Commissioner of Consumer Protection pursuant to section 21a-421j, as amended by this act, the manufacturer licensee who sent such batch for testing shall:
 - (1) Retest and reanalyze the hemp from which the sample was taken by having an employee from the same laboratory randomly select another sample from the same hemp batch. If the sample used to retest or reanalyze such hemp yields satisfactory results for all testing required under this section, an employee from a different laboratory shall randomly select a different sample from the same hemp batch for testing. If both samples yield satisfactory results for all testing required under this section, the hemp batch from which the samples were taken shall be released for manufacturing, processing and sale;
 - (2) If a remediation plan sufficient to ensure public health and safety is submitted to and approved by the commissioner, remediate the hemp batch from which the sample was taken and have a laboratory employee randomly select a sample from such remediated hemp batch for testing. If such randomly selected sample yields satisfactory results for any

testing required under this section, an employee from a different laboratory shall randomly select a different sample from the same hemp batch for testing. If both samples yield satisfactory results for all testing required under this section, the hemp batch from which the samples were taken may be released for manufacturing, processing or sale; or

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- (3) If the manufacturer does not retest or remediate, or if any subsequent laboratory testing does not yield satisfactory results for any testing required under this section, dispose of the entire batch from which the sample was taken in accordance with procedures established by the Commissioner of Consumer Protection pursuant to subdivision (1) of subsection (i) of this section.
- 2120 (o) If a sample passes the microbiological, mycotoxin, heavy metal 2121 and pesticide chemical residue test, the independent testing laboratory 2122 shall release the entire batch for manufacturing, processing or sale.
 - (p) The independent testing laboratory shall file with the Department of Consumer Protection an electronic copy of each laboratory test result for any batch that does not pass the microbiological, mycotoxin, heavy metal or pesticide chemical residue test, at the same time that it transmits such results to the manufacturer licensee who requested such testing. Each independent testing laboratory shall maintain the test results of each tested batch for a period of three years and shall make such results available to the Department of Consumer Protection upon request.
 - (q) Manufacturers shall maintain records required by the federal act, this section, any regulation adopted pursuant to this section and the policies, procedures and regulations adopted by the Commissioner of Consumer Protection pursuant to section 21a-421j, as amended by this act. Each manufacturer shall make such records available to the Department of Consumer Protection immediately upon request and in electronic format, if available.
- 2139 (r) The Commissioner of Consumer Protection may adopt 2140 regulations, in accordance with the provisions of chapter 54, to

implement the provisions of this section including, but not limited to, establishing sampling and testing procedures to ensure compliance with this section, prescribing storage and disposal procedures for hemp, marijuana and manufacturer hemp products that fail to pass Department of Consumer Protection prescribed independent testing laboratory testing standards and establishing advertising and labeling requirements for manufacturer hemp products.

- (s) Any claim of health impacts, medical effects or physical or mental benefits shall be prohibited on any advertising for, labeling of or marketing of manufacturer hemp products regardless of whether such manufacturer hemp products were manufactured in this state or another jurisdiction. Any violation of this subsection shall be deemed an unfair or deceptive trade practice under subsection (a) of section 42-110b.
- (t) Not later than February 1, 2020, the Commissioners of Agriculture and Consumer Protection shall submit a report, in accordance with section 11-4a, to the joint standing committee of the general assembly having cognizance of matters relating to the environment on the status of the pilot program, the development of the state plan and any regulations for such pilot program or state plan. Such report shall also include any legislative recommendations, including, but not limited to, any recommendations for requiring the registration of any manufacturer hemp product offered for sale in this state.
- (u) (1) Any person who sells manufacturer hemp products shall not be required to be licensed, provided such person only engages in: (A) The retail or wholesale sale of manufacturer hemp products in which no further manufacturing of hemp occurs, provided such manufacturer hemp products are acquired from a person authorized to manufacture the manufacturer hemp products under the laws of this state or another state, territory or possession of the United States or another sovereign entity; (B) the acquisition of manufacturer hemp products for the sole purpose of product distribution for resale; and (C) the retail sale of manufacturer hemp products that is authorized under federal or state

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- (2) The Commissioner of Consumer Protection or Commissioner of Revenue Services may, pursuant to section 4-182, summarily suspend any credential the Department of Consumer Protection or Department of Revenue Services, respectively, issued to any person who [sells manufacturer hemp products in violation of subdivision (1) of this subsection or subsections (v) to (y), inclusive, of this section] violates any provision of this section or chapter 214c, 228d, 420f or 420h.
 - (v) No manufacturer hemp product offered for sale in this state, or to a consumer in this state, shall contain any synthetic cannabinoid, as defined in section 21a-240, as amended by this act.
- 2185 (w) No manufacturer hemp product offered for sale in this state, or 2186 to a consumer in this state, shall be packaged, presented or advertised 2187 in a manner that is likely to mislead a consumer by incorporating any 2188 statement, brand, design, representation, picture, illustration or other 2189 depiction that: (1) Bears a reasonable resemblance to trademarked or 2190 characteristic packaging of (A) cannabis offered for sale (i) in this state 2191 by a cannabis establishment licensed in this state, or (ii) on tribal land 2192 by a tribal-credentialed cannabis entity, or (B) a commercially available 2193 product other than a cannabis product, as defined in section 21a-420, as 2194 amended by this act; or (2) implies that the manufacturer hemp product 2195 (A) is a cannabis product, as defined in section 21a-420, as amended by 2196 this act, (B) contains a total THC concentration greater than three-tenths 2197 per cent on a dry-weight basis, or (C) is a high-THC hemp product, as defined in section 21a-240, as amended by this act. 2198
 - (x) No manufacturer hemp product that is a food, beverage, oil or other product intended for human ingestion shall be distributed or sold in this state unless such product is contained within a package, or a label is affixed to such package, that includes:
- (1) A scannable barcode, Internet web site address or quick response
 code that is linked to the certificate of analysis of the final form product
 batch by an independent testing laboratory and discloses:

2206	(A) The name of such product;
2207 2208	(B) The name, address and telephone number of such product's manufacturer, packer and distributor, as applicable;
2209 2210	(C) The batch number, which shall match the batch number on such package or label; and
221122122213	(D) The concentration of cannabinoids present in such product, including, but not limited to, total THC and any cannabinoids or active ingredients comprising at least one per cent of such product;
2214	(2) The expiration or best by date for such product, if applicable;
2215	(3) A clear and conspicuous statement disclosing that:
2216 2217 2218	(A) Children, or those who are pregnant or breastfeeding, should avoid using such product prior to consulting with a health care professional concerning such product's safety;
2219 2220	(B) Products containing cannabinoids should be kept out of reach of children; and
2221 2222	(C) The federal Food and Drug Administration has not evaluated such product for safety or efficacy; and
222322242225	(4) If such product is intended to be inhaled, a clear and conspicuous warning statement disclosing that smoking or vaporizing is hazardous to human health.
2226 2227 2228 2229	(y) No manufacturer hemp product that is a topical, soap or cosmetic, as defined in section 21a-92, shall be distributed or sold in this state unless such product is contained within a package, or a label is affixed to such package, that includes:
223022312232	(1) A scannable barcode, Internet web site address or quick response code that is linked to the certificate of analysis of the final form extract or final form product batch by an independent testing laboratory and

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2233	discloses:
2234	(A) The name of such product;
2235 2236	(B) The name, address and telephone number of such product's manufacturer, packer and distributor, as applicable;
2237 2238	(C) The batch number, which shall match the batch number on such package or label; and
2239 2240	(D) The concentration of cannabinoids present in such batch, including, but not limited to, total THC and any marketed cannabinoids;
2241	(2) The expiration or best by date for such product, if applicable; and
2242	(3) A clear and conspicuous statement disclosing the following:
2243 2244	"THE FDA HAS NOT EVALUATED THIS PRODUCT FOR SAFETY OR EFFICACY.".
2245 2246 2247	[(z) Any violation of subsections (u) to (y), inclusive, of this section shall be deemed an unfair or deceptive trade practice under subsection (a) of section 42-110b.]
2248 2249 2250 2251 2252 2253	[(aa)] (z) Not later than October 31, 2023, and annually thereafter, the Department of Emergency Services and Public Protection shall, in consultation with the Department of Consumer Protection, publish a training bulletin to inform local law enforcement agencies and officers regarding the investigation and enforcement standards concerning cannabis and high-THC hemp products.
2254 2255	[(bb)] (aa) Notwithstanding any provision of the general statutes: (1) CBD that is found in manufacturer hemp products shall not be

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considered a controlled substance, as defined in section 21a-240, as

amended by this act, or legend drug, as defined in section 20-571; and

(2) CBD derived from hemp and contained in manufacturer hemp

products shall not be considered a controlled substance or adulterant.

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2260 <u>(bb) Nothing in this section shall be construed to prohibit the</u> 2261 <u>shipment or transportation through this state of any hemp that is</u> 2262 lawfully produced under federal law.

Sec. 25. Subsection (c) of section 22-61n of the 2024 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2024*):

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- (c) Hemp or hemp products purchased by a producer, cultivator, micro-cultivator, [or] product manufacturer or food and beverage manufacturer from a third party shall be tracked as a separate batch throughout the manufacturing process in order to document the disposition of such hemp or hemp products. Once hemp or hemp products are received by a producer, cultivator, micro-cultivator, [or] product manufacturer or food and beverage manufacturer, such hemp or hemp products shall be deemed cannabis and shall comply with the requirements for cannabis contained in the applicable provisions of the general statutes and any regulations adopted pursuant to such provisions. A producer, cultivator, micro-cultivator, [and] product manufacturer and food and beverage manufacturer shall retain a copy of the certificate of analysis for purchased hemp or hemp products and invoice and transport documents that evidence the quantity purchased and date received.
- Sec. 26. (NEW) (*Effective July 1, 2024*) For the purposes of this section and sections 27 and 28 of this act:
- 2283 (1) "Cannabis" means marijuana, as defined in section 21a-240 of the general statutes, as amended by this act;
- 2285 (2) "Cannabis establishment" has the same meaning as provided in section 21a-420 of the general statutes, as amended by this act;
- 2287 (3) "Cannabis product" has the same meaning as provided in section 2288 21a-420 of the general statutes, as amended by this act;
- 2289 (4) "Cannabis testing laboratory" has the same meaning as provided

2290	in section 21a-408 of the general statutes, as amended by this act; $$

- 2291 (5) "Commissioner" means the Commissioner of Consumer 2292 Protection;
- 2293 (6) "Consumer" has the same meaning as provided in section 21a-420 of the general statutes, as amended by this act;
- 2295 (7) "Container" (A) means an object that is offered, intended for sale 2296 or sold to a consumer and directly contains an infused beverage, and (B) 2297 does not include an object or packaging that indirectly contains, or 2298 contains in bulk for transportation purposes, an infused beverage;
- 2299 (8) "Cultivator" has the same meaning as provided in section 21a-420 of the general statutes, as amended by this act;
- 2301 (9) "Department" means the Department of Consumer Protection;
- 2302 (10) "Dispensary facility" has the same meaning as provided in section 21a-420 of the general statutes, as amended by this act;
- 2304 (11) "Food and beverage manufacturer" has the same meaning as 2305 provided in section 21a-420 of the general statutes, as amended by this 2306 act;
- 2307 (12) "Hemp" has the same meaning as provided in section 22-61*l* of the general statutes, as amended by this act;
- 2309 (13) "Hemp producer" means producer, as defined in section 22-611 of the general statutes, as amended by this act;
- 2311 (14) "Hemp products" has the same meaning as provided in section 2312 22-61*l* of the general statutes, as amended by this act;
- 2313 (15) "Hybrid retailer" has the same meaning as provided in section 2314 21a-420 of the general statutes, as amended by this act;
- 2315 (16) "Infused beverage" means a beverage that (A) is not an alcoholic 2316 beverage, as defined in section 30-1 of the general statutes, (B) is

2317	intended for human consumption, and (C) contains, or is advertised,
2318	labeled or offered for sale as containing, total THC that is not greater
2319	than three milligrams per container;
2320	(17) "Infused beverage manufacturer" means a person licensed by the
2321	Commissioner of Consumer Protection pursuant to section 27 of this act;
2322	(18) "Legacy infused beverage" means a beverage that (A) is not an
2323	alcoholic beverage, as defined in section 30-1 of the general statutes, (B)
2324	is intended for human consumption, (C) contains, or is advertised,
2325	labeled or offered for sale as containing, THC, as defined in section 21a-
2326	240 of the general statutes, as amended by this act, and (D) as of June 30,
2327	2024, is in compliance with (i) the provisions of RERACA, as defined in
2328	section 21a-420 of the general statutes, as amended by this act, and (ii)
2329	the policies and procedures issued by the Commissioner of Consumer
2330	Protection to implement, and any regulations adopted pursuant to,
2331	RERACA, as defined in section 21a-420 of the general statutes, as
2332	amended by this act;
2333	(19) "Micro-cultivator" has the same meaning as provided in section
2334	21a-420 of the general statutes, as amended by this act;
2335	(20) "Manufacturer hemp product" has the same meaning as
2336	provided in section 22-61l of the general statutes, as amended by this
2337	act;
2338	(21) "Producer" has the same meaning as provided in section 21a-420
2339	of the general statutes, as amended by this act;
2340	(22) "Product manufacturer" has the same meaning as provided in
2341	section 21a-420 of the general statutes, as amended by this act;
2342	(23) "Retailer" has the same meaning as provided in section 21a-420
2343	of the general statutes, as amended by this act; and
2344	(24) "Total THC" has the same meaning as provided in section 21a-
2345	240 of the general statutes, as amended by this act.

Sec. 27. (NEW) (*Effective July 1, 2024*) (a) Notwithstanding the provisions of sections 22-61m of the general statutes, as amended by this act, and 22-61n of the general statutes, as amended by this act, and except as provided in subsection (c) of this section, no person shall, on or after October 1, 2024, manufacture any infused beverage that is intended to be sold or offered for sale in this state unless such person has received an infused beverage manufacturer license issued by the Commissioner of Consumer Protection pursuant to this section.

- (b) A person seeking an infused beverage manufacturer license under this section shall submit to the Department of Consumer Protection, in a form and manner prescribed by the Commissioner of Consumer Protection, an application accompanied by an application fee in the amount of five thousand dollars. Each license issued pursuant to this section shall be valid for a period of one year, and shall be renewable for additional one-year periods upon submission of a renewal application in the manner, and payment of a renewal fee in the amount, set forth for an initial application under this subsection. All fees collected under this subsection shall be deposited in the consumer protection enforcement account established in section 21a-8a of the general statutes.
- (c) (1) A cultivator, micro-cultivator, food and beverage manufacturer or product manufacturer, or a producer that has received expanded authorization to engage in the adult use cannabis market under the producer's license issued pursuant to section 21a-408i of the general statutes, may, beginning on October 1, 2024, manufacture infused beverages in this state that are intended to be sold or offered for sale in this state if such cultivator, micro-cultivator, food and beverage manufacturer, product manufacturer or producer submits to the Department of Consumer Protection, in a form and manner prescribed by the Commissioner of Consumer Protection, a written request to manufacture such infused beverages, and the commissioner approves such written request.
- (2) A cultivator, micro-cultivator, food and beverage manufacturer, product manufacturer or producer that receives approval from the

Commissioner of Consumer Protection under subdivision (1) of this subsection shall be subject to all provisions of this section, and all regulations, policies and procedures adopted or issued pursuant to subsection (k) of this section, applicable to infused beverage manufacturers, except no such cultivator, micro-cultivator, food and beverage manufacturer, product manufacturer or producer shall be subject to the provisions of subsections (a) and (b) of this section.

- (d) (1) Beginning on October 1, 2024, no infused beverage manufacturer shall obtain any hemp product for the purpose of manufacturing any infused beverage that is intended to be sold or offered for sale in this state unless such hemp product is in the form of hemp oil, and no such infused beverage manufacturer shall use any hemp product other than hemp oil to manufacture any such infused beverage.
- (2) Beginning on October 1, 2024, no infused beverage manufacturer shall obtain any hemp oil for the purpose of manufacturing any infused beverage that is intended to be sold or offered for sale in this state unless such hemp oil:

(A) Is derived from hemp;

- (B) (i) Was extracted from hemp grown by (I) a hemp producer, as evidenced by a certificate of authenticity issued by the hemp producer, or (II) a licensed hemp grower regulated by a state, territory or federally recognized Indian tribe, and in accordance with a state or tribal plan approved by the United States Department of Agriculture, as evidenced by a certificate of authenticity issued by such licensed hemp grower, or (ii) was extracted (I) by a person who is actively credentialed by a state or federally recognized Indian tribe to extract hemp, and (II) in a facility that is credentialed by a state or federally recognized Indian tribe; and
- (C) Was extracted from hemp by using (i) a Class 3 residual solvent within the meaning of the most recent United States Pharmacopeia, Chapter 467, as amended from time to time, (ii) a solvent generally recognized as safe pursuant to the Federal Food, Drug and Cosmetic

Act, or (iii) a solvent approved by the Department of Consumer Protection and posted on the department's Internet web site.

- 2413 (3) Beginning on October 1, 2024, each infused beverage 2414 manufacturer that manufactures any infused beverage that is intended 2415 to be sold or offered for sale in this state shall:
- 2416 (A) Not manufacture any such infused beverage with total THC that exceeds three milligrams per container;
- 2418 (B) Manufacture such infused beverage by using equipment that is 2419 exclusively used to manufacture an infused beverage or prepared in 2420 accordance with good manufacturing practices as set forth in 21 CFR 2421 Parts 110 and 111, as amended from time to time, as applicable; and

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- (C) Ensure that all hemp oil such infused beverage manufacturer possesses to manufacture such infused beverage is (i) stored in a secure, locked location separate from any cannabis, (ii) clearly and conspicuously labeled as hemp oil solely for use in manufacturing an infused beverage, and (iii) solely used for the purpose of manufacturing an infused beverage.
- (e) (1) Beginning on October 1, 2024, no infused beverage that is sold or offered for sale in this state shall include (A) any additive that (i) is psychotropic, or (ii) could increase the potency, toxicity or addictive properties of the infused beverage, including, but not limited to, caffeine other than caffeine naturally occurring in chocolate, or (B) total THC that exceeds three milligrams per container.
 - (2) (A) Beginning on October 1, 2024, each lot of an infused beverage in final form shall be tested by a cannabis testing laboratory. A statistically significant number of samples shall be collected from such lot and submitted to the cannabis testing laboratory for final product testing in a manner approved by the Department of Consumer Protection. Such sampling and final product testing shall be conducted by using a representative sample of such lot and by collecting a minimum number of sample increments relative to the size of such lot.

(B) Beginning on October 1, 2024, no infused beverage shall be sold or offered for sale in this state unless the infused beverage meets (i) the laboratory testing standards for cannabis established in, and any regulations, policies and procedures adopted or issued pursuant to, section 21a-421j of the general statutes, as amended by this act, or (ii) such other testing standards as may be approved by the Department of Consumer Protection and posted on the department's Internet web site.

- (3) Beginning on October 1, 2024, no infused beverage sold or offered for sale in this state shall be packaged, labeled or advertised in any manner that is likely to mislead an individual by incorporating any statement, brand, design, representation, picture, illustration or other depiction that:
- (A) Bears a reasonable resemblance to trademarked or characteristic packaging of (i) cannabis offered for sale (I) in this state by a cannabis establishment licensed in this state, or (II) on tribal land by a tribal-credentialed cannabis entity, or (ii) a commercially available product other than a cannabis product; or
- (B) Appeals to individuals who are younger than twenty-one years of age by, among other things, (i) making use of any spokesperson or celebrity who appeals to such individuals, (ii) depicting any individual who is younger than twenty-five years of age consuming cannabis or an infused beverage, (iii) including any object, such as a toy, character or cartoon character, which suggests the presence of any individual who is younger than twenty-one years of age, or (iv) making use of any other method that is designed to appeal to any individual who is younger than twenty-one years of age.
- (4) Beginning on October 1, 2024, each infused beverage container sold or offered for sale in this state shall prominently display a symbol, in a size of not less than one-half inch by one-half inch and in a format approved by the Commissioner of Consumer Protection, that indicates that such infused beverage is not legal or safe for individuals younger than twenty-one years of age.

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(f) (1) Beginning on October 1, 2024, no infused beverage manufacturer shall sell an infused beverage to any person in this state other than (A) a dispensary facility, (B) a hybrid retailer, (C) a retailer, or (D) the holder of a wholesaler permit or a wholesaler permit for beer issued under section 30-17 of the general statutes.

- (2) Beginning on October 1, 2024, a dispensary facility, hybrid retailer or retailer, before selling an infused beverage to a consumer in this state, or wholesaler permittee, before selling an infused beverage to a package store permittee under subsection (b) of section 30-20 of the general statutes, as amended by this act, shall, based on a representative sample of the infused beverage containers included in the shipment that includes such infused beverage, (A) verify that the infused beverages included in such shipment satisfy the requirements established in subdivision (3) of subsection (e) of this section and any regulations adopted, and policies and procedures issued, pursuant to subsection (k) of this section, and (B) for the purpose of preserving public health and safety, verify that the infused beverages included in such shipment were manufactured in accordance with requirements that are substantially similar to the requirements established in subsections (d) and (e) of this section and any regulations adopted, and policies and procedures issued, pursuant to subsection (k) of this section if such infused beverages were manufactured (i) in a facility located in, and regulated by, another state, and (ii) by a person who is regulated as a food or nonalcoholic beverage manufacturer.
- (g) Beginning on October 1, 2024, no cannabis establishment or infused beverage manufacturer, or agent or employee of a cannabis establishment or infused beverage manufacturer, shall gift or transfer any infused beverage to a consumer, at no cost to the consumer, as part of a commercial transaction.
- (h) Beginning on October 1, 2024, the Commissioner of Consumer Protection may request that an infused beverage manufacturer submit to the Department of Consumer Protection, in a form and manner prescribed by the commissioner, documentation sufficient to

demonstrate that the infused beverage manufacturer is in compliance with the provisions of this section. The infused beverage manufacturer shall promptly provide such documentation to the department.

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- (i) Beginning on October 1, 2024, each infused beverage manufacturer shall be subject to the investigation and enforcement provisions set forth in section 21a-421p of the general statutes.
- 2513 (j) Beginning on October 1, 2024, if the Commissioner of Consumer 2514 Protection determines, after consulting with the Attorney General, that 2515 the Agriculture Improvement Act of 2018, P.L. 115-334, as amended 2516 from time to time, has been amended in a manner that conflicts with any 2517 provision of this section, the commissioner shall prepare and submit a 2518 report, in coordination with the Attorney General and in accordance 2519 with the provisions of section 11-4a of the general statutes, to the joint 2520 standing committee of the General Assembly having cognizance of 2521 matters relating to consumer protection. Such report shall, at a 2522 minimum, set forth the scope of such conflict and recommendations to 2523 resolve such conflict. The commissioner shall submit such report: (1) 2524 Not later than thirty days after the United States Department of 2525 Agriculture announces such amendment, if the General Assembly is in 2526 session; or (2) not later than sixty days after the United States 2527 Department of Agriculture announces such amendment, if the General Assembly is not in session. 2528
 - (k) The Commissioner of Consumer Protection may adopt regulations, in accordance with the provisions of chapter 54 of the general statutes, to implement the provisions of this section. Notwithstanding the requirements of sections 4-168 to 4-172, inclusive, of the general statutes, the commissioner shall, prior to adopting such regulations and in order to effectuate the provisions of this section, issue policies and procedures to implement the provisions of this section that shall have the force and effect of law. The commissioner shall post all policies and procedures on the Department of Consumer Protection's Internet web site, and submit such policies and procedures to the Secretary of the State for posting on the eRegulations System, at least

fifteen days prior to the effective date of any policy or procedure. Any such policy or procedure shall no longer be effective upon the earlier of either the adoption of the policy or procedure as a final regulation under section 4-172 of the general statutes or forty-eight months from July 1, 2024, if such regulations have not been submitted to the legislative regulation review committee for consideration under section 4-170 of the general statutes.

- (l) Beginning on October 1, 2024, and following a hearing conducted in accordance with chapter 54 of the general statutes, the Commissioner of Consumer Protection may impose an administrative civil penalty, not to exceed five thousand dollars per violation, and suspend, revoke or place conditions upon any infused beverage manufacturer that violates any provision of this section or any regulation adopted pursuant to subsection (k) of this section. All administrative civil penalties collected under this subsection shall be deposited in the consumer protection enforcement account established in section 21a-8a of the general statutes.
- (m) Beginning on October 1, 2024, the Commissioner of Consumer Protection may, pursuant to section 4-182 of the general statutes, summarily suspend any credential the commissioner or Department of Consumer Protection has issued to any person who violates any provision of this section.
- 2562 (n) Any violation of the provisions of this section shall be deemed an unfair or deceptive trade practice under subsection (a) of section 42-110b of the general statutes.
- Sec. 28. (NEW) (*Effective July 1, 2024*) (a) (1) Beginning on October 1, 2024, no infused beverage shall be sold, offered for sale or distributed in this state unless:
- (A) The infused beverage is sold or offered for sale (i) on premises operating under a package store permit issued pursuant to subsection (b) of section 30-20 of the general statutes, as amended by this act, or (ii) at a dispensary facility, hybrid retailer or retailer;

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(B) If the infused beverage is sold at a dispensary facility, hybrid retailer or retailer, the infused beverage is stored and displayed separately from any cannabis, in the same manner provided for manufacturer hemp products, in accordance with section 21a-409, 21a-420s or 21a-420r of the general statutes, respectively; and

- (C) The infused beverage meets the standards set forth for manufacturer hemp products in subsections (v) and (x) of section 22-61m of the general statutes, as amended by this act.
- (2) Beginning on July 1, 2024, no infused beverage shall be sold, or offered for sale, at retail to any individual in this state by way of any indirect means, including, but not limited to, by way of mail or any telephonic or other electronic means.
- (b) No infused beverage shall be sold to any individual who is younger than twenty-one years of age. No owner, agent or employee of a package store permitted under subsection (b) of section 30-20 of the general statutes, as amended by this act, or of a dispensary facility, hybrid retailer or retailer, shall sell any infused beverage to an individual without first verifying the individual's age with a valid government-issued driver's license or identity card to establish that such individual is twenty-one years of age or older.
- (c) Beginning on October 1, 2024, no person shall sell, or offer for sale, any infused beverage in any container containing less than twelve fluid ounces, or any packaging comprised of more than four containers.
- (d) Notwithstanding the provisions of subsections (a) to (c), inclusive, of this section, a dispensary facility, hybrid retailer, retailer or package store that has received a waiver from the Commissioner of Consumer Protection under section 30 of this act may, during the period beginning on July 1, 2024, and ending on September 30, 2024, sell legacy infused beverages in accordance with such waiver and the requirements set forth in section 30 of this act.

2602 (e) Any violation of the provisions of this section shall be deemed an

unfair or deceptive trade practice under subsection (a) of section 42-110b of the general statutes.

- Sec. 29. (NEW) (*Effective from passage*) (a) For the purposes of this section:
- (1) "Business" means any individual or sole proprietorship, partnership, firm, corporation, trust, limited liability company, limited liability partnership, joint stock company, joint venture, association or other legal entity through which business for profit or not-for-profit is conducted;
- 2612 (2) "Commissioner" means the Commissioner of Consumer 2613 Protection;
- 2614 (3) "Container" (A) means an object that is intended for sale to a consumer, as defined in section 21a-420 of the general statutes, as amended by this act, and directly contains an infused beverage or legacy infused beverage, and (B) does not include an object or packaging that indirectly contains, or contains in bulk for transportation purposes, an infused beverage or legacy infused beverage;
- 2620 (4) "Dispensary facility" has the same meaning as provided in section 2621 21a-420 of the general statutes, as amended by this act;
- 2622 (5) "Hybrid retailer" has the same meaning as provided in section 21a-2623 420 of the general statutes, as amended by this act;
- (6) "Infused beverage" means a beverage that (A) is not an alcoholic beverage, as defined in section 30-1 of the general statutes, (B) is intended for human consumption, and (C) contains, or is advertised, labeled or offered for sale as containing, total THC, as defined in section 21a-240 of the general statutes, as amended by this act, that is not greater than three milligrams per container;
- 2630 (7) "Legacy infused beverage" means a beverage that (A) is not an alcoholic beverage, as defined in section 30-1 of the general statutes, (B) is intended for human consumption, (C) contains, or is advertised,

labeled or offered for sale as containing, THC, as defined in section 21a-

- 2634 240 of the general statutes, as amended by this act, and (D) as of the
- 2635 effective date of this section, is in compliance with (i) the provisions of
- 2636 RERACA, as defined in section 21a-420 of the general statutes, as
- amended by this act, and (ii) the policies and procedures issued by the
- 2638 Commissioner of Consumer Protection to implement, and any
- 2639 regulations adopted pursuant to, RERACA, as defined in section 21a-
- 2640 420 of the general statutes, as amended by this act;
- 2641 (8) "Package store" means premises operating under a permit issued
- 2642 under subsection (b) of section 30-20 of the general statutes, as amended
- by this act; and
- 2644 (9) "Retailer" has the same meaning as provided in section 21a-420 of
- 2645 the general statutes, as amended by this act.
- 2646 (b) (1) Beginning on May 15, 2024, no business, other than a
- 2647 dispensary facility, hybrid retailer, retailer or package store, shall sell
- 2648 any infused beverage or legacy infused beverage in this state unless
- such business has satisfied the requirements established in subdivision
- 2650 (1) of subsection (c) of this section.
- 2651 (2) Beginning on October 1, 2024, no business, other than a dispensary
- 2652 facility, hybrid retailer, retailer or package store, shall sell, or possess
- 2653 with intent to sell, any infused beverage or legacy infused beverage in
- 2654 this state unless such business has satisfied the requirements established
- in subsection (c) of this section.
- 2656 (c) (1) Not later than May 14, 2024, each business, other than a
- 2657 dispensary facility, hybrid retailer, retailer or package store, that owns
- and possesses any infused beverage or legacy infused beverage in this
- state on said date shall take an inventory of all containers such business
- owns and possesses in this state on said date.
- 2661 (2) Not later than June 15, 2024, each business, other than a
- 2662 dispensary facility, hybrid retailer, retailer or package store, shall
- 2663 submit to the Department of Consumer Protection, in a form and

- 2664 manner prescribed by the Commissioner of Consumer Protection:
- 2665 (A) A report disclosing the results of the inventory conducted 2666 pursuant to subdivision (1) of this section; and
- 2667 (B) A fee in the amount of one dollar per container included in such inventory.
- 2669 (3) If any business, other than a dispensary facility, hybrid retailer, 2670 retailer or package store, fails to submit the report and pay the fee 2671 required under subdivision (2) of this subsection on or before June 15, 2672 2024, the Commissioner of Consumer Protection shall:
- 2673 (A) Make a good faith estimate, based on the information available to 2674 the commissioner, of the number of containers that such business 2675 owned, and were in such business's possession, in this state on May 14, 2676 2024; and
- 2677 (B) Invoice such business for a fee in the amount of one dollar per container described in subparagraph (A) of this subdivision.

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- (d) All fees received by the Department of Consumer Protection under this section shall be deposited in the consumer protection enforcement account established in section 21a-8a of the general statutes.
- 2683 (e) If any business, other than a dispensary facility, hybrid retailer, 2684 retailer or package store, fails to submit the report and pay the fee 2685 required under subdivision (2) of subsection (c) of this section on or 2686 before June 15, 2024, the Commissioner of Consumer Protection may, 2687 subject to the provisions of chapter 54 of the general statutes, revoke, 2688 place conditions upon or suspend any certificate, license, permit, 2689 registration or other credential the Department of Consumer Protection 2690 has issued to or for such business.
- Sec. 30. (NEW) (*Effective from passage*) (a) For the purposes of this section:

2693 (1) "Dispensary facility" has the same meaning as provided in section 2694 21a-420 of the general statutes, as amended by this act;

- 2695 (2) "Hybrid retailer" has the same meaning as provided in section 21a-2696 420 of the general statutes, as amended by this act;
- 2697 (3) "Legacy infused beverage" means a beverage that (A) is not an 2698 alcoholic beverage, as defined in section 30-1 of the general statutes, (B) 2699 is intended for human consumption, (C) contains, or is advertised, 2700 labeled or offered for sale as containing, THC, as defined in section 21a-2701 240 of the general statutes, as amended by this act, and (D) as of June 30, 2702 2024, is in compliance with (i) the provisions of RERACA, and (ii) the 2703 policies and procedures issued by the Commissioner of Consumer 2704 Protection to implement, and any regulations adopted pursuant to, 2705 RERACA;
- 2706 (4) "RERACA" has the same meaning as provided in section 21a-420 of the general statutes, as amended by this act; and
- 2708 (5) "Retailer" has the same meaning as provided in section 21a-420 of the general statutes, as amended by this act.

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- (b) During the period beginning on the effective date of this section and ending on June 30, 2024, a dispensary facility, hybrid retailer or retailer, or the holder of a package store permit issued under subsection (b) of section 30-20 of the general statutes, as amended by this act, may submit to the Department of Consumer Protection, in a form and manner prescribed by the Commissioner of Consumer Protection, an application for a waiver to, during the period beginning on July 1, 2024, and ending on September 30, 2024, sell the legacy infused beverages that, on the effective date of this section, are in the possession, and included in the inventory, of such dispensary facility, hybrid retailer, retailer or package store.
- (c) A waiver issued by the Commissioner of Consumer Protection pursuant to subsection (b) of this section shall allow the dispensary facility, hybrid retailer, retailer or package store to, during the period

beginning on July 1, 2024, and ending on September 30, 2024, sell the 2724 2725 legacy infused beverages that, on the effective date of this section, are in 2726 the possession, and included in the inventory, of such dispensary 2727 facility, hybrid retailer, retailer or package store, provided all such sales 2728 are made (1) to individuals twenty-one years of age or older, and (2) in 2729 compliance with all applicable provisions of RERACA and the policies 2730 and procedures issued by the Commissioner of Consumer Protection to 2731 implement, and any regulations adopted pursuant to, RERACA.

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- (d) No dispensary facility, hybrid retailer, retailer or package store shall sell any legacy infused beverage during the period beginning on July 1, 2024, and ending on September 30, 2024, unless the Commissioner of Consumer Protection has issued a waiver, pursuant to subsection (b) of this section, to the dispensary facility, hybrid retailer or retailer or the holder of the package store permit issued under subsection (b) of section 30-20 of the general statutes, as amended by this act.
- Sec. 31. (NEW) (Effective January 1, 2025) (a) As used in this section:
- (1) "Cannabis establishment" has the same meaning as provided in section 21a-420 of the general statutes, as amended by this act;
- 2743 (2) "Consumer" has the same meaning as provided in section 21a-420 of the general statutes, as amended by this act;
- 2745 (3) "Container" (A) means an object that is offered, intended for sale 2746 or sold to a consumer and directly contains (i) a manufacturer hemp 2747 product, or (ii) a moderate-THC hemp product, and (B) does not include 2748 an object or packaging that indirectly contains, or contains in bulk for 2749 transportation purposes, (i) a manufacturer hemp product, or (ii) a 2750 moderate-THC hemp product;
- 2751 (4) "Manufacturer hemp product" has the same meaning as provided 2752 in section 22-61*l* of the general statutes, as amended by this act;
- 2753 (5) "Moderate-THC hemp product" (A) means a manufacturer hemp

product that has total THC, as defined in section 21a-240 of the general statutes, as amended by this act, of not less than one-half of one milligram, and not more than five milligrams, on a per-container basis, and (B) does not include (i) an infused beverage, as defined in section 26 of this act, or (ii) a legacy infused beverage, as defined in section 26 of this act; and

- (6) "Moderate-THC hemp product vendor" means a person that (A) holds a certificate of registration issued by the Commissioner of Consumer Protection pursuant to this section, and (B) is not a cannabis establishment.
- (b) Beginning on January 1, 2025, no person shall sell any moderate-THC hemp product in the state unless such person is a cannabis establishment or holds a certificate of registration issued by the Commissioner of Consumer Protection pursuant to this section.
- (c) (1) (A) Beginning on January 1, 2025, a person seeking a certificate of registration as a moderate-THC hemp product vendor shall submit to the Commissioner of Consumer Protection, in a form and manner prescribed by the commissioner, an application accompanied by a nonrefundable application fee in the amount of two thousand dollars. Such application shall, at a minimum, disclose:
- 2774 (i) The location in the state where such person currently sells or 2775 proposes to sell, at retail, moderate-THC hemp products to consumers; 2776 and
- 2777 (ii) Except as provided in subparagraph (C) of this subdivision, 2778 information sufficient for the commissioner to determine that:
- (I) During the preceding year, at least eighty-five per cent of the average monthly gross revenue generated at such existing retail location was derived from sales, at retail, of moderate-THC hemp products to consumers; or
- 2783 (II) It is reasonably likely that at least eighty-five per cent of the

average monthly gross revenue to be generated at such proposed retail location will be derived from sales, at retail, of moderate-THC hemp products to consumers.

- (B) Except as provided in subparagraph (C) of this subdivision, the commissioner shall not issue a certificate of registration as a moderate-THC hemp product vendor unless the commissioner has determined that the applicant satisfies, or is reasonably likely to satisfy, the minimum sales threshold established in subparagraph (A) of this subdivision. Each such certificate shall expire annually, and shall allow the moderate-THC hemp product vendor to sell, at retail, moderate-THC hemp products to consumers at such location.
- (C) No person seeking a certificate of registration as a moderate-THC hemp product vendor shall be required to disclose information sufficient for the Commissioner of Consumer Protection to determine that such person satisfies, or is reasonably likely to satisfy, the minimum sales threshold established in subparagraph (A) of this subdivision if such person manufactures moderate-THC hemp products at the location in the state where such person sells or proposes to sell, at retail, moderate-THC hemp products to consumers. The commissioner may issue a certificate of registration as a moderate-THC hemp product vendor to a person that satisfies the criteria set forth in this subparagraph even if such person does not satisfy the minimum sales threshold established in subparagraph (A) of this subdivision.
- (2) (A) Each certificate issued pursuant to this section shall be renewable for additional one-year periods. Each moderate-THC hemp product vendor seeking renewal shall submit to the Commissioner of Consumer Protection, in a form and manner prescribed by the commissioner, a renewal application accompanied by a nonrefundable renewal application fee in the amount of two thousand dollars. Such application shall, at a minimum and except as provided in subparagraph (B) of this subdivision, disclose information sufficient for the commissioner to determine that, during the preceding registration year, at least eighty-five per cent of the average monthly gross revenue

generated at the moderate-THC hemp product vendor's registered retail location was derived from sales, at retail, of moderate-THC hemp products to consumers. Except as provided in subparagraph (B) of this subdivision, the commissioner shall not issue a renewal to a moderate-THC hemp product vendor unless the commissioner has determined that the moderate-THC hemp product vendor satisfied such minimum sales threshold.

- (B) No moderate-THC hemp product vendor seeking renewal of a certificate issued pursuant to this section shall be required to disclose information sufficient for the Commissioner of Consumer Protection to determine that such moderate-THC hemp product vendor satisfied the minimum sales threshold established in subparagraph (A) of this subdivision if such moderate-THC hemp product vendor manufactures moderate-THC hemp products at such moderate-THC hemp product vendor's registered retail location. The commissioner may issue a renewal to a moderate-THC hemp product vendor that satisfies the criteria set forth in this subparagraph even if the moderate-THC hemp product vendor did not satisfy the minimum sales threshold established in subparagraph (A) of this subdivision.
- (3) All fees collected by the department under this section shall be deposited in the consumer protection enforcement account established in section 21a-8a of the general statutes.
- (d) No person may act as a moderate-THC hemp product vendor, or represent that such person is a moderate-THC hemp product vendor, unless such person has obtained and actively holds a certificate of registration as a moderate-THC hemp product vendor issued by the Commissioner of Consumer Protection pursuant to this section.
- (e) No cannabis establishment or moderate-THC hemp product vendor, or agent or employee of a cannabis establishment or moderate-THC hemp product vendor, shall sell a moderate-THC hemp product to any individual who is younger than twenty-one years of age. Prior to selling any moderate-THC hemp product to an individual, the cannabis

establishment, moderate-THC hemp product vendor, agent or employee shall first verify the individual's age with a valid governmentissued driver's license or identity card to establish that such individual is twenty-one years of age or older.

- 2853 (f) No person shall sell any moderate-THC hemp product intended 2854 for human ingestion in packaging that includes more than two 2855 containers.
- 2856 (g) All moderate-THC hemp products shall meet the standards set 2857 forth for manufacturer hemp products in subsections (v), (w) and (x) of 2858 section 22-61m of the general statutes, as amended by this act.

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- (h) All moderate-THC hemp products shall meet (1) the testing standards for manufacturer hemp products established in, and any regulations adopted pursuant to, section 22-61m of the general statutes, as amended by this act, or (2) such other testing standards for manufacturer hemp products as the Commissioner of Consumer Protection, in the commissioner's discretion, may designate.
- (i) Each moderate-THC hemp product container shall prominently display a symbol, in a size of not less than one-half inch by one-half inch and in a format approved by the Commissioner of Consumer Protection, that indicates that such moderate-THC hemp product is not legal or safe for individuals younger than twenty-one years of age.
- (j) No cannabis establishment or moderate-THC hemp product vendor, or agent or employee of a cannabis establishment or moderate-THC hemp product vendor, shall gift or transfer any moderate-THC hemp product at no cost to a consumer as part of a commercial transaction.
- 2875 (k) Each moderate-THC hemp product vendor shall be subject to the 2876 investigation and enforcement provisions set forth in section 21a-421p 2877 of the general statutes.
- 2878 (l) The Commissioner of Consumer Protection shall adopt

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regulations, in accordance with the provisions of chapter 54 of the general statutes, to implement the provisions of this section. Notwithstanding the requirements of sections 4-168 to 4-172, inclusive, of the general statutes, the commissioner shall, prior to adopting such regulations and in order to effectuate the provisions of this section, issue policies and procedures to implement the provisions of this section that shall have the force and effect of law. The commissioner shall post all policies and procedures on the Department of Consumer Protection's Internet web site, and submit such policies and procedures to the Secretary of the State for posting on the eRegulations System, at least fifteen days prior to the effective date of any policy or procedure. Any such policy or procedure shall no longer be effective upon the earlier of either the adoption of the policy or procedure as a final regulation under section 4-172 of the general statutes or forty-eight months from July 1, 2024, if such regulations have not been submitted to the legislative regulation review committee for consideration under section 4-170 of the general statutes.

(m) Following a hearing conducted in accordance with chapter 54 of the general statutes, the Commissioner of Consumer Protection may impose an administrative civil penalty, not to exceed five thousand dollars per violation, and suspend, revoke or place conditions upon any moderate-THC hemp product vendor that violates any provision of this section or any regulation adopted pursuant to subsection (l) of this section. Any administrative civil penalty collected under this subsection shall be deposited in the consumer protection enforcement account established in section 21a-8a of the general statutes.

Sec. 32. Section 21a-93 of the 2024 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective January 1*, 2025):

The following acts and the causing thereof shall be prohibited: (1) The sale in intrastate commerce of any food, drug, device or cosmetic that is adulterated or misbranded; (2) the adulteration or misbranding of any food, drug, device or cosmetic in intrastate commerce; (3) the receipt in

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intrastate commerce of any food, drug, device or cosmetic that is adulterated or misbranded, and the sale thereof in such commerce for pay or otherwise; (4) the introduction or delivery for introduction into intrastate commerce of (A) any food in violation of section 21a-103 or (B) any new drug in violation of section 21a-110; (5) the dissemination within this state, in any manner or by any means or through any medium, of any false advertisement; (6) the refusal to permit (A) entry and the taking of a sample or specimen or the making of an investigation as authorized by section 21a-116, or (B) access to or copying of any record as authorized by section 21a-117; (7) the refusal to permit entry or inspection as authorized by section 21a-118; (8) the giving of a guaranty or undertaking in intrastate commerce, referred to in subsection (c) of section 21a-95, that is false; (9) the forging, counterfeiting, simulating or falsely representing, or, without proper authority, using, any mark, stamp, tag, label or other identification device authorized or required by regulations promulgated under the provisions of this chapter or of the federal act; (10) the alteration, mutilation, destruction, obliteration or removal of the whole or any part of the labeling of a food, drug, device or cosmetic, or the doing of any other act with respect to a food, drug, device or cosmetic, or the labeling or advertisement thereof, which results in a violation of this chapter; (11) the using in interstate commerce, in the labeling or advertisement of any drug, of any representation or suggestion that an application with respect to such drug is effective under Section 355 of the federal act or under section 21a-110, or that such drug complies with the provisions of either such section; (12) the violation of any provision of section 21a-108; (13) in the case of a prescription drug distributed or offered for sale in this state, the failure of the manufacturer, packer or distributor thereof to maintain for transmittal, or to transmit, to any practitioner licensed by applicable state law to administer such drug who makes written request for information as to such drug, true and correct copies of all printed matter which is required to be included in any package in which that drug is distributed or sold, or such other printed matter as is approved by the commissioner or under the federal act. Nothing in this subdivision shall be construed to exempt any person from any labeling

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requirement imposed by or under other provisions of this chapter unless specifically exempted under the federal act, as effective on April 26, 1974; (14) the using by any person to his own advantage, or revealing, other than to the commissioner or his duly authorized agents or to the courts when relevant in any judicial proceeding under this chapter, of any information acquired under authority of this chapter concerning any method, process, substance or any other subject which as a trade secret is entitled to protection; (15) (A) placing or causing to be placed upon any drug or device or upon the container of any drug or device, with intent to defraud, the trademark, trade name or other identifying mark, imprint or device of another or any likeness thereof; or (B) selling, dispensing, disposing of or causing to be sold, dispensed or disposed of or concealing or keeping in possession, control or custody, with intent to sell, dispense or dispose of, any drug, device or any container thereof transported, received or held for transportation in commerce, with knowledge that the trademark, trade name or other identifying mark, imprint or device of another or any likeness thereof has been placed thereon in a manner prohibited by subparagraph (A) of this subdivision; or (C) making, selling, disposing of or causing to be made, sold or disposed of or keeping in possession, control or custody, or concealing, with intent to defraud, any punch, die, plate, stone or other thing designed to print, imprint or reproduce the trademark, trade name or other identifying mark, imprint or device of another or any likeness thereof upon any drug, device or container thereof; (16) failing to demonstrate adherence to applicable provisions of United States Pharmacopeia, Chapter 797, Pharmaceutical Compounding - Sterile Preparations, as amended from time to time, concerning compounding or preparation of sterile drugs; [or] (17) failing to demonstrate adherence to applicable provisions of United States Pharmacopeia, Chapter 795, Pharmaceutical Compounding - Nonsterile Preparations, as amended from time to time, concerning compounding or preparation of nonsterile drugs; or (18) selling any moderate-THC hemp product, as defined in section 31 of this act, without first obtaining a license as a cannabis establishment, as defined in section 21a-420, as amended by this act, or registering as a moderate-THC hemp product vendor

2982 pursuant to section 31 of this act.

- Sec. 33. Subsection (b) of section 30-20 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1*, 2024):
- (b) (1) A package store permit shall allow the retail sale of alcoholic liquor in sealed bottles or containers not to be consumed on the permit premises. The holder of a package store permit may, in accordance with regulations adopted by the Department of Consumer Protection pursuant to the provisions of chapter 54, (A) offer free samples of alcoholic liquor for tasting on the permit premises, (B) conduct fee-based wine education and tasting classes and demonstrations, and (C) conduct tastings or demonstrations provided by a permittee or backer of the package store for a nominal charge to charitable nonprofit organizations. Any offering, tasting, wine education and tasting class or demonstration held on permit premises shall be conducted only during the hours the package store may sell alcoholic liquor under section 30-91. No tasting of wine on the permit premises shall be offered from more than ten uncorked bottles at any one time.
 - (2) No store operating under a package store permit shall sell any commodity other than alcoholic liquor except, notwithstanding any other provision of law, such store may sell (A) cigarettes and cigars, (B) publications, (C) bar utensils, including, but not limited to, corkscrews, beverage strainers, stirrers or other similar items used to consume, or related to the consumption of, alcoholic liquor, (D) gift packages of alcoholic liquor shipped into the state by a manufacturer or out-of-state shipper, which gift packages may include nonalcoholic items, other than food or tobacco products, if the dollar value of the nonalcoholic items in such gift package does not exceed the dollar value of the alcoholic items in such gift package, (E) complementary fresh fruits used in the preparation of mixed alcoholic beverages, (F) cheese, crackers or both, (G) olives, (H) nonalcoholic beverages, (I) concentrates used in the preparation of mixed alcoholic beverages, (J) beer and wine-making kits and products related to such kits, (K) ice in any form, (L) articles of

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clothing imprinted with advertising related to the alcoholic liquor industry, (M) gift baskets or other containers of alcoholic liquor, (N) multiple packages of alcoholic liquors, provided in all such cases the minimum retail selling price for such alcoholic liquor shall apply, (O) lottery tickets authorized by the Department of Consumer Protection, if licensed as an agent to sell such tickets by the department, (P) devices and related accessories designed primarily for accessing and extracting a beverage containing alcohol from prepackaged containers, including, but not limited to, pods, pouches or similar containers, but excluding devices, including, but not limited to, household blenders, that are not designed primarily for such purposes, (Q) alcohol-infused confections containing not more than one-half of one per cent of alcohol by weight and which the commissioner has approved for sale under section 21a-101, [and] (R) gift baskets containing only containers of alcoholic liquor and commodities authorized for sale under subparagraphs (A) to (Q), inclusive, of this subdivision, (S) infused beverages, as defined in section 26 of this act, provided (i) the package store permittee (I) paid to the department the annual fee for an infused beverage endorsement pursuant to this subdivision, and (II) purchased such infused beverages from the holder of a wholesaler permit or a wholesaler permit for beer issued under section 30-17, and (ii) such sales are made in accordance with the provisions of section 28 of this act, and (T) legacy infused beverages, as defined in section 30 of this act, provided all such sales shall be made (i) during the period beginning on July 1, 2024, and ending September 30, 2024, and (ii) in accordance with (I) a waiver issued pursuant to section 30 of this act, and (II) the requirements set forth in section 30 of this act. A package store permit shall also allow the taking and transmitting of orders for delivery of such merchandise in other states. Notwithstanding any other provision of law, a package store permit shall allow the participation in any lottery ticket promotion or giveaway sponsored by the department. The annual fee for a package store permit shall be five hundred thirty-five dollars. The annual fee for an infused beverage endorsement to a package store permit shall be five hundred dollars, and shall be deposited by the department in the consumer protection enforcement account established in section 21a-8a.

Sec. 34. Section 30-63 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2024*):

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(a) No holder of any manufacturer, wholesaler or out-of-state shipper's permit shall ship, transport or deliver within this state, or sell or offer for sale, any alcoholic liquors, except for beer manufactured by a permittee in this state and sold for consumption only on the permittee's premises, unless the name of the brand, trade name or other distinctive characteristic by which such alcoholic liquors are bought and sold, the name and address of the manufacturer thereof and the name and address of each wholesaler permittee who is authorized by the manufacturer or his authorized representative to sell such alcoholic liquors are registered with the Department of Consumer Protection and until such brand, trade name or other distinctive characteristic has been approved by the department. Such registration shall be valid for a period of three years. The fee for such registration, or renewal thereof, shall be two hundred dollars for out-of-state shippers and fifteen dollars for Connecticut manufacturers for each brand so registered, payable by the manufacturer or such manufacturer's authorized representative when such liquors are manufactured in the United States and by the importer or such importer's authorized representative when such liquors are imported into the United States. The department shall not approve the brand registration of any fortified wine, as defined in section 12-433, which is labeled, packaged or canned so as to appear to be a wine or liquor cooler, as defined in section 12-433.

(b) No manufacturer, wholesaler or out-of-state shipper permittee shall discriminate in any manner in price discounts between one permittee and another on sales or purchases of alcoholic liquors bearing the same brand or trade name and of like age, size and quality, nor shall such manufacturer, wholesaler or out-of-state shipper permittee allow in any form any discount, rebate, free goods, allowance or other inducement for the purpose of making sales or purchases. Nothing in this subsection shall be construed to prohibit beer manufacturers, beer wholesalers or beer out-of-state shipper permittees from differentiating in the manner in which their products are packaged on the basis of on-

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(c) For alcoholic liquor other than beer, each manufacturer, wholesaler and out-of-state shipper permittee shall post with the department, on a monthly basis, the bottle, can and case price of any brand of goods offered for sale in Connecticut, which price when so posted shall be the controlling price for such manufacturer, wholesaler or out-of-state permittee for the month following such posting. On and after July 1, 2005, for beer, each manufacturer, wholesaler and out-ofstate shipper permittee shall post with the department, on a monthly basis, the bottle, can and case price, and the price per keg or barrel or fractional unit thereof for any brand of goods offered for sale in Connecticut which price when so posted shall be the controlling price for such brand of goods offered for sale in this state for the month following such posting. Such manufacturer, wholesaler and out-of-state shipper permittee may also post additional prices for such bottle, can, case, keg or barrel or fractional unit thereof for a specified portion of the following month which prices when so posted shall be the controlling prices for such bottle, can, case, keg or barrel or fractional unit thereof for such specified portion of the following month. Notice of all manufacturer, wholesaler and out-of-state shipper permittee prices shall be given to permittee purchasers by direct mail, Internet web site or advertising in a trade publication having circulation among the retail permittees except a wholesaler permittee may give such notice by hand delivery. Price postings with the department setting forth wholesale prices to retailers shall be available for inspection during regular business hours at the offices of the department by manufacturers and wholesalers until three o'clock p.m. of the first business day after the last day for posting prices. A manufacturer or wholesaler may amend such manufacturer's or wholesaler's posted price for any month to meet a lower price posted by another manufacturer or wholesaler with respect to alcoholic liquor bearing the same brand or trade name and of like age, vintage, quality and unit container size; provided that any such amended price posting shall be filed before three o'clock p.m. of the fourth business day after the last day for posting prices; and provided

3118 further such amended posting shall not set forth prices lower than those 3119 being met. Any manufacturer or wholesaler posting an amended price 3120 shall, at the time of posting, identify in writing the specific posting being 3121 met. On and after July 1, 2005, all wholesaler postings, other than for 3122 beer, for the following month shall be provided to retail permittees not 3123 later than the twenty-seventh day of the month prior to such posting. 3124 All wholesaler postings for beer shall be provided to retail permittees 3125 not later than the twentieth day of the month prior to such posting.

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- (d) Monthly price schedules on a family brand case shall contain the bottle price for each item contained in the family brand case, the unit price and the case price. The bottle price posted for a family brand case shall be equal to the bottle price posted for the same month in a case containing the one class and specific brand of alcoholic liquor. For purposes of this subsection, "family brand" means a group of different products belonging to a single brand that are marketed under a parent brand. Family brand cases shall be assembled and packaged by the supplier or by a third party, on behalf of the supplier, and shall not be assembled by the wholesaler.
- (e) The provisions of this section shall not apply to the sale or distribution of infused beverages or legacy infused beverages, as such terms are defined in section 26 of this act.
- Sec. 35. (NEW) (*Effective July 1, 2024*) (a) For the purposes of this section:
- 3141 (1) "Container" has the same meaning as provided in section 26 of this act; and
- 3143 (2) "Infused beverage" has the same meaning as provided in section 3144 26 of this act.
- 3145 (b) A fee of one dollar shall be assessed by the holder of a wholesaler 3146 permit or a wholesaler permit for beer issued under section 30-17 of the 3147 general statutes on each infused beverage container sold to the holder 3148 of a package store permit issued under subsection (b) of section 30-20 of

the general statutes, as amended by this act. Such fee shall not be subject to any sales tax or treated as income pursuant to any provision of the general statutes.

(c) On January 2, 2025, and every six months thereafter, each holder of a wholesaler permit or a wholesaler permit for beer issued under section 30-17 of the general statutes shall remit payment to the department for each infused beverage container sold during the preceding six-month period. The funds received by the department from infused beverage sales shall be deposited in the consumer protection enforcement account established in section 21a-8a of the general statutes for the purposes of (1) protecting public health and safety, (2) educating consumers and licensees, and (3) ensuring compliance with cannabis and liquor control laws.

Sec. 36. (NEW) (Effective July 1, 2024) Notwithstanding the provisions of section 21a-8a of the general statutes, the Commissioner of Consumer Protection shall, upon request by the Attorney General, execute an agreement with the Attorney General pursuant to which the Department of Consumer Protection shall provide to the Office of the Attorney General, from such funds as may be available in the consumer protection enforcement account established in said section, such funds as the commissioner and Attorney General may agree are necessary to pay for any personal services and other enforcement expenses incurred by said office in enforcing the provisions of section 21a-420c of the general statutes, as amended by this act.

This act shal sections:	l take effect as follows and	shall amend the following
Section 1	July 1, 2024	21a-240
Sec. 2	July 1, 2024	21a-408
Sec. 3	July 1, 2024	New section
Sec. 4	July 1, 2024	21a-420
Sec. 5	July 1, 2024	New section
Sec. 6	July 1, 2024	New section
Sec. 7	July 1, 2024	21a-420c

Sec. 8	October 1, 2024	21a-420c
Sec. 9	July 1, 2024	21a-420d(k)
Sec. 10	July 1, 2024	21a-420e(c)
Sec. 11	July 1, 2024	21a-420g(b)
Sec. 12	July 1, 2024	21a-420m(b)
Sec. 13	July 1, 2024	21a-420o
Sec. 14	July 1, 2024	21a-420p
Sec. 15	July 1, 2024	21a-420u(b)
Sec. 16	July 1, 2024	21a-420w(d)
Sec. 17	July 1, 2024	21a-420x(d)
Sec. 18	July 1, 2024	21a-420y
Sec. 19	July 1, 2024	21a-421e
Sec. 20	July 1, 2024	21a-421j(b)
Sec. 21	July 1, 2024	21a-4211(b)
Sec. 22	July 1, 2024	21a-421bb(b)
Sec. 23	July 1, 2024	22-611(30)
Sec. 24	July 1, 2024	22-61m
Sec. 25	July 1, 2024	22-61n(c)
Sec. 26	July 1, 2024	New section
Sec. 27	July 1, 2024	New section
Sec. 28	July 1, 2024	New section
Sec. 29	from passage	New section
Sec. 30	from passage	New section
Sec. 31	January 1, 2025	New section
Sec. 32	January 1, 2025	21a-93
Sec. 33	July 1, 2024	30-20(b)
Sec. 34	July 1, 2024	30-63
Sec. 35	July 1, 2024	New section
Sec. 36	July 1, 2024	New section

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note

State Impact:

Agency Affected	Fund-Effect	FY 25 \$	FY 26 \$
Consumer Protection, Dept.	GF - Potential	394,000	394,000
	Cost		
Attorney General	GF - Potential	113,000	150,000
	Cost		
State Comptroller - Fringe	GF - Potential	167,000	183,000
Benefits ¹	Cost		
Resources of the General Fund,	Various -	See Below	See Below
Consumer Protection	Potential		
Enforcement Account, Cannabis	Revenue Gain		
Social Equity and Innovation			
Fund			
Attorney General; Consumer	Various -	See Below	See Below
Protection Enforcement Account	Transfer		

Note: Various=Various; GF=General Fund

Municipal Impact:

Municipalities	Effect	FY 25 \$	FY 26 \$
Various Municipalities	Potential	See Below	See Below
_	Cost		
Various Municipalities	Potential	See Below	See Below
	Revenue		
	Gain		

OFA Fiscal Note

The bill makes various changes to the laws governing cannabis, hemp, and medical marijuana resulting in the costs and revenue gains

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¹The fringe benefit costs for most state employees are budgeted centrally in accounts administered by the Comptroller. The estimated active employee fringe benefit cost associated with most personnel changes is 41.25% of payroll in FY 25.

described below.

Section 5 results in a potential revenue gain to various funds and accounts by:

- (1) allowing social equity applicants for a cultivator license to apply instead for a provisional micro-cultivator license. The bill requires the applicant to pay a \$500,000 application fee that shall be deposited into the consumer protection enforcement account.²
- (2) requiring a renewal fee for the final micro-cultivator license to be \$1,000 and to be deposited into the General Fund (this is the same as existing law for this fee).
- (3) requiring social equity applicants seeking to operate an equity joint venture to (1) obtain a micro-cultivator license, (2) commence cultivation activities under such micro-cultivator license and (3) pay both the application fee noted above and a conversion fee of \$500,000 which is to be deposited into the Cannabis Social Equity and Innovation Fund.

As this provision generally provides expanded access for qualified social equity applicants to develop businesses, it is anticipated that more businesses may apply and pay the fees for licensure as permitted under the bill. The actual revenue gain will be dependent upon the number of qualified applicants and the type of licensure they are seeking.

Based on information from the Department of Consumer Protection and Social Equity Council (SEC), as of March 2024 there are currently 13 cultivator licensees (1 active; 12 provisional) and 6 micro-cultivators (1 active; 5 provisional).

Sections 6, 14, 27, and 28 allow the sale of infused beverages and of

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²Per section 21a-8a of the Connecticut General Statutes, the consumer protection enforcement account is a non-lapsing account to be used by the Department of Consumer Protection to fund positions and other related expenses for the enforcement of licensing and registration laws.

seedlings³ by a micro-cultivator resulting in a potential cost to the Department of Consumer Protection (DCP) and the State Comptroller. To the extent the sale of infused beverages and seedlings generates a significant number of complaints which result in investigations, DCP may have to hire up to three additional positions⁴ for a salary and other expenses cost of \$394,000 per year, along with associated fringe benefit costs of \$121,000 per year.

Sections 6 and 35 create a fee of one dollar for each infused beverage container or legacy infused beverage container sold for wholesaler permits, dispensary facilities, hybrid retailers, or retailers resulting in a revenue gain to the consumer protection enforcement account dependent on how many infused beverages are sold.

Section 27 creates an infused beverage manufacturer license for an initial and annual renewal fee of \$5,000 resulting in a potential revenue gain to the consumer protection enforcement account to the extent applications and renewals are received. This section also allows DCP to administer a \$5,000 civil penalty for any violations resulting in a potential revenue gain to the consumer protection enforcement account to the extent violations occur.

These sections also expand CUTPA enforcement by the Office of the Attorney General (OAG) to include the unauthorized sale of (cannabis) infused beverages. It is anticipated that the OAG could require at least one Assistant Attorney General and one Investigator position as a result. The total annualized cost of these positions in FY 25 would be less than \$212,000.

These sections also result in a potential state and municipal tax revenue gain by allowing the sale of cannabis seedlings. The bill limits sales to only micro-cultivator establishments. The revenue gain is

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³Currently, no live cannabis or hemp plants are permitted for retail sale in the state which results in additional oversight for DCP. Violations will require swift inspections to ensure product safety.

⁴The positions include a drug control agent, program manager, and staff attorney

therefore anticipated to be less than \$100,000 annually for the state and less than \$50,000 annually for various municipalities in total from applicable state and local taxes.

Section 8 allows municipalities to (1) prohibit certain businesses from operating, and (2) apply for a court order to remove certain merchandise from stores that violate provisions related to the delivery of cannabis, medical marijuana, or hemp. These sections also permit (1) civil fines up to \$30,000 for each violation committed, and (2) civil fines up to \$10,000 for anyone who knowingly makes commercial areas available for use in these violations. This results in a potential cost to municipalities beginning in FY 25 for legal costs. This potential cost may be offset by a potential revenue gain to municipalities for the collection of civil fines. The civil fines collected are first paid to the municipality to reimburse for legal costs. Half of the remainder is then paid to the municipality.

Section 8 also results in a potential revenue gain to the state to the extent civil penalties are imposed.⁵

Sections 10 and 18 allow a product packager to expand its authorized activities to include a product manufacturer if certain conditions are met and a \$30,000 application fee is paid resulting in a potential revenue gain to the state to the extent these applications are received. There are currently seven provisional product manufacturer licenses issued and seven provisional product packager licenses issued in the state.

Section 24 increases fines regarding manufacturer licenses resulting in a potential revenue gain to the state to the extent violations occur and fines are assessed.

Section 29 requires certain businesses to pay a one-dollar fee for each infused beverage or legacy infused beverage in their possession by June 15, 2024, resulting in a potential revenue gain to the consumer protection

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⁵Income from civil penalties must first be paid to the municipality to reimburse it for the costs of instituting the action. If there is a remainder, half is paid to the municipality and half is paid to the state treasurer to deposit into the General Fund.

enforcement account.

Sections 31-32 create a certificate of registration for a moderate-THC hemp product vendor that has a \$2,000 application and annual renewal fee resulting in a potential revenue gain to the consumer protection enforcement account. These sections also allow DCP to impose a civil penalty of up to \$5,000 for violations resulting in a potential revenue gain to the consumer protection enforcement account to the extent violations occur.

Section 33 creates an infused beverage endorsement for package store permittees for an annual fee of \$500 resulting in a potential revenue gain to the consumer protection enforcement account to the extent the endorsement is applied for. In FY 23 there were 1,352 package store permits in the state.

Section 36 allows the consumer protection enforcement account to reimburse the OAG for certain enforcement expenses resulting in a cost to the account and a savings to the OAG.

This bill also makes various minor and technical cannabis related changes resulting in no fiscal impact to the state or municipalities.

House "A" strikes the underlying bill and its associated fiscal impact resulting in the impact described above.

The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to employee wage increases, number of registrations, licenses, endorsements applied for, the number of violations, and the number of infused beverages sold.

OLR Bill Analysis sHB 5150 (as amended by House "A")*

AN ACT CONCERNING CANNABIS AND HEMP REGULATION.

TABLE OF CONTENTS:

SUMMARY

§§ 1, 4, 6, 23 & 26-35 — INFUSED BEVERAGES

Establishes a new category of THC product, which it classifies as an "infused beverage" and requires it to meet many of the requirements for manufacturer hemp products; generally requires infused beverage manufacturers to be licensed; only allows certain cannabis establishments and package stores to sell these beverages; prohibits sales to anyone under age 21; sets various requirements for testing, signs, packages, and labels; allows the sale of "legacy infused beverages" until September 30, 2024; imposes a \$1 assessment per container; makes it a CUTPA violation to violate certain provisions

Narrows the definition of "marijuana" and "cannabis" by removing from the definition (1) the seeds and (2) synthetic cannabinoids; correspondingly deletes references to seeds in the "cannabis-type substances" definition; redefines "synthetic cannabinoids" by specifically excluding manufactured cannabinoids and redefines "manufactured cannabinoids" to specify how they are created rather than basing the definition on their natural structure or the effect they have

§§ 1, 31 & 32 — HIGH- AND MODERATE-THC HEMP PRODUCTS

Simplifies the THC thresholds for when a product is considered a high-THC hemp product by imposing a uniform threshold regardless of the product type; establishes the category of "moderate-THC hemp product" and places various requirements on sales (e.g., only to those age 21 and above and only from cannabis establishments or places with a DCP certificate) and requires it to meet many of the requirements for manufacturer hemp products

§§ 2 & 3 — MARIJUANA TESTING

Requires each cannabis establishment to submit marijuana (i.e., cannabis) samples to a cannabis testing laboratory for testing; sets testing and retesting method standards and procedures

§§ 5, 9, 11, 14 & 20 — MICRO-CULTIVATORS

Allows certain social equity cultivator applicants to apply for a microcultivator license; eliminates the ability for a micro-cultivator to use its own employees to deliver cannabis; allows micro-cultivators to sell cannabis seedlings

§§ 7 & 8 — SELLING AND DELIVERING CANNABIS OR MEDICAL MARIJUANA

Beginning October 1, 2024, allows municipalities to apply for a court order to take certain merchandise from stores that violate the cannabis or medical marijuana sales and delivery law; makes violations CUTPA violations and adds additional penalties

§ 9 — BACKER EXCEPTION

Allows an equity joint venture to share an individual owner with another equity joint venture that meets social equity applicant criteria if the individual owner is a backer for certain social equity cultivators

§§ 10 & 18 — PRODUCT PACKAGER EXPANDED ACTIVITIES

Allows a product packager to expand its authorized activities to include the authorized activities of a product manufacturer

§§ 12 & 15 — TECHNICAL AND CONFORMING CHANGES

Makes various technical and conforming changes

§ 13 — SOCIAL EQUITY CULTIVATORS, STATE-RECOGNIZED TRIBAL LAND, AND OUTDOOR CULTIVATION

Allows certain social equity cultivator applicants to locate (1) a facility on a state recognized tribe's reservation or land or (2) an exclusively outdoor grow facility outside a disproportionately impacted area if it is in a municipality that has one; prohibits DCP from granting an application for certain social equity provisional cultivator licenses after December 31, 2025

§§ 14 & 21 — STORING CANNABIS

Deems a location to be secure for storing cannabis if it satisfies the requirements for securing certain controlled substances

§§ 16 & 17 — CERTAIN MANUFACTURERS GETTING CANNABIS

Allows a product manufacturer and food and beverage manufacturer to get cannabis from the places it is already allowed to sell, transfer, or transport to

§ 19 — PROJECT LABOR AGREEMENT

Expands "project labor agreements" to include affiliated business entities and labor organizations; allows the court to issue penalties for affiliated business entities for project labor agreement violations

§ 20 — PACKAGING AND SIGNAGE

Allows edible cannabis products to be packaged for multiple servings under certain requirements; requires DCP to establish disclosures for mold and yeast and signage for mold and their remediation practices

§ 22 — ADVERTISING

Generally prohibits cannabis establishments from advertising or marketing a discounted price or other promotional offer to buy cannabis; allows a discounted price or promotion within a dispensary facility, retailer, or hybrid retailer building, or through a delivery service to induce cannabis purchases

§ 24 — SUMMARILY SUSPENDING CERTAIN CREDENTIALS

Expands the DCP and revenue services commissioners' powers to summarily suspend a credential for any violation of the laws on manufacturer hemp, cannabis tax, marijuana and controlled substances tax, medical marijuana, and adult-use cannabis

§ 24 — MANUFACTURER HEMP PRODUCTS

Specifies out-of-state licensees may apply for a DCP manufacturer hemp license; increases various fines; removes certain manufacturer hemp product violations from being CUTPA violations; requires a police training bulletin to be done annually; specifies that hemp that is lawfully produced under federal law may be transported or shipped through the state

§ 25 — FOOD AND BEVERAGE MANUFACTURER TRACKING HEMP

Requires food and beverage manufacturers to track third-party purchases of hemp or hemp products

§ 36 — CONSUMER PROTECTION ENFORCEMENT ACCOUNT

Requires the DCP commissioner to provide OAG with funds from the consumer protection enforcement account to pay for OAG's expenses for enforcing the law on selling and delivering cannabis or medical marijuana

BACKGROUND

SUMMARY

This bill makes various changes to the laws on adult-use cannabis, hemp, and medical marijuana as summarized in the section-by-section analysis below. It also makes various other minor, technical, and conforming changes.

*House Amendment "A" (1) removes provisions from the underlying bill on social equity applicants partnering with hemp producers, transporter licenses, hemp manufacturers, and dispensary or hybrid retailer relocations; (2) adds provisions redefining certain terms (e.g., cannabis and marijuana), moderate THC-hemp products, and project labor agreements; (3) makes revisions to the provisions on high-THC thresholds and infused beverages, including requiring licensure for manufacturers, adding legacy infused beverages and package store endorsements, and increasing the container fee amount; and (4) makes various minor, technical, and conforming changes.

EFFECTIVE DATE: July 1, 2024, unless otherwise stated.

§§ 1, 4, 6, 23 & 26-35 — INFUSED BEVERAGES

Establishes a new category of THC product, which it classifies as an "infused beverage" and requires it to meet many of the requirements for manufacturer hemp products; generally requires infused beverage manufacturers to be licensed; only allows certain cannabis establishments and package stores to sell these beverages; prohibits sales to anyone under age 21; sets various requirements for testing, signs, packages, and labels; allows the sale of "legacy infused beverages" until September 30, 2024; imposes a \$1 assessment per container; makes it a CUTPA violation to violate certain provisions

The bill establishes a new category of THC product, which it classifies as an "infused beverage" and requires it to meet many of the requirements for manufacturer hemp products. It prohibits sales of these beverages to anyone under age 21 and the beverages may only be sold at package stores or cannabis dispensary facilities, hybrid retailers (i.e., licensed to sell both recreational cannabis and medical marijuana), or retailers.

The bill deems any violation of the manufacturing infused beverages provisions a Connecticut Unfair Trade Practices Act (CUTPA) violation (see BACKGROUND). It also makes technical and conforming changes.

Infused Beverages (§ 26)

An "infused beverage" is a beverage that is not alcoholic; is intended for human consumption; and contains or is advertised, labeled, or offered for sale as containing, a total THC content of less than three milligrams (mg) per container that is at least 12 fluid ounces. It is not considered cannabis, marijuana, or a high-or moderate-THC product.

Manufacturing (§ 27)

License. Regardless of the law on manufacturing, cultivating, and storing hemp by certain cannabis establishments, the bill generally requires, on and after October 1, 2024, anyone who manufactures any infused beverage intended to be sold or offered for sale in Connecticut to have a Department of Consumer Protection (DCP) license.

A person seeking an infused beverage manufacturer license must submit to DCP, in a commissioner-prescribed way, an application with a \$5,000 application fee. Each license is valid for one year and must be renewed annually upon submitting a renewal application with a \$5,000 renewal fee. All fees are deposited in the consumer protection enforcement account. Under existing law, money from this account must be used to fund positions and other related expenses for enforcing DCP licensing and registration laws (also see § 36, below).

Exemption. Under the bill, certain cannabis establishments may, beginning October 1, 2024, manufacture infused beverages intended to be sold or offered for sale in the state with DCP approval. To do so, a cultivator, micro-cultivator, food and beverage manufacturer, product manufacturer, or a producer with expanded authorization must submit a written request to DCP for the department's approval.

The cannabis establishments that receive DCP approval are subject to all of the bill's infused beverage provisions and all regulations and

policies and procedures adopted that are applicable to infused beverage manufacturers, except they are not subject to the license requirement.

Hemp. The bill requires, beginning October 1, 2024, infused beverage manufacturers to obtain hemp oil under certain conditions for the purpose of manufacturing infused beverages. The hemp oil must:

- 1. be derived from hemp;
- 2. have been extracted from hemp grown by certain individuals (see below); and
- 3. have been extracted from hemp by using a (a) Class 3 residual solvent within the meaning of the most recent United States Pharmacopeia, (b) solvent generally recognized as safe under the federal Food, Drug and Cosmetic Act, or (c) DCP-approved solvent that is posted on the department's website.

The hemp oil must have been:

- 1. extracted from hemp grown by a (a) hemp producer, as evidenced by a producer-issued certificate of authenticity or (b) licensed hemp grower regulated by a state, territory, or federally recognized Indian tribe, and in accordance with a state or tribal plan the U.S. Department of Agriculture (USDA) approved, as evidenced by a grower-issued certificate of authenticity; or
- 2. extracted (a) by a person who is actively credentialed by a state or federally recognized Indian tribe to extract hemp and (b) in a facility that a state or federally recognized Indian tribe credentials.

Prohibitions and Requirements. Beginning October 1, 2024, the bill sets certain prohibitions and requirements for manufacturing infused beverages as described below.

Prohibitions. The bill prohibits infused beverages sold or offered to be sold in the state:

 from including any additive that is psychotropic, or could increase the infused beverage's potency, toxicity, or addictive properties, including caffeine other than those naturally occurring in chocolate, or total THC that exceeds three mgs per container;

- 2. unless they meet (a) the laboratory testing standards for cannabis under the state's cannabis law and the regulations and policies and procedures adopted under that law or (b) other DCP-approved testing standards that are also posted on the department's website; and
- 3. from being packaged, labeled, or advertised in any way that is likely to mislead an individual by incorporating any statement, brand, design, representation, picture, illustration, or other depiction that (a) bears a reasonable resemblance to trademarked or characteristic packaging of cannabis offered for sale in the state by a cannabis establishment, or on tribal land by a tribal-credentialed cannabis entity, or a commercially available product other than a cannabis product; or (b) appeals to individuals who are under age 21, by, among other things, making use of any spokesperson or celebrity who appeals to these individuals; depicting any individual who is under age 25 consuming cannabis or an infused beverage; including any object, such as a toy, character, or cartoon character, which suggests the presence of anyone under age 21; or making use of any other method that is designed to appeal to anyone under age 21.

Manufacturer Requirements. The bill requires each infused beverage manufacturer that manufactures any infused beverage intended to be sold or offered for sale in the state to:

- 1. only manufacture beverages with total THC that does not exceed three mgs per container;
- 2. manufacture beverages using equipment that is exclusively used to manufacture a beverage or prepared in accordance with good

manufacturing practices set under federal law (21 C.F.R. Parts 110 and 111); and

3. ensure that all hemp oil the manufacturer possesses for manufacturing beverages is (a) stored in a secure, locked location separate from any cannabis, and (b) clearly and conspicuously labeled as hemp oil solely for use in manufacturing infused beverages, and (c) solely used for the purpose of manufacturing infused beverages.

Testing. The bill also requires each lot of an infused beverage in its final form to be tested by a cannabis testing laboratory. A statistically significant number of samples must be collected from the lot and submitted for final product testing in a DCP-approved manner. The sampling and final product testing must be conducted by using a representative sample of the lot and by collecting a minimum number of sample increments relative to the lot size.

Symbols. Under the bill, each infused beverage container sold or offered for sale in Connecticut must prominently display a symbol, in a size of at least one-half inch by one-half inch and be in a DCP-approved format, that indicates the beverage is not legal or safe for anyone who is under age 21.

Sales. The bill requires infused beverage manufacturers to only sell infused beverages to a dispensary facility, hybrid retailer, retailer, or wholesale permittee or wholesale permittee for beer.

Verification. For infused beverages manufactured in and regulated by another state, and by a person who is regulated as a food or nonalcoholic beverage manufacturer, the bill requires certain verifications before the beverages may be sold.

Before the specified cannabis establishments sell to a consumer or a wholesaler sells to a package store, they must, based on a representative sample of the infused beverage containers included in the shipment, (1) verify that the included beverages satisfy the packaging, labeling, and

advertising requirements above, and (2) for the purposes of preserving public health and safety, verify that the beverages in the shipment were manufactured with the requirements that are substantially similar to the bill's infused beverage prohibitions and manufacturing, testing, and symbol requirements. In addition to making sure these requirements follow the bill's provisions, they must also satisfy any implementing DCP regulations or policies or procedures.

Gift Prohibition. The bill also prohibits cannabis establishments or infused beverage manufacturers, or their agents or employees, from gifting or transferring any infused beverage to a consumer for free as part of a commercial transaction.

Documentation. The bill allows the DCP commissioner to request that an infused beverage manufacturer submit to DCP, in a way he prescribes, documentation sufficient to demonstrate the manufacturer is in compliance with the bill's provisions. The manufacturer must promptly provide the requested documentation.

Investigations and Enforcement. The bill subjects each infused beverage manufacturer to investigation and enforcement provisions of cannabis establishment licenses. By law, the DCP commissioner, for sufficient cause, may take certain disciplinary actions, including suspending or revoking a credential or issuing fines of up to \$25,000 per violation, and accepting an offer in compromise (CGS § 21a-421p).

Federal Conflict Report. Under the bill, if the DCP commissioner determines, after consulting the attorney general, that the federal Agricultural Improvement Act of 2018 has been amended in a way that conflicts with these provisions, the commissioner must prepare and submit a report, in coordination with the attorney general, to the General Law Committee.

The report must at least set the scope of the conflict and recommendations for a resolution. The commissioner must submit the report (1) within 30 days after the USDA announces the amendment, if the General Assembly is in session, or (2) within 60 days after the

announcement, if the General Assembly is not in session.

Regulations, Policies, and Procedures. The bill allows the DCP commissioner to adopt regulations to implement these provisions. Before adopting the required regulations, the commissioner must issue policies and procedures to implement the bill's provisions. These policies and procedures have the force and effect of law.

At least 15 days before the policies and procedures take effect, the bill requires the commissioner to post them on DCP's website and submit them to the secretary of the state (SOTS) to be posted on the eRegulations system. A policy or procedure is no longer effective once SOTS codifies the final regulation or, if the regulations have not been submitted to the Regulation Review Committee, July 1, 2028, whichever occurs earlier.

Penalties. Under the bill, following a hearing conducted under the Uniform Administrative Procedure Act (UAPA), the DCP commissioner may impose an administrative civil penalty of up to \$5,000 per violation, and suspend, revoke, or place conditions on any infused beverage manufacturer that violates any of these provisions or any implementing regulation. All administrative civil penalties must be deposited in the consumer protection enforcement account.

The commissioner may also summarily suspend, in accordance with the UAPA, any DCP credential that he has issued to a person who violates this provision.

Under the bill, beginning July 1, 2024, anyone who violates these infused beverage provisions is deemed to have violated CUTPA.

Retail Sales (§ 28)

Age Requirement. Beginning July 1, 2024, the bill prohibits infused beverages from being sold or offered for sale to anyone under age 21. It does so by prohibiting a package store owner, agent, or employee; dispensary facility, hybrid retailer, or retailer from selling these beverages without first verifying the individual's age with a valid

driver's license or identification card.

Sales and Sign Requirements. Under the bill, beginning October 1, 2024, an infused beverage may only be sold and distributed if it is sold at a (1) package store that buys from a wholesaler, or (2) dispensary facility, hybrid retailer, or retailer. If sold at a dispensary, hybrid retailer, or retailer, the beverage must be stored and displayed separately from cannabis in the same way as manufacturer hemp products (i.e., displayed with a DCP-approved sign, clearly labeled to distinguish them as a different product, and subject to different testing standards).

Standards. Infused beverages must also meet certain standards of manufacturer hemp products. These standards prohibit these beverages from:

- 1. having any synthetic cannabinoid and
- 2. being distributed or sold without certain packaging and labeling (e.g., scannable bar code and product expiration or best-by date if applicable).

Indirect Sales. Beginning July 1, 2024, the bill prohibits infused beverages from being sold, or offered for sale, at retail to anyone in the state by any indirect means, including by mail, telephone, or other electronic means.

Packaging and Labeling Requirements. Beginning October 1, 2024, the bill prohibits anyone from selling, or offering for sale, these beverages in any container containing less than 12 fluid ounces or in packages that have more than four containers.

Penalty. Under the bill, anyone who violates these infused beverage provisions is deemed to have violated CUTPA.

Legacy Infused Beverages (§ 30)

The bill allows a dispensary facility, hybrid retailer, retailer, or package store to sell legacy infused beverages until September 30, 2024,

after receiving a DCP waiver. A "legacy infused beverage" is a beverage that (1) is not an alcoholic beverage, (2) is intended for human consumption, and (3) contains or is advertised, labeled, or offered for sale as containing, THC. The beverage must also, as of June 30, 2024, comply with the Responsible and Equitable Regulation of Adult-Use Cannabis Act (RERACA) and the corresponding DCP policies and procedures and regulations.

Until June 30, 2024, the bill allows these cannabis establishments and package store permittees to submit to DCP, on a commissioner-prescribed form, a waiver application to sell the legacy infused beverages they possess, including their inventory, until September 30, 2024.

A DCP waiver allows these cannabis establishments and package stores to sell legacy infused beverages they possess when the bill passes, as long as all sales are to individuals age 21 or older and in compliance with all applicable provisions of RERACA and implementing regulations and policies and procedures.

EFFECTIVE DATE: Upon passage

Inventory (§ 29)

The bill requires, beginning May 15, 2024, businesses, other than the specified cannabis establishments above and package stores, to take certain actions before they are able to sell any infused or legacy infused beverages. They must, (1) by May 14, 2024, take inventory of the containers they own and possess, and (2) by June 15, 2024, submit to DCP, in a way the commissioner prescribes, a report with the inventory results and a fee of \$1 per container in the inventory.

Under the bill, a "business" means any individual or sole proprietorship, partnership, firm, corporation, trust, limited liability company, limited liability partnership, joint stock company, joint venture, association, or other legal entity through which business for profit or not-for-profit is conducted.

If a business does not submit the report and pay the fee by June 15, 2024, the commissioner must:

- 1. make a good faith estimate, based on the information available to him, of the number of containers that the business owned and possessed on May 14, 2024; and
- 2. invoice the business \$1 per container based on the estimate.

All fees DCP receives from these inventories must be deposited into the consumer protection enforcement account.

Additionally, the DCP commissioner may, subject to the UAPA, revoke, place conditions on, or suspend any certificate, license, permit, registration, or other credential DCP has issued to any business that fails to submit the report and pay the fee before June 15, 2024.

EFFECTIVE DATE: Upon passage

Package Store Endorsement (§ 33)

The bill requires a package store permittee to annually pay DCP \$500 for an infused beverage endorsement, which the department must deposit in the consumer protection enforcement account.

Container Assessment (§§ 6 & 35)

The bill requires a \$1 assessment on every infused and legacy infused beverage container sold that must be remitted to DCP every six months for certain public health and safety purposes.

Under the bill, a cannabis establishment (i.e., dispensary facility, hybrid retailer, or retailer) and alcohol liquor wholesaler permittee or beer wholesaler permittee must assess this on each container sold. For cannabis establishments, it is on sales to a consumer. For wholesalers, it is on sales to a package store. These assessments are not subject to any sales tax or treated as income tax.

The bill begins the required remittances on different dates, but requires they all occur every six months. For cannabis establishments, it

begins October 1, 2024, and for wholesalers it begins January 2, 2025. For both, they must remit payment to DCP for each infused beverage container sold during the preceding six months, and the funds must be deposited into the consumer protection enforcement account.

Narrows the definition of "marijuana" and "cannabis" by removing from the definition (1) the seeds and (2) synthetic cannabinoids; correspondingly deletes references to seeds in the "cannabis-type substances" definition; redefines "synthetic cannabinoids" by specifically excluding manufactured cannabinoids and redefines "manufactured cannabinoids" to specify how they are created rather than basing the definition on their natural structure or the effect they have

Marijuana, Cannabis, and Cannabis-Type Substances

The bill narrows the statutory definition of "marijuana" and "cannabis" by removing from the definition (1) the seeds and (2) synthetic cannabinoids, including in the exemptions.

Under current law, the terms "marijuana" and "cannabis" have the same meaning, which is all parts of a plant or species of the genus cannabis, whether growing or not, and including its seeds and resin; its compounds, manufactures, salts, derivatives, mixtures, and preparations; high-THC hemp products, manufactured cannabinoids, and certain synthetic cannabinoids, except those not included below; or cannabinon, cannabinol, cannabidiol (CBD), and similar compounds unless derived from hemp, except CBD derived from hemp.

Marijuana and cannabis do not include the following:

- a plant's mature stalks; fiber made from the stalks; oil or cake made from the seeds; a compound, manufacture, salt, derivative, mixture, or preparation made from the stalks, except the extracted resin;
- 2. sterilized seeds incapable of germination;
- 3. hemp with a total THC concentration of up to 0.3% on a dryweight basis that is not a high-THC product;
- 4. any substance the federal Food and Drug Administration

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approves as a drug and that is reclassified in any controlled substance schedule, or that the federal Drug Enforcement Administration unschedules; or

 synthetic cannabinoids that the DCP commissioner designates as controlled substances and classifies in the appropriate schedule through regulations.

The bill also makes conforming changes to the "cannabis-type substances" definition by correspondingly deleting references to seeds.

Synthetic Cannabinoids

The bill redefines "synthetic cannabinoid" to mean any substance converted by a chemical process to create a cannabinoid or cannabinoid-like substance that has (1) structural features that allow interaction with at least one of the known cannabinoid-specific receptors and (2) any physiological or psychotropic response on at least one cannabinoid specific receptor. It includes hexahydrocannabinol (HHC and HXC) and hydrox4phc (PHC) but does not include manufactured cannabinoids, (see below).

Under current law, "synthetic cannabinoid" means any material, compound, mixture, or preparation containing any quantity of a substance having a psychotropic response primarily by agonist activity at cannabinoid-specific receptors affecting the central nervous system that is produced artificially and not derived from an organic source that naturally contains cannabinoids, unless listed in another controlled substance schedule.

Manufactured Cannabinoids

The bill redefines "manufactured cannabinoids" to specify how they are created rather than basing the definition on their natural structure or the effect they have.

Under the bill, "manufactured cannabinoids" mean cannabinoids created by converting one cannabinoid directly to a different cannabinoid through (1) the application of light or heat, (2)

decarboxylation of naturally occurring acidic forms of cannabinoids, or (3) an alternate extraction or conversion process that DCP approves and publishes on its website.

Under current law, manufactured cannabinoids are cannabinoids naturally occurring from a source other than marijuana that are similar in chemical structure or physiological effect to marijuana-derived cannabinoids, but that are derived by a chemical or biological process.

§§ 1, 31 & 32 — HIGH- AND MODERATE-THC HEMP PRODUCTS

Simplifies the THC thresholds for when a product is considered a high-THC hemp product by imposing a uniform threshold regardless of the product type; establishes the category of "moderate-THC hemp product" and places various requirements on sales (e.g., only to those age 21 and above and only from cannabis establishments or places with a DCP certificate) and requires it to meet many of the requirements for manufacturer hemp products

High-THC Hemp Products (§ 1)

Beginning October 1, 2024, the bill simplifies the THC threshold for when a product is considered a high-THC hemp product and classifying it as marijuana or cannabis, subjecting it to various licensing and regulatory requirements (e.g., it must be sold only by licensed establishments, tested, and sold only to those age 21 or older except under the medical marijuana program). It does so by imposing a uniform THC threshold of one mg per-serving, with up to five mgs percontainer, or 0.3% on a dry-weight basis for cannabis flower or cannabis trim.

Under current law, the thresholds are:

- 1. for a hemp edible, topical, or transdermal patch: (a) one mg on a per-serving basis or (b) five mgs on a per-container basis;
- for a hemp tincture, including oil intended for ingestion by swallowing, buccal administration (i.e., between the gums and mouth cheek), or sublingual absorption (i.e., placing under tongue to dissolve): (a) one mgs on a per-serving basis or (b) 25 mgs on a per-container basis;

3. for a hemp concentrate or extract, including a vape oil, wax, or shatter (a type of cannabis extract): 25 mgs on a per-container basis; or

4. for a manufacturer hemp product not described above: (a) one mg on a per-serving basis, (b) five mgs on a per-container basis, or (c) 0.3% on a dry-weight basis for cannabis flower or cannabis trim.

Moderate-THC Hemp Product (§§ 31 & 32)

The bill establishes the category of "moderate-THC hemp product" and places various restrictions on sales (e.g., only sold to those age 21 and over).

Beginning January 1, 2025, the bill only allows moderate-THC hemp products to be sold at a cannabis establishment or by a person who holds a DCP certificate of registration. A "moderate-THC hemp product" means a manufacturer hemp product, that has total THC of between one-half mg and five mgs, on a per-container basis.

Certificate of Registration. A person seeking a certificate of registration as a moderate-THC hemp product vendor must submit to DCP, in a form and manner the commissioner prescribes, an application with a \$2,000 non-refundable application fee. At a minimum, the application must disclose the place the person sells the moderate-THC hemp product and enough information for the DCP commissioner to determine if (1) in the preceding year, if at least 85% of the average monthly gross revenue generated at the existing location was from retail sales of moderate-THC hemp products to consumers or (2) it is reasonably likely that at least 85% of the average monthly gross revenue at the proposed location will be from retail sales of moderate-THC hemp products to consumers.

The bill generally prohibits the commissioner from issuing the certificate unless he has determined that the applicant satisfies, or is reasonably likely to satisfy, the minimum sales threshold. However, the

bill does not require a vendor to (1) meet the minimum sales threshold if it manufactures the products at its registered retail location or (2) disclose the information. The commissioner may issue a certificate to vendors that satisfy this criterion even if they do not satisfy the minimum sales threshold.

Under the bill, the certificate must be renewed annually. Each vendor seeking renewal must submit a renewal application with a \$2,000 nonrefundable renewal application fee and the same sales information as required for the initial certificate. Except for certain vendors who are also manufacturers, DCP must only renew the certificate if the vendor meets the same minimum sales threshold.

DCP must deposit these fees into the consumer protection enforcement account.

Prohibitions. The bill prohibits:

- 1. anyone from acting as or representing himself or herself as a vendor, unless the person actively holds a DCP certificate of registration;
- 2. anyone selling these products that are intended for human ingestion in packaging that includes more than two containers;
- 3. cannabis establishments or vendors, or their agents or employees, from gifting or transferring any product for free to a consumer as part of a commercial transaction; and
- 4. cannabis establishments or vendors, or their agents or employees, from selling moderate-THC hemp products to anyone under age 21. (Before selling these products, they must first verify the individual's age with a valid government-issued driver's license or identity card to establish the person is age 21 or older.)

Standards, Testing, and Labeling. The bill requires all moderate-THC hemp products to meet the same standards, testing, and container

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labeling as THC-infused beverages (see above).

Investigations and Enforcement. Like infused beverage manufacturers, the bill subjects each moderate-THC hemp product vendor to the investigation and enforcement provisions of cannabis establishment licenses.

Hearing and Penalty. After a hearing under the UAPA, the DCP commissioner may impose an administrative civil penalty of up to \$5,000 per violation, and suspend, revoke, or place conditions on a vendor that violates the bill's provisions or any related adopted regulation. Any administrative civil penalty collected must be deposited in the consumer protection enforcement account.

Regulations. The bill requires the DCP commissioner to adopt regulations to implement these provisions. Before adopting the regulations and in order to implement these provisions, he may issue policies and procedures that have the force and effect of law. At least 15 days before the policies and procedures take effect, the bill requires the commissioner to post them on DCP's website and submit them to the secretary of the state (SOTS) to be posted on the eRegulations system. A policy or procedure is no longer effective once the final regulation is adopted or, if the regulations have not been submitted to the Regulation Review Committee, after July 1, 2028, whichever occurs earlier.

Food, Drug and Cosmetic Act. The bill adds unauthorized sales of moderate-THC hemp products as a prohibited act under the state Uniform Food, Drug and Cosmetic Act. Under the Food, Drug, and Cosmetic Act, first violations are generally punishable by up to six months in prison, a fine of up to \$500, or both. A subsequent violation is punishable by up to one year in prison, a fine of up to \$1,000, or both (CGS § 21a-95).

EFFECTIVE DATE: January 1, 2025, for the moderate THC-hemp product provisions.

§§ 2 & 3 — MARIJUANA TESTING

Requires each cannabis establishment to submit marijuana (i.e., cannabis) samples to a cannabis testing laboratory for testing; sets testing and retesting method standards and procedures

Testing Samples

The bill requires each cannabis establishment to submit marijuana (i.e., cannabis) samples to a cannabis testing laboratory for testing, as required by this provision. By law, a cannabis establishment is a producer, dispensary facility, cultivator, micro-cultivator, retailer, hybrid retailer, food and beverage manufacturer, product manufacturer, product packager, delivery service, or transporter.

Under the bill, a cannabis testing laboratory must test each marijuana sample for (1) microbiological contaminants, mycotoxins, heavy metals, and pesticide chemical residue and (2) an active ingredient analysis, if applicable. The microbiological testing must include, as a minimum, testing for the Aspergillus species, as set and posted on DCP's website. (Presumably, DCP will set acceptable limits for all of these tests.)

Testing Methods

When conducting the microbiological testing, the marijuana sample must be tested using a molecular method that:

- 1. includes quantitative polymerase chain reaction;
- 2. is certified for identifying microbiological DNA; and
- 3. is approved by the Association of Official Analytical Collaboration International, or a comparable national or international standards organization the DCP commissioner designates.

The bill also allows alternative testing methods if DCP approves them and posts them on the department's website.

Repeat Testing After Failure

Under the bill, if a sample does not pass the testing, the cannabis establishment that submitted the failing sample must repeat testing on

the marijuana batch where the sample was taken, in a DCP-approved way. If the repeat test provides satisfactory results, the entire batch may be released for sale.

The bill also allows a cannabis establishment to submit a remediation plan that is sufficient to ensure public health and safety to the commissioner and, if he approves it, the establishment may remediate the batch where the sample was taken and repeat the testing in a DCP-approved way. If all the repeat testing provides satisfactory results, the entire batch may be released for sale.

Disposing of Batches

If a cannabis establishment does not retest, or if repeat laboratory testing does not provide satisfactory results, the establishment must dispose of the entire marijuana batch where the sample was taken according to DCP commissioner-established procedures, as published on the agency's website.

Marijuana Batch Size

The bill requires the maximum quantity and number of marijuana samples to be sufficient to ensure representative sampling of the corresponding batch size.

§§ 5, 9, 11, 14 & 20 — MICRO-CULTIVATORS

Allows certain social equity cultivator applicants to apply for a micro-cultivator license; eliminates the ability for a micro-cultivator to use its own employees to deliver cannabis; allows micro-cultivators to sell cannabis seedlings

Social Equity Applicants (§§ 5 & 11)

By law, DCP opened a three-month application period for social equity applicants to apply for a provisional and final cultivator license for a facility located in a disproportionately impacted area without participating in a lottery or request for proposals.

The bill allows these social equity applicants to apply for a new micro-cultivator license without any partners.

Application. Under the bill, between July 1, 2024, and March 31, 2025,

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a social equity applicant that had submitted an application for these cultivator licenses may withdraw the application and apply for a microcultivator license. The applicant may do so if:

- 1. the Social Equity Council verifies the applicant meets the social equity criteria,
- 2. the applicant is eligible to receive a provisional cultivator license (e.g., passes criminal background check),
- 3. DCP has not already issued a provisional cultivator license, and
- 4. the applicant submits an application to DCP with a written statement withdrawing the cultivation application.

Withdrawals. The bill specifies that applicants that withdraw an application are not eligible for a refund on any fee connected to that application.

Issuance of License. Between July 1, 2024, and December 31, 2025, DCP must issue a provisional micro-cultivator license to a social equity applicant if he or she:

- 1. meets eligibility criteria and submits a timely, completed application and other documentation required to determine eligibility under the social equity applicant process;
- 2. submits a written statement disclosing whether any change in ownership or control has occurred since the applicant was verified by the Social Equity Council as a social equity applicant; and
- 3. submits the \$500,000 application fee.

These application fees must be deposited into the consumer protection enforcement account.

Changes to Social Equity Status. Under the bill, if the applicant

provided a written statement on changes in ownership or control, then the Social Equity Council must determine if the changes are allowed under the laws and regulations governing its application review process.

The council must determine whether the applicant continues to meet the social equity applicant criteria and submit to DCP a written notice disclosing its determination.

License Renewal Fee. Under the bill, a renewal fee for a final microcultivator license is the same as existing law (i.e., \$1,000 for microcultivators). These fees must be paid to the state treasurer to be credited to the General Fund.

Equity Joint Venture. The bill prohibits social equity applicants that receive a micro-cultivator license from being eligible to apply for a provisional and final license to create more than one equity joint venture that the council approves. It also prohibits these applicants from operating the equity joint venture unless the applicant has received the new license, started cultivation activities, and submitted to DCP both the application fee and a conversion fee, which are both \$500,000. The conversion fee must be deposited in the Cannabis Social Equity and Innovation Fund. By law, this fund may be used as access to capital for businesses, technical assistance for start-ups, workforce education and community investment funding, and paying costs for regulating cannabis (CGS § 21a-420f).

Application Disclosure and Process. Like the provision allowing applicants to partner with hemp producers, the bill applies the same prohibition on application disclosure and requires submitted applications to be processed as other applications selected through the lottery.

Delivery Service (§ 14)

The bill eliminates the ability for a micro-cultivator to use its own employees to deliver cannabis. Under current law, a micro-cultivator

may sell its own cannabis to consumers either through a delivery service or using its own employees.

Seedlings (§§ 14 & 20)

The bill allows a micro-cultivator, and no other cannabis establishment, to sell its own cannabis seedlings to consumers. But a micro-cultivator may only sell a seedling to a consumer if:

- 1. the micro-cultivator cultivated the seedling in the state from a seed or clone;
- 2. the seedling has a standing height of up to six inches measured from the base of the stem to the tallest point, does not contain any bud or flower, and has been tested for pesticides and heavy metals based on laboratory testing standards set by policies and procedures and final regulations; and
- 3. there is a label or informational tag on the seedling disclosing certain information.

The bill requires the label or informational tag to include the following in legible English, black lettering, Times New Roman font, flat regular typeface, on a contrasting background, and in uniform size of at least one-tenth of one inch, based on a capital letter "K":

- 1. the micro-cultivator's name;
- 2. a product description for the seedling;
- 3. one of the following chemotypes anticipated after flowering: "High THC, Low CBD," "Low THC, High CBD," or "50/50 THC and CBD";
- 4. the results of the required testing;
- 5. directions for the optimal care of the seedling;
- 6. unobscured symbols, in a size of at least one-half inch by one-half

inch and in a DCP commissioner-approved format, where the symbols indicate the seedling contains THC and is not legal or safe for individuals under age 21; and

7. a unique identifier that a cannabis analytic tracking generates and DCP maintains to track cannabis under policies, procedures, and final regulations.

Exempts Seedlings From Child-Resistant Packaging and Creates Limit on Sales. The bill exempts micro-cultivators selling seedlings from having to sell them in child-resistant packaging. It also prohibits micro-cultivators from (1) selling more than three seedlings to a consumer in any six-month period and (2) accepting any returned seedlings.

§§ 7 & 8 — SELLING AND DELIVERING CANNABIS OR MEDICAL MARIJUANA

Beginning October 1, 2024, allows municipalities to apply for a court order to take certain merchandise from stores that violate the cannabis or medical marijuana sales and delivery law; makes violations CUTPA violations and adds additional penalties

Municipal Prohibition

By law, only certain specified cannabis establishments may sell or deliver adult-use cannabis to consumers and medical marijuana to patients or caregivers.

Beginning October 1, 2024, the bill allows any municipality, by legislative vote, to prohibit any business from operating within the municipality if the business (1) is found to be illegally selling, offering, or delivering cannabis or (2) poses an immediate threat to public health and safety (see below).

If a municipality's chief executive officer determines that a business in the municipality is operating (i.e., offering sales of goods and services to the general public, including through indirect sales) in this way, he or she may apply to Superior Court for an order to take certain merchandise from the business. If the Superior Court finds that a business is in violation or poses a threat, then it may issue an exparte

(i.e., only one party involved) order without a hearing directing the municipality's chief law enforcement officer to take possession and control of merchandise related to the violation or immediate threat to public health and safety. These items include any cannabis or cannabis product; any cigarette, tobacco, or tobacco product; any merchandise related to these products; and any proceeds related to these products and merchandise.

Under the bill, "immediate threat to public health and safety" includes the presence of any (1) cannabis or cannabis product in connection with any law on selling, offering, or delivering cannabis, or (2) cigarette or tobacco product alongside any cannabis or cannabis product.

Penalties

Beginning October 1, 2024, under the bill, a violation of the law on selling, offering, or delivering cannabis is deemed a CUTPA violation.

Additionally, anyone who aids or abets these violations is assessed a \$30,000 civil fine for each violation, where each day the violation continues is a separate offense. A person is not deemed to have aided or abetted a violation, unless he or she:

- 1. was the owner, officer, controlling shareholder, or in a similar position of authority over a person who is prohibited from selling or offering cannabis and then sold or offered it in violation of these provisions;
- 2. knew that the person was prohibited and still sold or offered the sale;
- 3. gave substantial assistance or encouragement for the sale or offer of sale; and
- 4. the person's conduct was a substantial factor in furthering the sale or offer of sale.

It also imposes a \$10,000 civil fine for each violation by anyone who manages or controls a commercial property, building, room, space, or enclosure, in the person's capacity as owner, lessee, agent, employee, or mortgagor, who knowingly makes the commercial area available for use in these violations. Each day a violation continues is a separate offense.

Under the bill, only the attorney general, upon the complaint of the DCP commissioner or a municipality where the violation occurred, may assess any civil penalty or institute a civil action to recover any imposed civil penalties. If a municipality institutes a civil action to recover an imposed civil penalty, the penalty must be paid to the municipality first to reimburse it for the costs for instituting the action. Half of the remainder, if any, is paid to the municipality's treasurer and half is paid to the state treasurer for deposit into the General Fund.

Lastly, the bill specifies that it does not prohibit criminal penalties on anyone prohibited from selling or offering cannabis or cannabis products who does so.

EFFECTIVE DATE: October 1, 2024, for the municipal prohibition and penalties provision.

§ 9 — BACKER EXCEPTION

Allows an equity joint venture to share an individual owner with another equity joint venture that meets social equity applicant criteria if the individual owner is a backer for certain social equity cultivators

Under current law, the Social Equity Council is prohibited from approving an equity joint venture applicant that shares any individual owner with another equity joint venture that meets the social equity applicant criteria. The bill makes an exception for an individual owner in their capacity as a backer for certain social equity cultivators.

§§ 10 & 18 — PRODUCT PACKAGER EXPANDED ACTIVITIES

Allows a product packager to expand its authorized activities to include the authorized activities of a product manufacturer

The bill allows a product packager to expand its authorized activities to include the authorized activities of a product manufacturer under

certain conditions. In order for this to happen the:

1. packager must submit to DCP a completed license expansion application and a \$30,000 application fee; and

2. commissioner must authorize the packager, in writing, to perform the expanded activities of a product manufacturer.

The bill requires a product packager that expands its authorized activities to comply with all the laws, regulations, policies, and procedures for product manufacturers. If there is a conflict between the packager requirements and the manufacturer requirements, the more stringent public health and safety standard prevails.

Under the bill, the renewal fee for a product packager's expanded authorization is \$25,000. This renewal fee is instead of the product packager renewal fee, which is \$25,000.

§§ 12 & 15 — TECHNICAL AND CONFORMING CHANGES

Makes various technical and conforming changes

The bill makes various technical and conforming changes.

§ 13 — SOCIAL EQUITY CULTIVATORS, STATE-RECOGNIZED TRIBAL LAND, AND OUTDOOR CULTIVATION

Allows certain social equity cultivator applicants to locate (1) a facility on a state recognized tribe's reservation or land or (2) an exclusively outdoor grow facility outside a disproportionately impacted area if it is in a municipality that has one; prohibits DCP from granting an application for certain social equity provisional cultivator licenses after December 31, 2025

By law, in order for a social equity applicant who applied for a cultivator license without participating in a lottery to get a final cultivator license, the applicant must provide evidence of certain information, including a right to exclusively occupy a location in a disproportionately impacted area where the cultivation facility will be located (CGS § 21a-420o).

The bill also allows these applicants to provide evidence that they will locate (1) a facility on state-recognized tribal land or (2) an

exclusively outdoor grow facility outside a disproportionately impacted area if it is in a municipality that has one.

State Tribal Land

Under the bill, the facility may be located on any reservation of the Schaghticoke, Paucatuck Eastern Pequot, or Golden Hill Paugussett tribes that includes at least 10 acres of contiguous land that was part of the reservation on July 1, 2024, or (2) on any land any state-recognized tribe owns in fee simple if the parcel is at least 10 acres of contiguous land and is in a municipality that contained a disproportionately impacted area before July 1, 2024.

Under existing law, a disproportionately impacted area is a U.S. census track in the state that the Social Equity Council identifies using a statutory process. Additionally, the adult-use cannabis laws provide certain advantages to residents of disproportionately impacted areas (e.g., social equity applicants). And certain cultivators with social equity applicants could have received a license without participating in a lottery if they located their facilities in a disproportionately impacted area (CGS §§ 21a-420(48) & -420o).

Outdoor Cultivation

Under the bill, an exclusively outdoor grow facility may be located outside of a disproportionately impacted area if the facility is in a municipality that has any portion of a disproportionately impacted area. The outdoor grow must be done on land the municipality has approved for agricultural or farming uses and all cultivation must comply with all regulations, policies, and procedures on outdoor cannabis cultivation.

Provisional Cultivator License Prohibition

Additionally, the bill prohibits DCP from granting an application for provisional cultivator licenses after December 31, 2025.

§§ 14 & 21 — STORING CANNABIS

Deems a location to be secure for storing cannabis if it satisfies the requirements for securing certain controlled substances

By law, among other things, a cannabis establishment must store all cannabis in a way to prevent diversion, theft, or loss. Under the bill, a location is deemed to be secure if the location satisfies the state regulations for securing controlled substances (i.e., schedule III, IV, and V, which require storage in an approved vault, safe, or separate secure locked area, among other requirements) (Conn. Agencies Regs., § 21a-262-4).

§§ 16 & 17 — CERTAIN MANUFACTURERS GETTING CANNABIS

Allows a product manufacturer and food and beverage manufacturer to get cannabis from the places it is already allowed to sell, transfer, or transport to

Current law allows a product manufacturer and food and beverage manufacturer to sell, transfer, or transport its own products to a cannabis establishment, cannabis testing laboratory, or research program using its own employees or a transporter. The bill also allows these manufacturers to get cannabis from these places.

§ 19 — PROJECT LABOR AGREEMENT

Expands "project labor agreements" to include affiliated business entities and labor organizations; allows the court to issue penalties for affiliated business entities for project labor agreement violations

Existing law requires certain construction and renovation projects for the operation of a cannabis establishment to be subject to a project labor agreement. Under current law, a project labor agreement is an agreement between a subcontractor or contractor and a cannabis establishment that binds them to certain conditions. The bill expands the agreement to include affiliate businesses and labor organizations. Under the bill, an agreement is a prehire collective bargaining agreement that is entered into by and between:

- 1. a cannabis establishment or affiliate business entity (i.e., one that directly, or indirectly through intermediaries, is controlled by, or is under control with, a cannabis establishment);
- 2. one or more contractors or subcontractors; and
- 3. one or more labor organizations (i.e., exists for the purpose of

collective bargaining or dealing with employers concerning grievances, employment terms or conditions, or other mutual aid or protection, but does not include a company union).

Under the bill, the plan must also establish the terms and conditions of employment in connection with performance of a covered project (i.e., constructing or renovating a facility to operate a cannabis establishment, that is at least \$5 million, and performed by or on behalf of a cannabis establishment, or an affiliated business entity).

Under current law, an agreement binds all project contractors and subcontractors by making specifications in all relevant solicitation provisions and contract documents. The bill instead binds each affiliated entity, contractor, and subcontractor to follow the collective bargaining agreement terms by making specifications in all relevant solicitation provisions and contract documents concerning performance of the covered project.

Additionally, under current law, an agreement must establish uniform employment terms and conditions for all construction labor employed on the projects. The bill instead specifies the terms and conditions to apply to construction labor employed in connection with performance of the covered project.

The bill also makes various minor, technical, and conforming changes.

Employee Organization and Labor Organization

Under current law, an employee organization may enforce the project labor agreement provisions or seek remedies for noncompliance. The bill instead allows a labor organization to take these actions.

Under current law, an "employee organization" is any lawful association, labor organization, federation, or council with a primary purpose of improving wages, hours, and other conditions of employment for cannabis establishments' employees.

Civil Actions

The bill allows a civil action to be brought in the Superior Court where the covered project is to be performed. Under current law, these actions may only be brought where the project is located.

Current law allows the court, after holding a hearing, to order penalties of up to \$10,000 per day for each project labor agreement violation by the cannabis establishment. The bill extends this to an affiliated business entity.

Like under current law for a cannabis establishment, an affiliate business entity's failure to comply with the project labor agreement provisions must not be the basis for any administrative action by DCP.

§ 20 — PACKAGING AND SIGNAGE

Allows edible cannabis products to be packaged for multiple servings under certain requirements; requires DCP to establish disclosures for mold and yeast and signage for mold and their remediation practices

Under existing law, the cannabis-related regulations that the DCP commissioner must adopt must include specified labeling and packaging requirements. The bill modifies a few of these requirements and adds another.

Edible Cannabis Packaging

Current law requires packaging for edible cannabis products to be individually wrapped. The bill allows these products to be packaged for multiple servings if each single standardized serving is easily discernable and is individually wrapped or physically demarked and delineated.

Mold and Yeast

Existing law requires DCP to set laboratory testing standards. The bill requires DCP to:

- 1. establish consumer disclosures on mold and yeast in cannabis and allowed remediation practices and
- 2. prescribe signage for dispensary facilities, retailers, and hybrid

retailers to prominently display that discloses (a) possible health risks related to mold and (b) the use and possible health risks related to using mold remediation techniques.

§ 22 — ADVERTISING

Generally prohibits cannabis establishments from advertising or marketing a discounted price or other promotional offer to buy cannabis; allows a discounted price or promotion within a dispensary facility, retailer, or hybrid retailer building, or through a delivery service to induce cannabis purchases

The bill generally prohibits cannabis establishments from advertising or marketing that includes a discounted price or other promotional offer as an inducement to buy cannabis or a cannabis product that is not medical marijuana. However, it allows a discounted price or promotional offering, as an inducement to purchase cannabis, (1) within a dispensary facility, retailer, hybrid retailer building; (2) through a delivery service; or (3) on the dispensary facility, retailer, or hybrid retailer's website where cannabis or cannabis products may be lawfully ordered.

§ 24 — SUMMARILY SUSPENDING CERTAIN CREDENTIALS

Expands the DCP and revenue services commissioners' powers to summarily suspend a credential for any violation of the laws on manufacturer hemp, cannabis tax, marijuana and controlled substances tax, medical marijuana, and adult-use cannabis

Under current law, the DCP and revenue services commissioners may summarily suspend any credential their respective department issues to anyone who violates certain provisions on selling manufacturer hemp products (e.g., selling hemp that contains synthetic cannabinoid and failing to follow labeling or packaging guidelines). The bill expands the power to summarily suspend a credential to apply to any violation of the laws on manufacturer hemp, cannabis tax, marijuana and controlled substances tax, medical marijuana, and adultuse cannabis. As under existing law, these suspensions must be done under the UAPA procedures for matters involving licenses.

§ 24 — MANUFACTURER HEMP PRODUCTS

Specifies out-of-state licensees may apply for a DCP manufacturer hemp license; increases various fines; removes certain manufacturer hemp product violations from being CUTPA violations; requires a police training bulletin to be done annually; specifies that hemp that is lawfully produced under federal law may be transported or shipped through the state

Out-of-State Licensees Getting Connecticut License

Existing law prohibits anyone from manufacturing hemp in Connecticut without a DCP license. But the bill specifies that the manufacturer hemp laws should not be construed to prohibit anyone who is licensed in another state to manufacture, handle, store, and market manufacturer hemp products from applying for or getting a DCP license.

Fine Increase

The bill increases the following fines, from:

- 1. up to \$2,500 to up to \$5,000, for a manufacturer licensee who violates the manufacturer hemp law or regulations;
- 2. up to \$2,500 to up to \$5,000, for any entity who manufactures in the state without getting a license or does so when its license is suspended; and
- 3. \$250 to \$10,000, for anyone who manufactures in the state without a license or when the entity's license is suspended or revoked, payable by mail to the Centralized Infractions Bureau without appearing in court.

For the first two fines, a hearing conducted under the UAPA must be held first.

CUTPA

The bill removes certain manufacturer hemp product violations as CUTPA violations, which they are under current law. These include provisions allowing certain types of sales without a license, prohibiting synthetic cannabinoids, and requiring certain packaging and labeling for different manufacturer hemp products.

Police Training Bulletin on High-THC Hemp Products

Current law required the Department of Emergency Services and Public Protection, in consultation with DCP, to publish a training bulletin by October 31, 2023, informing local law enforcement agencies and officers of the investigation and enforcement standards for cannabis

and high-THC hemp products. The bill makes this an annual requirement with the same October 31 deadline.

Hemp Transportation

The bill specifies that nothing in the state hemp laws should be construed to prohibit any hemp shipment or transport through the state if it was lawfully produced under federal law.

The federal law allowing hemp explicitly prohibits states from prohibiting the transportation or shipment of hemp or hemp products produced in accordance with federal law through the state (P. L. 115-334, § 10114(b)).

§ 25 — FOOD AND BEVERAGE MANUFACTURER TRACKING HEMP

Requires food and beverage manufacturers to track third-party purchases of hemp or hemp products

As under existing law for certain cannabis establishments, the bill requires that hemp or hemp products purchased by a food and beverage manufacturer from a third party be tracked as a separate batch throughout the manufacturing process. Once the manufacturer receives the hemp or hemp product, it is deemed cannabis and the licensee must comply with all the cannabis laws and regulations. Manufacturers must keep a copy of the certificate of analysis for the purchased hemp or hemp products and the invoice and transport documents that show the quantity purchased and date received.

§ 36 — CONSUMER PROTECTION ENFORCEMENT ACCOUNT

Requires the DCP commissioner to provide OAG with funds from the consumer protection enforcement account to pay for OAG's expenses for enforcing the law on selling and delivering cannabis or medical marijuana

The bill requires the DCP commissioner, upon the attorney general's request, to execute an agreement with the attorney general to provide the Office of the Attorney General (OAG) with funds from the consumer protection enforcement account as the commissioner and attorney general agree OAG needs to pay for personal services and other enforcement expenses incurred by the office in enforcing the law on selling and delivering cannabis or medical marijuana (CGS § 21a-420c).

BACKGROUND CUTPA

By law, CUTPA prohibits businesses from engaging in unfair and deceptive acts or practices. It allows the DCP commissioner to issue regulations defining an unfair trade practice, investigate complaints, issue cease and desist orders, order restitution in cases involving less than \$10,000, enter into consent agreements, ask the attorney general to seek injunctive relief, and accept voluntary statements of compliance. It also allows individuals to sue. Courts may issue restraining orders; award actual and punitive damages, costs, and reasonable attorney's fees; and impose civil penalties of up to \$5,000 for willful violations and up to \$25,000 for a restraining order violation.

Related Bills

sHB 5235, as amended by House "A," has substantially similar provisions (1) redefining "cannabis," "marijuana," "synthetic cannabinoids," and "manufactured cannabinoids"; (2) allowing multiple-serving edibles; and (3) specifically allowing the transport of hemp through the state if it was lawfully produced under federal law.

sHB 5236 (File 103), favorably reported by the General Law Committee, among other things, allows DCP to impose a civil penalty of up to \$5,000 for CUTPA violations, after an administrative hearing.

COMMITTEE ACTION

General Law Committee

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Joint Favorable Substitute
Yea 21 Nay 1 (03/12/2024)
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Finance, Revenue and Bonding Committee

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Joint Favorable
Yea 32 Nay 15 (04/29/2024)
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